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13 **Authors and mailing address:**

14 Timothy Hodgetts, Dawn Burnham, Amy Dickman, Ewan A. Macdonald and David
15 W. Macdonald

16 All authors same affiliation:

17 Wildlife Conservation Research Unit, Department of Zoology, University of
18 Oxford, The Recanati-Kaplan Centre, Tubney House, Tubney, Oxford OX13 5QL,
19 United Kingdom

20 Timothy.hodgetts@zoo.ox.ac.uk

21 Dawn.burnham@zoo.ox.ac.uk

22 Amy.dickman@zoo.ox.ac.uk

23 Ewan.macdonald@zoo.ox.ac.uk

24 David.macdonald@zoo.ox.ac.uk

25 **Corresponding author:**

26 Timothy Hodgetts, Timothy.hodgetts@zoo.ox.ac.uk
27 Wildlife Conservation Research Unit, Department of Zoology, University of
28 Oxford, The Recanati-Kaplan Centre, Tubney House, Tubney, Oxford OX13 5QL,
29 United Kingdom
30 +44 (0) 1865 611100

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Conservation Geopolitics: existing work, future directions

Abstract

This paper reviews recent work concerning the impact of geopolitics on wildlife conservation (and vice versa), and identifies future priorities in conservation geopolitics research. Geopolitics is understood as both: (i) an analytical focus on geopolitical practices, especially concerning the behaviour of countries with respect to territory and national security, and (ii) a set of theories that have been developed to explain and predict those behaviours. We develop a typology of core geopolitical practices of relevance to conservation, including *territorial practices* of colonisation and the management of migrations and borders, and *security practices* relating to military, economic, and environmental security. We proceed by identifying research that considers how these practices affect conservation situations and outcomes, noting the recent emergence of conceptual developments such as ‘environmental geopolitics’ and ‘geopolitical ecology’ that draw on multiple fields within the social sciences to theorise the links between geopolitics and environmental management. A ‘geopolitical perspective’ is defined as a focus on geopolitical practices combined with an explicit engagement with geopolitical theory, and we identify areas where this perspective has been, and could be more effectively brought to bear. In conclusion, we suggest four pressing priorities in conservation research to which the geopolitical perspective might contribute: how political and economic differences between countries affect biodiversity outcomes, how geopolitical practices to address those differences might facilitate or frustrate conservation efforts, how national borders and human and wildlife movements might be

better managed for the benefit of both, and how conservation strategies might be best selected to suit existing (and future) geopolitical realities.

1. Introduction

In this paper, we review existing research into ‘conservation geopolitics’, and suggest priorities for the future. Although not a new area of inquiry (see, for example (Albert 1992)), there have been notable recent developments in geopolitical studies - notably concerning ‘geopolitical ecology’ (Bigger & Neimark 2017) and ‘environmental geopolitics’ (Dalby 2014; O’Lear 2018) – that are of pressing significance for wildlife conservation. We draw together and contextualise such work, tracing how geopolitics has been understood as both an *analytical focus* on a specific set of practices, and as a *set of theories* that attempts to explain – and influence – such practices. We then identify the relevance of this geopolitical ‘perspective’ (i.e. the focus and the theories) for wildlife conservation, and review how existing and historical conservation research has incorporated geopolitical concerns. The review allows us to: (i) map the links between situations where geopolitical practices are of importance, (ii) add to theoretical understandings of such situations, and (iii) identify geopolitical practices and situations where further research is needed.

Geopolitics is a specific form of international politics. It concerns the behaviour of countries (and their many representatives and officials) with respect to **territory** and **security**, primarily (although not exclusively) vis-à-vis

92 other countries. Territorial practices include, for example, managing
93 international borders, regulating the movements of objects and organisms across
94 such borders (particularly humans), or creating new borders through colonising
95 and decolonising adjacent and faraway lands. Often, such practices are enacted
96 to secure or acquire resources, particularly natural resources. Security practices
97 include, amongst other things, preventing or enacting military action at home
98 and abroad, actions to protect the national economy from external threats (be
99 that trade wars or cyber-attacks), or actions that protect the environmental basis
100 of national life. Geopolitical theories seek to analyse, explain, and predict such
101 behaviours. However, there are many competing theories; we outline two broad
102 schools of geopolitical analysis in the next section.

