

Review Article

Cite this article: Martin MA *et al.* (2021). Ten new insights in climate science 2021: a horizon scan. *Global Sustainability* 4, e25, 1–20. <https://doi.org/10.1017/sus.2021.25>

Received: 13 July 2021

Revised: 4 October 2021

Accepted: 6 October 2021

Key words:

adaptation and mitigation; Earth systems (land; water and atmospheric); ecology and biodiversity; economics; policies; politics and governance

Author for correspondence:

Maria A. Martin,

E-mail: martin@pik-potsdam.de

Ten new insights in climate science 2021: a horizon scan

Maria A. Martin¹ , Olga Alcaraz Sendra², Ana Bastos³, Nico Bauer¹, Christoph Bertram¹, Thorsten Blenckner⁴, Kathryn Bowen^{5,6}, Paulo M. Brando⁷, Tanya Brodie Rudolph⁸, Milena Büchs⁹, Mercedes Bustamante¹⁰, Deliang Chen¹¹ , Helen Cleugh¹², Purnamita Dasgupta¹³, Fatima Denton¹⁴, Jonathan F. Donges^{1,4}, Felix Kwabena Donkor¹⁵, Hongbo Duan¹⁶, Carlos M. Duarte^{17,18}, Kristie L. Ebi¹⁹, Clea M. Edwards²⁰ , Anja Engel²¹, Eleanor Fisher²², Sabine Fuss^{23,24} , Juliana Gaertner¹, Andrew Gettelman²⁵, Cécile A.J. Girardin²⁶, Nicholas R. Golledge²⁷, Jessica F. Green²⁸, Michael R. Grose²⁹, Masahiro Hashizume³⁰, Sophie Hebden³¹, Helmke Hepach³², Marina Hirota³³, Huang-Hsiung Hsu³⁴, Satoshi Kojima³⁵, Sharachchandra Lele³⁶, Sylvia Lorek^{37,38}, Heike K. Lotze³⁹, H. Damon Matthews⁴⁰, Darren McCauley⁴¹, Desta Mebratu^{8,42}, Nadine Mengis²¹, Rachael H. Nolan^{43,44} , Erik Pihl³¹ , Stefan Rahmstorff¹, Aaron Redman²⁰ , Colleen E. Reid⁴⁵, Johan Rockström^{1,46}, Joeri Rogelj^{47,48}, Marielle Saunio⁴⁹, Lizzie Sayer⁵⁰, Peter Schlosser²⁰, Giles B. Sioen^{51,52}, Joachim H. Spangenberg³⁷, Detlef Stammer⁵³, Thomas N.S. Sterner⁵⁴, Nicola Stevens²⁶, Kirsten Thonicke¹, Hanqin Tian⁵⁵, Ricarda Winkelmann^{1,46} and James Woodcock⁵⁶

¹Potsdam Institute for Climate Impact Research (PIK), Member of the Leibniz Association, Potsdam, Germany;

²Universitat Politècnica de Catalunya, Barcelona, Spain; ³Max Planck Institute for Biogeochemistry, Jena, Germany; ⁴Stockholm Resilience Centre, Stockholm University, Stockholm, Sweden; ⁵Melbourne Climate Futures, Melbourne Law School, Parkville, Victoria, Australia; ⁶Melbourne School of Population and Global Health, University of Melbourne, Parkville, Victoria, Australia; ⁷University of California, Irvine, CA, USA; ⁸South Africa Centre for Sustainability Transitions (CST), University of Stellenbosch, Stellenbosch, South Africa; ⁹University of Leeds, School of Earth and Environment, Leeds, UK; ¹⁰University of Brasilia, Brasilia, Brazil; ¹¹Department of Earth Sciences, University of Gothenburg, Gothenburg, Sweden; ¹²WCRP Joint Scientific Committee (JSC), Canberra, Australia; ¹³International Centre for Integrated Mountain Development, Lalitpur, Nepal; ¹⁴United Nations University, Institute for Natural Resources in Africa, Accra, Ghana; ¹⁵Faculty of Social Sciences, Department of Geography, University of Education-Winneba, Winneba, Ghana; ¹⁶School of Economics and Management, University of Chinese Academy of Sciences, Beijing, China; ¹⁷Red Sea Research Center (RSRC), and Computational Biosciences Research Center (CBRC), King Abdullah University of Science and Technology (KAUST), Thuwal, Kingdom of Saudi Arabia; ¹⁸Arctic Research Centre, Aarhus University, Aarhus, Denmark; ¹⁹Center for Health and the Global Environment (CHaGE), University of Washington, Washington, USA; ²⁰Global Futures Laboratory, Arizona State University, Tempe, AZ, USA; ²¹GEOMAR Helmholtz Centre for Ocean Research Kiel, Kiel, Germany; ²²Nordic Africa Institute, Uppsala, Sweden; ²³Mercator Research Institute on Global Commons and Climate Change (MCC), Berlin, Germany; ²⁴Humboldt University of Berlin, Berlin, Germany; ²⁵National Center for Atmospheric Research (NCAR), Boulder, CO, USA; ²⁶University of Oxford, Oxford, UK; ²⁷Antarctic Research Centre, Victoria University of Wellington, Wellington, New Zealand; ²⁸University of Toronto, Toronto, ON, Canada; ²⁹CSIRO, Canberra, Australia; ³⁰University of Tokyo, Bunkyo-ku, Tokyo, Japan; ³¹Future Earth Global Secretariat, Stockholm, Sweden; ³²Climate Service Center Germany (GERICS), Helmholtz-Zentrum Hereon, Hamburg, Germany; ³³Federal University of Santa Catarina, Florianopolis, Brazil; ³⁴Anthropogenic Climate Change Center, Research Center for Environmental Changes, Academia Sinica, Taipei, Taiwan; ³⁵Institute for Global Environmental Strategies, Miura-gun, Hayama, Japan; ³⁶Centre for Environment & Development, ATREE, Bengaluru, India; ³⁷Sustainable Europe Research Institute, Cologne, Germany; ³⁸ZOE Institute for Future-Fit economies, Cologne, Germany; ³⁹Dalhousie University, Halifax, Nova Scotia, Canada; ⁴⁰Concordia University, Montreal, Canada; ⁴¹Erasmus University of Rotterdam, The Netherlands; ⁴²Addis Ababa University Institute of Technology, Addis Ababa, Ethiopia; ⁴³Hawkesbury Institute for the Environment, Western Sydney University, Sydney, Australia; ⁴⁴NSW Bushfire Risk Management Research Hub, Wollongong, NSW 2522, Australia; ⁴⁵University of Colorado Boulder, Boulder, CO, USA; ⁴⁶University of Potsdam, Potsdam, Germany; ⁴⁷Imperial College London, London, UK; ⁴⁸International Institute for Applied Systems Analysis, Laxenburg, Austria; ⁴⁹Laboratoire des Sciences du Climat et de l'Environnement, LSCE-IPSL (CEA-CNRS-UVSQ), Université Paris-Saclay, Gif sur Yvette, France; ⁵⁰International Science Council, Paris, France; ⁵¹Future Earth Global Secretariat, Tokyo, Japan; ⁵²National Institute for Environmental Studies, Tsukuba, Japan; ⁵³University of Hamburg, Hamburg, Germany; ⁵⁴University of Gothenburg, Gothenburg, Sweden; ⁵⁵International Center for Climate and Global Change Research, School of Forestry and Wildlife Sciences, Auburn University, Auburn, AL, USA and ⁵⁶MRC Epidemiology Unit, University of Cambridge, Cambridge, UK

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Non-technical summary. We summarize some of the past year's most important findings within climate change-related research. New research has improved our understanding about the remaining options to achieve the Paris Agreement goals, through overcoming political barriers to carbon pricing, taking into account non-CO₂ factors, a well-designed implementation of demand-side and nature-based solutions, resilience building of ecosystems and the recognition that climate change mitigation costs can be justified by benefits to the health of humans and nature alone. We consider new insights about what to expect if we fail to include a new dimension of fire extremes and the prospect of cascading climate tipping elements.

Technical summary. A synthesis is made of 10 topics within climate research, where there have been significant advances since January 2020. The insights are based on input from an international open call with broad disciplinary scope. Findings include: (1) the options to still keep global warming below 1.5 °C; (2) the impact of non-CO₂ factors in global warming; (3) a new dimension of fire extremes forced by climate change; (4) the increasing pressure on interconnected climate tipping elements; (5) the dimensions of climate justice; (6) political challenges impeding the effectiveness of carbon pricing; (7) demand-side solutions as vehicles of climate mitigation; (8) the potentials and caveats of nature-based solutions; (9) how building resilience of marine ecosystems is possible; and (10) that the costs of climate change mitigation policies can be more than justified by the benefits to the health of humans and nature.