103

104 Of course, geopolitical practices do not occur in a vacuum – as much as
105 Hollywood fantasies about nuclear command centres might suggest otherwise.
106 Instead, they occur within and are part of a wider context of international
107 politics and the multi-scalar networks (social, cultural, political, economic,
108 environmental etc.) that link the globalised world. A few examples will suffice:
109 consider the landless person making an illegal cross-border dash between
110 countries to kill a rhino, with the horn then sold on through illegal trade on
111 another continent. Or consider the artisanal fishing communities whose
112 livelihoods are dependent on, amongst other things, the global agreements about
113 what species can be harvested, and thus also on the diplomatic deals between
114 various countries and international groups that influence such decisions. In both
115 these cases, behaviours that influence conservation outcomes need to be
116 understood all the way from the ground-level to the geopolitical level – they

require a ‘transdisciplinary’ approach (Macdonald in press). Our aim here is to examine how geopolitical analyses can contribute to transdisciplinary understandings of such complex conservation contexts. We thus review existing work in this vein, identify future priorities for conservation geopolitics research, and highlight the distinctive contribution such a perspective offers. As (Sandbrook et al. 2013) suggest, social research can be both ‘for’ conservation (in the sense of being directly utilised to shape conservation interventions), and ‘on’ conservation (in the sense of analysing the practices of conservationists and their wider effects). Conservation geopolitics, we suggest, can be understood in both senses: as a way directly to shape conservation interventions, and as a way of understanding the practices of conservation and their contextual settings. That is, we suggest it has both policy relevance and critical purchase.

2. Geopolitics

The term ‘geopolitics’ is widely used in popular parlance and the western media to describe the politics of conflict between states – that is, the political aspects of facilitating, or defending against, aggression between countries (war, military conflict or preparedness) and the various additional actions states take to prevent such hostilities (e.g. diplomacy). However, in academic discussion, as might be expected, the term carries significantly more freight. Therein, the term ‘geopolitics’ refers to both i) a range of political practices, and ii) a set of academic theories, developed mainly within the disciplines of international relations (IR) and political geography (for clarity: ‘geopolitics’ is not a synonym for either IR or political geography as a whole, but refers to a specific subset of

theories within both fields). As in many academic disciplines, the main theories and their diverse variants often conflict and compete with each other. More unusually, the theories also have significant influence on the political practices that they seek to analyse. Geopolitical theories and practices thus overlap and interact, negating any claim to analytical separation between theoretical developments and the phenomena they seek to explain.

Geopolitical practices

In one sense, then, geopolitics can be understood as an *analytical focus* on a specific set of practices. This specificity is what distinguishes a geopolitical focus from a broader concern with international politics or the international aspects of multi-scalar politics. As outlined in the introduction, primarily they include practices of territorial control (e.g. national expansion, colonisation, managing borders and movements, often concerned with resources of some kind) and practices related to 'national security' (e.g. military, economic, environmental security viewed from a nation-state perspective). In the next section (see Figure 2) we will review a significant corpus of existing work in conservation social science that analyses such practices, and demonstrate how they link to geopolitical concerns.

Geopolitical theories

As well as an *analytical focus*, geopolitics can also be understood as a set of *political theories* that seek to explain, analyse, and predict these geopolitical

practices. Academic geopolitics has been both extensively theorized and much disputed. The clearest distinction is between ‘classical’ and ‘critical’ approaches (Dittmer & Sharp 2014). Indeed, the contrast between them is heightened because they represent poles on a continuum of theoretical approaches in IR, that also includes more nuanced versions of realist theory (neorealism), as well as neoliberalism, and idealism (of which critical IR is a part); within political geography, the situation is somewhat different, with ‘classic’ approaches to geopolitics representing the mainstream view in the early 20th century, and ‘critical’ approaches the dominant theory in contemporary work.

Figure 1: Contrasting theories of geopolitics. This table shows the main emphases made in classical and critical theories of geopolitics. These categories are not exclusive – classical approaches can pay attention to ‘networks’ of states, for example – but they do represent the factors which are assigned the most importance in each theory.

| Main emphasis: | Classical geopolitics | Critical Geopolitics |
|-------------------------|--|---|
| Actors | States (and their representatives/officials) | Multiple – from individuals to governments (and their officials) |
| Practices | Territorial Control (de/colonisation, borders, movements) National Security (military, economic, environmental) | |
| Claims | States act to protect/expand (depending on the theory) their territory and interests in an uncertain world | Geopolitical practices are enacted in networks of diverse actors, and have (often pernicious) effects felt by individuals |
| Status of claims | Seeks universal laws | Makes contextualised claims |
| Links to | Realist and neo-realist approaches to International Relations | Critical social theories |

185 Classical geopolitics (see Figure 1) is often equated with (historically influential)
186 theories about states' interests and behaviours, with states considered as the key
187 geopolitical actors in a struggle for geographical space and territory. It has roots
188 in both political geography and the study of international relations. Its history is
189 fraught and toxic: from the use of Mackinder's geopolitical theories in the politics
190 of empire, to the adoption of 'lebensraum' (derived from Ratzel, and latterly
191 developed by Kjellén and Haushofer) by Nazi Germany as a conceptual
192 justification for territorial expansion. Indeed, the Nazi association led to the term
193 'geopolitics' falling out of favour for some decades before it was reinvigorated,
194 with markedly different connotations, by Kissinger in the 1970s. Kissinger's
195 notion of geopolitics centred on the avoidance of global conflict rather than
196 territorial acquisition, and relied on states pursuing their national interests to
197 promote equilibrium in international relations through a balance of power; his
198 approach explicitly drew on a longer history of balance-of-power theories and
199 practices stretching back to Thucydides (Dodds 2014). Yet despite the diversity
200 of these various classical approaches, they are united in emphasizing the
201 primacy of states as actors, tend to be constructed from an elite Western
202 perspective, and often seek to identify 'universal' laws of state behaviour (Flint
203 2017). Classical geopolitics thus shares much ground with 'realist' and 'neo-
204 realist' approaches to international relations, which view inter-state relations as
205 driven by the struggle for dominance between states (Booth 2014), often
206 theorized as occurring in an anarchic system. Realist and neo-realist IR justifies
207 this focus on states as unitary actors as a deliberate attempt to reduce the
208 complexity of international politics, with the IR theorist Kenneth Waltz's Theory
209 of International Politics being exemplary in this regard (Waltz 2010).

210
211 Critical geopolitics has emerged, largely but not exclusively within the field of
212 political geography, as an explicit critique of the classical approach (Flint 2017).
213 It challenges the assumptions that underlie classical theories (see Figure 1),
214 particularly its state-centrism, putting much more emphasis on the roles of
215 multi-scalar political, social and economic networks in explaining the behaviour
216 of multiple actors in and beyond the international system. That is, rather than
217 focus on explaining the behaviours of 'states' as the principal actors in an
218 anarchic world, the critical approach (in common with various other approaches
219 to international politics) emphasizes the complexity of relations from the scales
220 of international systems to those of individual bodies. The point here is not that
221 classical theories don't recognise complexity (indeed, the focus on states as
222 unitary actors is a deliberate strategy to cut through that complexity); rather,
223 critical geopolitics rests on the claim that too much is lost when geopolitical
224 practices are explained and understood solely from the perspective of 'the state
225 actor'. But critical geopolitics is also, more importantly, marked by an emphasis
226 on the secondary consequences of geopolitical practices (i.e. going beyond how
227 one states' actions might affect those of another, to consider how specific
228 communities or social groups may be affected), and those consequences that
229 derive from the application of classical theories in particular. Epistemologically it
230 is heavily influenced by post-modernist thought, critical feminist theory's
231 attention to embodied context, and the networked understandings of space
232 developed within human geography (Flint 2017). As such, critical geopolitics is
233 best understood as a diverse set of theories rather than a unitary one, albeit
234 theories that are united by the ways in which they emphasize the importance of

235 particular contexts, the heterogeneity of political actors (i.e. not just 'states'), and
236 the importance of emphasizing the unequal consequences of geopolitical
237 practices. It proceeds through analysing the words and actions of multiple actors
238 – not simply state representatives, advisors, and the assorted actors with
239 influence in the international system, but also those of people affected directly by
240 regimes of state territorialisation and security (Agnew 2003). It thus focuses on
241 practices such as the (re)creation of national identities, the ways in which
242 geopolitical actions are experienced differently according to gender or race, or
243 the ways in which human migration is facilitated or frustrated through
244 geopolitical logics, policies and infrastructures. Critical geopolitics also, always,
245 turns attention to those who experience the effects of such practices 'on the
246 ground'.

247

248 The critical purchase within 'critical geopolitics' comes from locating the (often
249 pernicious, often unseen) effects of particular geopolitical actions within their
250 wider political, economic, and cultural contexts. Here critical geopolitics
251 intersects with a variety of complementary approaches to understanding state
252 behaviours in the contemporary economic global system, not least critiques of
253 neoliberalism offered by economic geography (Smith 2010) and political ecology
254 (Robbins 2012). Recent research at this intersection, that combines the
255 theoretical framework of critical geopolitics with political ecology, has been
256 framed as 'geopolitical ecology' (Bigger & Neimark 2017). In a similar vein,
257 research that utilises critical geopolitics to analyse diverse forms of
258 environmental management practice has been labelled as 'environmental
259 geopolitics' (O'Lear 2018). The particular contribution made by geopolitical

theory is to emphasize how practices of state territorialisation and security contribute to supporting or creating dominant economic and political arrangements, and how these affect environmental and ecological systems.