Social media summary. How do we limit global warming to 1.5 °C and why is it crucial? See highlights of latest climate science.

1. Introduction

Since 2017, the 10 new insights in climate science (hereafter 10NICS) annually summarize a set of the most critical aspects of Earth's complex climate system – including physical, biogeochemical and socioeconomic/sociocultural dimensions. Staying well below 2 °C of global warming above preindustrial temperatures and aiming to not exceed 1.5 °C are the principal goals of the 2015 Paris Agreement. These thresholds have since been reinforced by a number of large-scale science assessments (IPCC, 2018, 2019b, 2019a, 2021; Pörtner *et al.*, 2021). The new insights presented here, based on scientific literature since January 2020, emphasize the urgent need for meaningful mitigation and adaptation.

The 10NICS topics are not intended to form a comprehensive scientific assessment. Intentionally limited to 10, each insight is succinct and does not try to cover entire fields. The 10NICS are presented in (a) an academic article for a scholarly audience (this publication) and (b) a policy report for policymakers and the general public.

Here we detail the methods used for the selection of the 10 insight topics, and then give a concise summary of each insight, briefly setting the background, elaborating on some recent developments in the field, and putting the new research insights into context with climate change scenarios or climate policies. In the concluding section, we develop and discuss a wider-scope scientific synthesis of the 10 insights.

2. Methodology

Each year the three hosts of the 10NICS – Future Earth, the Earth League and the World Climate Research Programme

(WCRP) – invite the global science community to submit their proposals for new climate science insights in an open call. To qualify as a candidate topic, the proposals are required to be based on at least two to three peer-reviewed publications since January of the preceding year. The three hosts select an editorial board, which oversees the overall scientific quality and coherence of the output (academic article and policy report).

The 2021 call for topics was broadly and globally distributed via different channels (such as websites, social media accounts or mailing lists associated with the hosts and connected institutions, as well as via individual invitations), directly reaching over 8500 people. In total, 96 people responded to the call (Figure 1(a)). The 168 suggested topics (underpinned by 425 references, 332 of which qualified as recent from 2020/2021) were sorted and merged into 27 candidate insights. The editorial board extracted a list of 10 NICS from the 27 candidates.

Each insight was written by a team of three to five experts and one coordinating author. The experts were selected for each insight according to their discipline and scientific reputation, with the goal of promoting diversity in terms of gender, geography and scientific discipline (Figure 1(b)). The coordinating authors were staff appointed by the hosts.

3. New insights

3.1 Insight 1: Can global warming still be kept to 1.5 °C, and if yes, how?

The Paris Agreement aims to hold global warming to well below 2 °C and to pursue limiting it to 1.5 °C. As of 2020, human-caused global temperature increase had reached 1.2 °C above 1850–1900 levels (www.globalwarmingindex.org). Due to natural variability, an individual year's temperature statistically may exceed 1.5 °C within the next five years (World Meteorological Organization, 2021). But warming in a single year is not how to assess whether limits set by the Paris Agreement are met as they refer to long-term, global averages (Rogelj *et al.*, 2017).

Updates in historical temperature datasets now estimate about 0.1 °C higher historical warming as a result of improved interpretation of temperature observations from the early-industrial period (Kadow *et al.*, 2020; Morice *et al.*, 2021; Rohde & Hausfather, 2020; Vose *et al.*, 2021). Targeting 1.5 °C of warming above 1850–1900 levels using these updated temperature datasets therefore results in a shorter temperature distance between today and 1.5 °C, and thus a lower remaining carbon budget than implied at the time of the Paris Agreement.

A new uncertainty analysis (using this updated estimate of historical warming) concluded that in order to have even odds of not exceeding 1.5 °C, the atmospheric carbon uptake would have to be capped at 440 GtCO₂ from 2020 onwards (Matthews *et al.*, 2021). The associated remaining carbon budget estimate applies to total future emissions until net-zero CO₂ emissions are achieved, given the current understanding of climate sensitivity and carbon cycle responses to a typical 1.5 °C-compatible emission scenario (Matthews *et al.*, 2020, 2021) (Figure 2). If at that point CO₂ emissions remain at net-zero, warming could remain largely stable (MacDougall *et al.*, 2020). However, this carbon budget estimate is contingent on concomitant stringent and unprecedented reductions in non-CO₂ emissions such as methane from agriculture (Rogelj *et al.*, 2019), land use changes, and on intact natural carbon sinks and stores, among other assumptions. Recent literature suggests that many of these assumptions may be overly optimistic (Leahy *et al.*, 2020).