3. Geopolitical practices and wildlife conservation

In this section, we review existing work deriving from various social science traditions concerned with wildlife conservation that is significantly concerned with geopolitical practices. Such work is by no means new, nor is it often explicitly positioned as ‘conservation geopolitics’. However, we suggest that this categorization may help in linking work on geopolitical practices with geopolitical theories around territory and security. We also, therefore, suggest areas where the ‘geopolitical perspective’ (which we define as a focus on geopolitical practices, while utilising geopolitical theories as an analytical tool to explain those practices) may further existing understandings of conservation.

We have structured this review according to the core geopolitical practices of territory and security. As with any categorization exercise, this involved simplification of the diversity found in geopolitical research and theory. As is the case in much social science, the concerns and empirical focus of geopolitics scholars may encompass a far wider set of practices than those highlighted here. For example, the ways in which national identities and cultures of ‘nationalism’ are created and re-created is an important topic within critical geopolitics, and such nationalisms and identities can be of relevance to conservation (when they lead to conflict, or by contrast when they are used to support certain ‘flagship’

species). Nationalisms, after all, are often fostered through narratives about territory and ‘national security’. Nevertheless, we suggest that our categorization is an effective, if broad-brush, representation of the field’s central concerns. Given that research addressing geopolitical themes does not always self-identify as ‘conservation geopolitics’, for this review we have not relied on automated methodologies using common search terms. Instead, based on the cross-disciplinary expertise of the authorial team, we have identified important shared tendencies and overlapping commitments in some diverse recent bodies of work.

Figure 2: Geopolitical Practices and Wildlife Conservation. This Figure maps some of the key example areas covered by conservation geopolitics literatures, but is not intended to be exhaustive.

| Geopolitical Practices and Wildlife Conservation | | | |
|--|--------------------------------------|------------------------|---|
| Territorial Control | | National Security | |
| Practice | Conservation examples | Practice | Conservation example |
| Colonisation /decolonisation | Colonial-era protected areas | Military security | Impact of conflict on biodiversity |
| Managing borders | Transfrontier protected areas | Economic security | Trade relations and links to biodiversity outcomes |
| Regulating movements | Non-native species; human migrations | Environmental security | Loss of ecosystem services as threat to national security |

Practices of territorial control

Expansion and colonisation. The territorial domination of ‘natural’ areas through historical and contemporary forms of colonialism is a particularly well-developed area of research. The links between the early wildlife conservation

movement and the apparatus of western imperialism have been well documented (Adams 2004). Many of the world's oldest and most iconic protected areas, especially those in the Global South, were initially created as game (hunting) reserves for the imperial elites. The hunters were, for the most part, western; and local peoples were often forcibly removed (Dowie 2009). Within this well-rehearsed history, a focus on geopolitical practices of territorial control highlights the ways in which the bureaucracies and militaries of certain (western) states were involved in shaping the political-ecological borders within other (colony) countries – see, for example (Neumann 1996). But this is not simply a historical interest, since many colonial-era ecological borders persist, as the bureaucracies of postcolonial states adopted existing national park systems and their accompanying ideologies of 'wilderness' (Neumann 1998; Brockington 2002). Thus, certain contemporary territorial practices and arrangements in conservation (particularly relating to protected areas) remain shaped by these histories of territorial colonialism (Brockington et al. 2008; Bluwstein & Lund 2018).

The territorial logics of conservation do not derive solely from colonial roots; applied conservation biology often requires and promotes the designation of protected areas to address species endangerment. In some cases, the borders and positioning of new protected areas are strongly influenced by the geopolitical practices of states, with those in Antarctica being a prime example (Hughes & Grant 2017). However, the relevant actors in shaping these protected spaces are by no means limited to states, but increasingly include conservation NGOs, who have become relevant political actors at both international and

330 national scales (Larsen & Brockington 2017), engaged in acts of
331 ‘territorialisation’ as they enact spatial strategies to create, expand, and connect
332 protected areas of various scales (Dowie 2009; Adams et al. 2014). Furthermore,
333 as the rationale for protected areas has developed over time (towards species
334 and biodiversity conservation), global conservation treaties (and their associated
335 bureaucracies and funding mechanisms) have emerged as important arenas
336 through which ecological spaces *within countries* are shaped. In many places,
337 conservation logics drive government decisions about spatial land management
338 – as the anthropologist Paige West memorably reported of Papua New Guinea,
339 “conservation is our government now” (West 2006). And while colonialism and
340 territorialisation by military means has been in decline in many countries,
341 economic modes of neo-colonialism are rife in the Global South as the world’s
342 richer nations (in recent years including China) vie for access (especially for raw
343 materials) and influence (Carmody 2016) – with some significant implications
344 for biodiversity (Igoe et al. 2010; Büscher et al. 2012), especially with respect to
345 infrastructure developments. Indeed, competition for control of natural
346 resources can lead to new practices ‘territorialisation’ and the emergence of new
347 ‘frontiers’ (Rasmussen & Lund 2018).

348

349 We suggest that there is a need for continuing work in conservation geopolitics
350 that examines how geopolitical territorial practices can and have shaped
351 conservation outcomes – past, present, and future. Priorities include: (i) the ways
352 in which countries utilise their political and economic power to leverage
353 conservation action through the control of territory, and the ethical
354 considerations attached to such actions; and (ii) the role of foreign policies,

355 diplomacy, and international relations in achieving such ends. Such questions are
356 crucially important to understanding and achieving (politically) sustainable
357 conservation outcomes. Furthermore, while there is a long tradition of research
358 (in development studies, political science and human geography) that looks at
359 the ways in which conservation and development priorities (Bigger & Neimark
360 2017) have been combined and/or reconciled, we suggest that such work will
361 continue to be important – and that conservation geopolitics might add to such
362 analyses through theorizing the forms of territoriality occurring when
363 conservation territories are claimed, controlled and disputed by competing
364 states, NGOs, international organizations and local communities.

365
366 **Borders and Movement.** Research highlighting the importance of political
367 borders and cross-border movements to conservation outcomes might also
368 either be considered as a form of conservation geopolitics (given the focus on
369 these specific practices), or be further developed through engaging with
370 geopolitical theories. Much existing work in the geopolitical tradition draws
371 attention to the practices through which borders are made and re-made,
372 examines the relevant decision-making processes, identifies the actors involved,
373 and asks who and what are enclosed or excluded by those borders (Dittmer &
374 Sharp 2014). Extended to practices of wildlife conservation, existing research
375 (especially as developed in political ecology) traces the movements of people and
376 wildlife that are facilitated or frustrated through political borders. Indeed, some
377 recent interventions explicitly combine the insights of critical geopolitics and
378 political ecology, in a form of ‘geopolitical ecology’ (Bigger & Neimark 2017).

380 We offer four examples (by no means exhaustive) of border situations where the
381 geopolitical perspective is of use. First, various geopolitical interests are
382 sometimes aligned with conservation goals in the creation of protected area
383 borders (and in some cases conservation activities are co-opted to further state
384 geopolitical interests), and such acts of 'territorialisation' (see above) have
385 diverse consequences (Bocarejo & Ojeda 2016; Dwyer et al. 2016; Kelly & Ybarra
386 2016). Second is with respect to the growing militarization of conservation,
387 particularly the practice of using armed guards to secure the borders of
388 protected areas, and the impacts this might have on both wildlife and local
389 people (Duffy 2014, 2016). Third is in relation to human migrations, since how
390 these are managed (facilitated or prevented) can have significant implications
391 for biodiversity. Human migrations can involve movements across local and
392 national borders (and into protected areas), and the movement of refugees
393 across national borders due to armed conflict, economic hardship, or famine
394 (amongst other things). Not all borders are political: some are economic, others
395 cultural. And fourth, the geopolitical perspective is also of relevance when
396 considering cross-border co-operation on conservation issues – from joint action
397 plans on threatened species, to the creation of trans-border protected areas to
398 improve habitat connectivity (Barquet et al. 2014; Ramutsindela 2017).
399 Examples of the latter include regional negotiations between states to establish
400 corridors for wildlife between their borders such as the MesoAmerican
401 Biological Corridor (Worboys et al. 2010), or transfrontier protected areas such
402 as the Kavango-Zambezi Transfrontier Conservation Area (KAZA) which links
403 habitats across the borders of Angola, Botswana, Namibia, Zambia and
404 Zimbabwe. Indeed, there is some evidence that cooperation on conservation

schemes makes a meaningful contribution towards peace-making between neighbouring states (Barquet 2015). Often such cross-border schemes are promoted or facilitated through the frameworks of global wildlife treaties such as the Convention on Biological Diversity or the Convention on Migratory Species (Trouwborst et al. 2017).