Figure 1. Classification of (a) call respondents and (b) authors (including invited experts, coordinating authors and editorial board members) in terms of scientific discipline and geography (affiliation based, for details about the geography definitions, see Supplement material). Gender composition among call respondents was 37/59 (female/male); among authors it was 31/31. The call respondents' classification was made based on their responses; the authors' classification was individually confirmed.

At the same time, the COVID-19 pandemic has had a profound effect on global CO₂ emissions. In the year 2020, global CO₂ emissions decreased by about 7% compared with 2019 (Friedlingstein et al., 2020). A single-year reduction has only negligible long-term effects (Forster et al., 2020), but sustaining a similar level of annual decrease (2 GtCO₂/year or 5% of 2019 emissions), would bring us to net-zero around 2040, in line with about even odds of limiting warming to 1.5 °C (Matthews et al., 2021).

The emissions reductions due to COVID-19 were largely because of changes in demand, while the structure of the economy remained unchanged. However, structural reductions in carbon intensity have been shown to multiply the effect of small demand reductions (Bertram et al., 2021). Furthermore, continued progress in solar and wind energy technologies suggests that additional low-carbon generation might soon be sufficient

to meet new power demand (Whiteman et al., 2021) if deployed in conjunction with demand-side reductions (see Insight 6). If policies and recovery investments are aligned with efficiency and low-carbon energy technologies (Pianta et al., 2021), the needed drastic structural emissions reductions could be achieved.

Studies of deep decarbonization pathways show that the power sector offers many opportunities for deep decarbonization by the middle of the century, including in China (Duan et al., 2021), making electrification vital (Victoria et al., 2020). Direct electrification is preferable as it increases efficiency (Madeddu et al., 2020), but hydrogen-based fuels could play a role where electrification is not feasible (Ueckerdt et al., 2021).

The deep and immediate emissions reductions required to keep warming to 1.5 °C indicate that all mitigation levers need to be employed at their most ambitious scales (IEA, 2021; IPCC, 2018; Warszawski et al., 2021). Residual emissions from

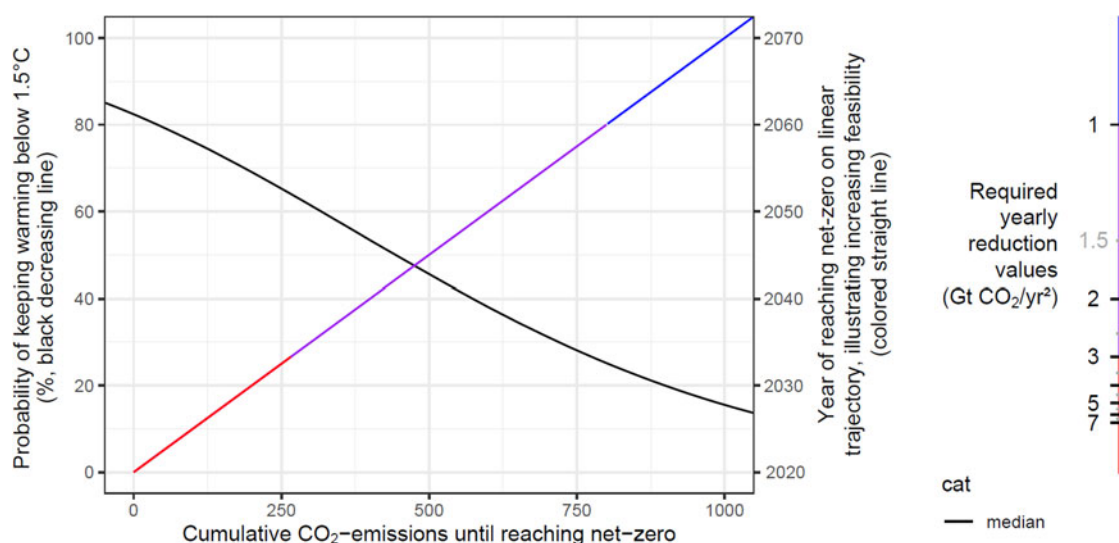


Figure 2. Heading towards net-zero CO₂ emissions and the 1.5 °C target. The x-axis shows cumulative CO₂ emissions from 2020 until net-zero emissions are reached, with the associated likelihood of limiting peak warming to 1.5 °C on the left y-axis (based on the distribution of the 1.5 °C remaining carbon budget from Matthews *et al.*, 2021). The right y-axis marks the year that net-zero CO₂ emissions would be reached assuming a constant linear decrease from 2020 onwards, with the colours indicating the associated annual emissions decrease. Even odds limiting warming to 1.5 °C would require cumulative emissions of 440 GtCO₂ from 2020 onwards and require annual emission reductions of 2 GtCO₂/year.