There is significant historic and contemporary work relating to the geopolitical ecologies of borders and migrations, of which just a small selection is listed above. Such research already explicitly engages with geopolitical theory, to make sense of bordering practices, militarization, state actions and related behaviours that shape the contextual realities of wildlife conservation in border areas. We suggest that this kind of research is of increasing importance for wildlife conservation given, for example, the ways that climate change will shift species' ranges (Thomas et al. 2004), or even lead to mass human migrations across political borders, as environmental change and degradation continues to occur.

Practices of 'national security'

Military security. Conservation geopolitics is also concerned with assessing how (often violent) conflicts between humans can affect conservation outcomes – now and in the future. Indeed, this is a topic where much existing conservation science has focussed. Such research shows that warfare tends to have deleterious effects on wildlife, and this is true for inter-state wars (between countries) and civil conflicts (within a country or across several countries) alike. Impacts of inter-state and civil war include significant displacements of people, the

430 destruction of habitats and the long-lasting ecological effects of munitions and
431 military activities (Lawrence et al. 2015; Gaynor et al. 2016). For example, land
432 mines deployed in Cambodia have continued to claim the lives of wildlife long
433 after the conflict concerned ended (Dudley et al. 2002). Violent conflicts have
434 also been linked to the excessive hunting of bushmeat for sustenance (by
435 military personnel and non-combatants facing disruptions to food supplies),
436 with the impact on wildlife in the Democratic Republic of Congo during repeated
437 wars being a prime example (De Merode & Cowlishaw 2006). Hunting pressure
438 can have a cascade effect on large carnivores who rely on poached prey species
439 for survival – indeed, bushmeat poaching is identified as one of the most
440 pressing threats for lion *Panthera leo* (Linnaeus, 1758) populations across much
441 of Africa (Panthera et al. 2016). In addition, military conflict has, in recent
442 decades, been shown to be prevalent in areas important for wildlife
443 conservation, and ongoing conservation programmes are often seriously
444 disrupted by such activities (Hanson et al. 2009). Similarly, violent conflicts can
445 occur in protected areas because of the sanctuary they offer to criminal groups
446 (see, for example, the links between protected areas and violence in Columbia
447 identified in (Canavire-Bacarreza et al. 2018)). The negative effects of violent
448 conflict on conservation capacity can be long-standing, and persist in post-war
449 periods (Conteh et al. 2017). Furthermore, the link between conflict and
450 environmental degradation can be circular and reinforcing, as conflicts
451 undermine the ecological basis of human society (agriculture, access to water
452 etc.) (Collier 2007). Although there are a few isolated examples of human
453 conflicts deliberately avoiding wildlife areas and even leading to the creation of
454 ‘de facto’ wildlife refuges (with the Korean de-militarized zone the most

prominent example), these are the exception rather than the rule (Dudley et al. 2002). In some situations, trade in illegal wildlife and products has been linked to the financing of military campaigns – thus leading to situations where animals are being utilised to fund their own destruction (Douglas & Alie 2014). However, in the case of elephant ivory, the much-cited link between illegal ivory and the financing of terrorism has been questioned (Sommerville 2016). Indeed, a critical perspective on the ivory/terrorism narrative demonstrates how the claims made about ivory and terror groups (based on flimsy evidence) have been utilised by a variety of actors to justify increasing forms of militarization, dispossession, and the enclosure of communally-utilised or locally-held lands (Duffy 2016).

Conservation activities may be utilised by state or other actors in order to advance political, rather than conservation, aims; as shown in the example above, where a conservation concern (elephant poaching for ivory) becomes linked to a broader geopolitical agenda (combatting terrorism). As another example, research at the intersection of political ecology and geopolitics has demonstrated how concerns about military, economic and environmental ‘security’ (see next sections) have been used to justify increasingly violent approaches to policing in protected areas (Kelly & Ybarra 2016). Indeed, understanding how conservation activities relate to the wider military and quasi-military practices of states is increasingly important given the apparent growth in the militarisation of conservation (Duffy 2014). For example, recent political ecology analyses (that also draw on geopolitical theories) have theorized how the increasing militarization of conservation has led to the

emergence of ‘green wars’ (Büscher & Fletcher 2018). Such work identifies strong links between practices of military security in conservation, and how these support specific political and economic arrangements and regimes (Marijnen & Verweijen 2016). Indeed, such situations are by no means new, as there is a long history of conservation activities becoming (or remaining) ‘militarized’ in order to advance unrelated economic interests (see, for example, (Albert 1992)).