existing and proposed infrastructures will very likely exceed the remaining carbon budget for 1.5 °C (Tong *et al.*, 2019), necessitating either the early retirement of economically viable infrastructure, or the large-scale deployment of carbon removal options. If near-term emissions are not sufficiently reduced, the window of opportunity to limit peak warming to 1.5 °C will close. Net negative emissions could return temperatures below this threshold after an overshoot (Tokarska *et al.*, 2019), but this would require huge economic effort and strong regulations (Streffer *et al.*, 2021) as well as potentially crossing critical tipping points (see Insight 4). Broad portfolios of different carbon removal options could potentially increase total removal, while limiting the excessive use of individual options and their associated negative side effects (Fuhrman *et al.*, 2020; Streffer *et al.*, 2021).

3.2 Insight 2: impact of non-CO₂ factors on global warming

Climate warming is driven by human activities that produce both positive and negative climate forcing. About 46% of current climate warming (21% of net warming) is caused by factors other than carbon dioxide (CO₂) that include greenhouse gases, their precursors or warming aerosols such as black carbon (IPCC, 2021, table AIII.3). Cooling factors, such as sulphate and nitrate aerosols and albedo changes due to land-use change, offset 20–50% of anthropogenic warming. These ‘non-CO₂ factors’ are the largest source of uncertainty in the remaining carbon budget (IPCC, 2018, Chapter 2).

The net impact of non-CO₂ factors has increased from zero to an increasing warming effect over the past 20 years (Mengis & Matthews, 2020), linked to both increasing methane and nitrous oxide emissions from agricultural and land-use activities, and reductions in aerosol emissions.

Substantial progress in our understanding of aerosol radiative forcing provides higher confidence in the significant cooling effect of aerosols from human activities since 1850 (two chances out of three for a 0.6–1.6 W/m² cooling) (Bellouin *et al.*, 2020), dominated by aerosol interactions with clouds.

The COVID-19 pandemic lockdowns in 2020 were an unintended experiment illustrating the impact of reductions in aerosol and other short-term climate-forcing agents. Aerosol emissions from fossil fuel combustion, especially from the transport sector, reduced dramatically and increased global mean temperatures by 0.03 °C within a few months, with regional effects as high as 0.3 °C in May 2020 (Gettelman *et al.*, 2021). Aerosol reductions had a larger effect than reductions in CO₂, ozone or aeroplane contrails on timescales of months to a year; however, the combined effects of the 2020/2021 reductions in greenhouse gases and aerosols on temperature become negligible in the long term (Forster *et al.*, 2020).

Methane (CH₄) atmospheric concentrations continue to increase rapidly with a record high in 2020, reaching concentrations 6% higher than in 2000 (NOAA (AGGI), 2021). Increasing anthropogenic emissions over the last two decades are likely the dominant cause, with agriculture and waste sectors contributing in southern and South-eastern Asia, South America and Africa, and fossil fuel sectors contributing in China and the United States (Jackson *et al.*, 2020; Saunio *et al.*, 2020).

Methane represents one of the greatest opportunities to address climate change. Readily available measures could reduce more than 45% of projected anthropogenic methane emissions by 2030. Low-cost reductions by reducing fossil fuel leaks and waste treatment would deliver about 0.3 °C of avoided warming by the 2040s (UNEP, 2021).

Nitrous oxide (N₂O) is accumulating in the atmosphere at an increasing rate, with global emissions 10% greater in 2016 than in the 1980s, faster than all scenarios used by the Intergovernmental Panel on Climate Change (IPCC). The use of nitrogen fertilizers in agriculture, including organic fertilizer from livestock manure, caused over 70% of global N₂O emissions in the recent decade (2007–2016) with the largest growth coming from emerging economies, particularly Brazil, China and India (Tian *et al.*, 2020).