Economic security. States do not only seek to ensure their security from military threats; the ‘national interest’ also includes promoting and protecting the economic well-being of a country in the face of competition and threats from overseas. Such threats may include (for example) trade wars, the economic impacts of real wars in other parts of the world, or cyber-threats to national economies. Actions to promote or protect economic security can be directly relevant to wildlife conservation. A prime example is the ways in which economic interests relating to commercial activities are linked to the voting preferences of countries at meetings of the various global wildlife treaties, such as the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES). For example, the existence of trophy hunting and captive breeding industries in some states has shaped recent votes with respect to uplisting lions (Bauer et al. 2018). A different set of examples relates to how wildlife and environments can be ‘securitized’ to promote both economic and environmental goals. For instance, the rise of ‘ecosystem services’ logics within environmental management across the world have been justified in such terms. In turn, the ecosystem services approach has been criticized for its promotion of

‘neoliberal’ forms of economic management that have deleterious social outcomes and self-defeating tendencies with respect to environmental outcomes (Bakker 2010; Dempsey & Robertson 2012; Wynne-Jones 2012). Again, we suggest that including a geopolitical perspective in such analyses can be informative – in the examples above, it would help to more fully explain the behaviour of state delegates in the global wildlife conventions, as well as the influence of ‘national security’ logics (especially those relating to ‘environmental security’) in the promotion of ecosystem services regimes internationally. Since economic (as well as military) concerns have become so closely linked to notions of environmental security, we expand on the latter in more detail, below.

Environmental security. The field of geopolitics has engaged more broadly with environmental policy over recent decades, in two (different, but related) senses. First, the end of the Cold War saw a slew of articles published that framed environmental degradation and climate change as a/the ‘new threat’ to security, (Dalby 2009). Indeed, the debate about the links between climate change, environmental degradation and conflict continue within academic and public venues to this day (Adams et al. 2018; Butler & Kefford 2018). Second, critical geopolitics researchers noted the widespread uptake of this new ‘environmental security’ approach by national governments, explaining the practices through which contemporary states and international organisations subsequently (albeit not immediately) formulated the environment into a problem that needed to be ‘secured’ (to mitigate the risk of climate change-induced conflicts over resources, or to ensure continuing food supplies, for example). In both senses, national

borders and geopolitical territories have usually remained central to the notion of what is to be made secure.

A geopolitical perspective can, therefore, allow researchers to identify the practices through which the environment and wildlife are 'secured' for the benefit of states (and their peoples), and to critically analyse the theoretical propositions through which such practices are justified – in what has been termed an 'environmental geopolitics' (Dalby 2014; O'Lear 2018). Again, the point is that a full understanding of the contexts in which conservation activities occur requires such an analysis. For example, when applied to the negotiations concerning global treaties on wildlife and the environment, such a perspective emphasizes the geopolitical concerns with 'environmental security', alongside those of military and economic security, that increasingly shape debate and participation. The Convention on Biological Diversity (CBD), to take one treaty, has played an important role in promoting the growth of protected areas globally in recent decades (Chape et al. 2005). The treaty adopted the concept of 'common but differentiated responsibility' (CBDR), which has been further developed in the Climate Convention, whereby environmental protection is recognised as a shared obligation of all states, but with the more industrialised nations recognising their greater responsibility for existing environmental degradation and climate change. The crux of the CBD was thus a deal between the Global North and Global South, wherein the latter countries agreed to protect nationally-located biodiversity for the global good, with significant funding (intended to compensate for the opportunity costs of such actions) coming from the former. There is ongoing controversy over whether the Global North has kept

its part of the bargain (Hicks 2008; Lindsey et al. 2017). Nevertheless, the conservation of biodiversity has become inextricably linked to these global concerns about environmental security, with state behaviours displaying a mix of self-concern (e.g. to secure environmental security for the state requires international action, which may only be practically achievable through accepting the financial burdens of CBDR), or international altruism, depending on how those behaviours are interpreted.

Existing analyses of geopolitical practices related to military, economic and environmental security have recently been included in tools for conservation decision-making. For example, some recent work has incorporated the risks of armed conflict into conservation prioritisation schemes (Dickman et al. 2015; Hammill et al. 2016). Here, we suggest, the priority is not more research, but facilitating more effective collaboration between critical work (regarding 'security' practices) and applied conservation projects. Such 'boundary work' might draw on the many existing techniques available for fostering links between new (and existing) research, policy and practitioners (see, for example, (Clark et al. 2016)). We suggest that future transdisciplinary collaborations incorporating geopolitical analyses – such as those already emerging around 'green wars' and 'green militarization' – can aid (i) more developed contextual understandings of conservation situations, and (ii) the creation of more nuanced conservation planning tools and techniques.

4. Conclusion

Geopolitics is about much more than simply military conflict between states. Instead, the conservation geopolitics perspective offers a way of understanding how geopolitical practices (relating primarily to territory and security) and theories (that explain and influence those practices) affect and inform wildlife conservation. In this paper, we have reviewed recent work concerning geopolitical practices and their relevance for conservation, and situated that work within a longer history of such engagements. We have also identified where existing work might be elaborated – either in terms of addressing specific issues, or through the facilitation of more effective ‘boundary work’ between research, policy and practice. In this final section, we take a broader view, first considering how conservation geopolitics might fit within the wider project of transdisciplinary conservation research, and second through identifying four pressing research priorities to which conservation geopolitics might most urgently contribute.

One of the benefits of a transdisciplinary approach to conservation is the ability to combine what might be caricatured as ‘top-down’ analyses (such as a focus on the actions of state actors) with ‘bottom-up’ analyses (that emphasize sub-national, local, and individual behaviours). Conservation solutions are always context dependent, and one size never fits all – hence the understandable tendency to avoid developing universalized ‘top-down’ solutions that either prove unworkable in practice (given the heterogeneity of socio-ecological contexts), and/or morally questionable (if such solutions are neo-colonial impositions on local peoples). ‘Security’ need not be framed at a national scale, and has been reconceptualised at a ‘human’ level (i.e. the security of people

rather than of states) by some United Nations agencies, amongst others (Dalby 2009). Dalby suggests that understanding ‘security’ in the sense of competing nation states concerned with territories and borders (as in classic geopolitical theory) is likely to be counter-productive when it comes to addressing global environmental issues, because such an ‘outdated approach’ doesn’t address the sources or types of these new environmental threats. A re-thinking of territory and security is perhaps necessary if more effective global approaches to environmental challenges are to be instigated, and if conservation is to move from treating symptoms to addressing the causes of wildlife imperilment. Indeed, wildlife conservation has much to gain from engaging with these wider debates within environmental geopolitics. However, for now, at least, states remain important and influential geopolitical actors, whose behaviours shape conservation actions and outcomes at multiple scales.

Looking forward, we suggest that a focus on geopolitical practices and theories can contribute to understanding the effects on wildlife of political and economic differences between countries, and the role that geopolitics plays in sustaining or mitigating those differences. We have refrained from framing specific hypotheses (although such hypotheses will certainly be required to advance the field), but instead end this review by outlining four broad priorities for future research in conservation geopolitics:

(1) As a starting point, we need a better understanding of the effects of national-level political and economic heterogeneity on biodiversity – and how this might shape geopolitical practices relating to ‘environmental security’ in the future.

While there is a significant body of work looking at the socio-political factors that are associated with wider environmental impacts (Bradshaw et al. 2010), or that looks in detail at specific factors such as economic inequality (Mikkelsen et al. 2007) or corruption (Smith et al. 2003), and also some initial work extending such work to mammal and bird species (de Boer et al. 2013; Dickman et al. 2015; Barnes et al. 2016; Calabrese et al. 2017) , there is more to be done here

(2) In addition, we need a better understanding of how geopolitical practices have been used, and might be used in the future, to address these differences. Such research would aim at identifying the successes and failures within existing strategies for wildlife conservation that utilise geopolitical means (diplomacy, treaty-making, bilateral assistance programmes etc.), and would make policy-relevant proposals for improving conservation outcomes on this basis.

(3) Third, we require ongoing work that explores how territories are made, borders secured, and movements managed – for people and wildlife – and how these geopolitical spaces might be reformed to better protect both. The new conceptual and empirical concerns of ‘geopolitical ecology’ and ‘environmental geopolitics’ have much to offer here.

(4) And finally, we suggest that more attention might be paid towards assessing the likely efficacy of different conservation strategies given (a) existing geopolitical realities, and (b) possible changes in the geopolitical landscape of the future. Additional theories from international relations, including the broad

strands of neoliberal and constructivist thought not explored herein, may be particularly insightful in this regard.

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