Growing demand for food and animal feed will further increase global N₂O and CH₄ emissions (NOAA (AGGI), 2021; Tian *et al.*, 2020; Yao *et al.*, 2020). Some mitigation options in the agriculture sector are available for immediate deployment,

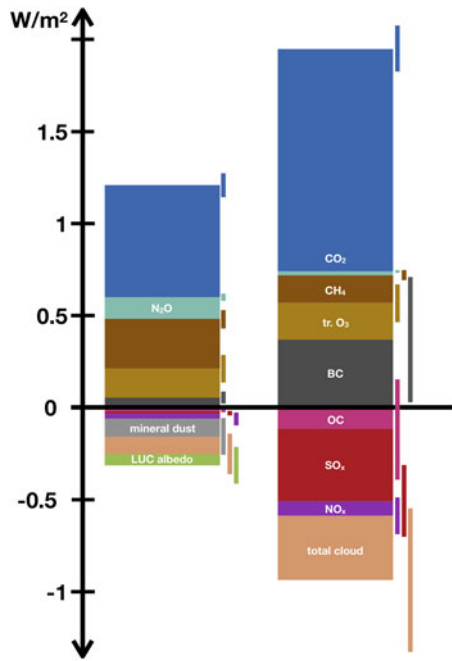


Figure 3. Current anthropogenic climate forcing (based on IPCC AR5 datasets) partitioned based on their respective sources of emissions contributions from land-use and agricultural activities (left) and fossil fuel combustion activities (right). The partitioning for the non-CO₂ greenhouse gas-forcing factors has been done based on Mengis and Matthews (2020); the partitioning of CO₂ is based on cumulative emissions of 395 gigatonnes of carbon (GtC) and 200 GtC (FFC and LUC, respectively) between 1850 and 2014 from Friedlingstein et al., 2020. Uncertainty whiskers to the right of the bars show forcing uncertainties of the respective contributions as reported by AR5. CO₂, carbon dioxide; N₂O, nitrous oxide; CH₄, methane; tr. O₃, tropospheric ozone; BC, black carbon aerosol from fossil fuel and biofuel; OC, primary and secondary organic aerosols; SO_x, sulphate aerosols; NO_x, nitrogen oxides; LUC, land-use changes.

including increasing the efficiency of nitrogen use, promoting lower meat consumption and reducing food waste. Many of these mitigation actions will also improve water and air quality, benefiting both human health and ecosystems.

Anthropogenic climate-forcing factors can be partitioned into land-use and agricultural activities, and fossil fuel combustion activities (Figure 3). Non-CO₂ factors from land-use and agricultural activities produce a net positive forcing, whilst from fossil fuel combustion they generate a net negative forcing (Mengis & Matthews, 2020). This has important implications: future reductions in fossil fuel combustion as well as air quality improvements will eliminate a large part of the negative forcing from co-emitted aerosols. At the same time, the positive forcing from land-use and agricultural activities is likely to increase with the projected increase in food demand in most scenarios (IPCC, 2018, Chapter 2). These two effects could lead to a substantial increase in non-CO₂ climate forcing (Mengis & Matthews, 2020). The aerosol effects are accounted for in most scenarios; the land-use changes are often not (Rogelj et al., 2018). If non-CO₂ greenhouse gases continue to increase, this will reduce the remaining carbon budget as it will cause continuous climate warming (Mengis & Matthews, 2020). Opportunities to mitigate non-CO₂ greenhouse gases need to be developed and adopted.

3.3 Insight 3: climate change forces fire extremes to reach new dimension with drastic impacts

Wildfires are an intrinsic feature of many ecosystems around the world, but new scientific advances are showing that human-induced

climate change is intensifying fire regimes. There has been an increase in fire extent, intensity and the duration of the fire season, and a change in the quality and quantity of the fuel and frequency of fires.

Recently, formal attribution studies of fire conditions have been produced with higher confidence due to two reasons: the methods and practices for this study continue to evolve and gain rigour (e.g. Swain et al., 2020), and significant fire and megafire events have more clearly contained a human fingerprint (e.g. Abram et al., 2021). These studies focus on fire weather (hot, dry, windy conditions), ignition sources (dry lightning events) and seasonal climate conditions that precondition the landscape for fire. Evidence for human influence is found in fire seasons of unprecedented magnitude in the modern era in regions as diverse as California (Goss et al., 2020), the Mediterranean basin (e.g. Ruffault et al., 2020), Canada (Kirchmeier-Young et al., 2019), the Arctic and Siberia (McCarty et al., 2020) and Chile (Bowman et al., 2019). Assessments of this attribution can now assign at least medium confidence to human influence not only on trends in fire weather but also on fire events (e.g. van Oldenborgh et al., 2021). The extreme heatwave that preconditioned western North America for wildfires in summer 2021 undoubtedly was more likely and more severe due to climate change (world weather attribution).

Megafires produce large carbon and aerosol emissions, for example, the 2019–20 Australian fires produced pyrocumulonimbus smoke plumes that circumnavigated the globe (Kablick et al., 2020) and emitted approximately between 670 (310–1030) (Bowman et al., 2021) and 715 (517–876) Mt CO₂ in total (van der Velde et al., 2021). These megafires affected entire biomes in southern and eastern Australia with unprecedented impacts on flora and fauna (Gallagher et al., 2021; Ward et al., 2020), including those that usually tolerate fire, threatening the fire-sensitive World Heritage-listed Gondwana rainforests (Nolan et al., 2020). In the Arctic circle and Siberia, amplification of arctic temperatures and dry lightning caused large areas to burn, affecting Arctic tundra, bogs, fens and marshes (McCarty et al., 2020). They released about 175 MtCO₂ in 2019 and nearly 250 MtCO₂ in 2020, while in California and Oregon, wildfires led to an excess carbon of at least 30 MtCO₂ in a single year. In the world's largest wetland, the Brazilian Pantanal, extreme drying permitted a five-fold increase in burned areas, with emissions of 524 tonnes of fine particulate matter (PM_{2.5}) and 115 MtCO₂ to the atmosphere (Copernicus Atmosphere Monitoring Service (CAMS), ECMWF 2021). Regeneration of affected biomes is at risk given the high number of negatively affected species, including many endemics, and there are unclear prospects of vegetation regrowth to recover lost carbon stocks (Bowman et al., 2021; Nolan et al., 2020; Pickrell & Pennisi, 2020), with changing climatic conditions and potentially reduced forest biomass in the future (Brando et al., 2020).

Recent fires have likely caused significant impacts on human health. Wildfire smoke is known to impact respiratory health, and there is growing evidence of impacts on cardiovascular health (Jones et al., 2020), mortality (Magzamen et al., 2021), birth outcomes (Abdo et al., 2019; Mueller et al., 2021) and mental health (Silveira et al., 2021). Smoke from wildfires also affects local and distant air quality (the 2019–2020 Australian wildfires affected New Zealand and South America) (Nguyen et al., 2021), and smoke from Siberian fires has affected North America (Johnson et al., 2021). The full health impact of the 2019–2020 wildfires will not be known for some time due to lags in the availability

of health data, but current assessments estimate around 90 increased deaths in Washington State (Liu *et al.*, 2021) in 2020, and over 400 additional deaths and a few thousand increased hospitalizations from the 2019–2020 bushfires in Australia (Borchers Arriagada *et al.*, 2020). Because these studies rely on concentration-response functions from non-wildfire air pollution studies, we would expect the number of deaths related to wildfire smoke to rise when using a potentially steeper concentration-response function for wildfire smoke (Aguilera *et al.*, 2021; Kiser *et al.*, 2020).

As climate changes, the occurrence of megafires may not be constrained to fire-prone ecosystems alone. Fire regimes are expected to change in the future. A change in tropical forests' moisture, for instance, may promote much larger fires (Brando *et al.*, 2020), with important consequences for the world's biodiversity, regional human health and global climate system.

3.4 Insight 4: interconnected climate tipping elements under increasing pressure

Tipping elements are parts of the climate system that, in response to global warming and fuelled by self-reinforcing effects – can undergo nonlinear transitions into a qualitatively different state, often irreversibly. Such transitions are triggered once a critical threshold in the global temperature level is crossed – the system has reached a tipping point. The transition process can unfold over centuries to millennia (when ice sheets melt or disintegrate), over decades to centuries (when ocean currents slow down or reshape) or years to decades (especially when direct human interference additionally drives a transition, like deforestation in the Amazon rainforest).

Tipping processes are afflicted with high uncertainties (in terms of likelihood or timing, or both), but also associated with large potential impacts on societies and biosphere integrity (e.g. Berenguer *et al.*, 2021; Gatti *et al.*, 2021; Golledge *et al.*, 2019; IPCC, 2021, Chapter 12; Ritchie *et al.*, 2020; Sun *et al.*, 2020). Therefore, they can be classified as high-impact, high uncertainty risks (Lenton *et al.*, 2019).

3.4.1 New evidence of change

Several climate tipping elements, a subset of which – selected for their interaction – is discussed in this brief review, show significant individual changes already today.

Recent observations from Antarctica have shown that the rate at which the Antarctic Ice Sheet (AIS) may respond to environmental changes is affected by the amount of ice sheet damage (fracturing, crevassing), which itself is linked to the rate of ice discharge (Lai *et al.*, 2020; Lhermitte *et al.*, 2020). It is therefore possible for a positive mass loss feedback to develop, leading to hysteresis behaviour of the AIS (Garbe *et al.*, 2020). Also, bedrock rebound following AIS loss may then exacerbate long-term sea-level rise by expelling water from submarine basins (Pan *et al.*, 2021).

The Greenland Ice Sheet (GIS) is losing mass at accelerating rates, due to meltwater runoff and ice discharge at outlet glaciers. Surface melt will continue to increase with further atmospheric warming. While ice discharge is 14% greater now than during the 1985–1999 period, the reasons for this increase differ from region to region, making it difficult to project future developments (King *et al.*, 2020).

There is increasing evidence from paleoclimate proxies as well as modern sea level and salinity observations that the Atlantic

Meridional Overturning Circulation (AMOC) has significantly weakened in past decades and is at its weakest in at least a millennium (Caesar *et al.*, 2021; Piecuch, 2020; Zhu & Liu, 2020). Recent statistical analyses of sea-surface temperature and salinity observations give rise to the concern that this decline may be a sign of an ongoing loss of stability of the circulation, rather than just a temporal weakening (Boers, 2021).

Although rainfall changes have been driving plant compositional changes within the Amazon (Esquivel-Muelbert *et al.*, 2019), basin-wide dieback is judged as unlikely to occur due to projected climate change alone (Chai *et al.*, 2021). However, as forest degradation is higher than previously quantified (Matricardi *et al.*, 2020; Qin *et al.*, 2021), reaching up to 17% of the Amazon basin, and additionally 18% of the area is already deforested (Bullock *et al.*, 2020), interactions between direct human-induced and climate changes may lead to regime shifts in parts of the Amazon rainforests (e.g. Longo *et al.*, 2020). Events such as the 2015/2016 El Niño caused an extreme and prolonged drought, which fuelled extensive and damaging fires. This has been putting some regions of the Amazon under such pressure that plant mortality rates remained elevated for 2–3 years after the event – particularly where forests had already been modified by human activities (Berenguer *et al.*, 2021). The southeastern part of the Amazon basin has turned into a net source of carbon to the atmosphere, not even taking the effect of fires into account (Gatti *et al.*, 2021).

3.4.2 New evidence of interaction

These are examples of tipping elements subject to different types of interactions (Gaucherel & Moron, 2017): For instance, new research has re-emphasized the importance of ice-sheet–climate interactions, showing that at times in the past, meltwater from the GIS raised global mean sea level, directly influencing AIS retreat (Gomez *et al.*, 2020). Increased freshwater flux into the North Atlantic from Greenland meltwater can lead to a weakening of the AMOC (Rahmstorf *et al.*, 2015). Large-scale inter-hemispheric heat redistribution caused by AMOC slowdown could alter precipitation patterns over the Amazon (Ciemer *et al.*, 2021), with regional differences – rainfall can be enhanced or reduced. Therefore, stabilizing and destabilizing effects are both possible, and the overall effect remains uncertain.

3.4.3 The risk of cascades

In addition to the risks from individual tipping processes, an overarching, additional layer of risk has emerged: Interactions among tipping elements can produce cascading non-linear transitions, that is, one tipping event actually leading to the tipping of another element (Brovkin *et al.*, 2021; Lenton *et al.*, 2019; Rocha *et al.*, 2018; Steffen *et al.*, 2018; Thomas *et al.*, 2020).

Recent modelling efforts have quantitatively addressed this risk of cascades arising from interacting tipping elements such as (Figure 4) GIS and West Antarctic Ice Sheet (WAIS), the AMOC, and the Amazon rainforest (Dekker *et al.*, 2018; Lohmann *et al.*, 2021; Wunderling *et al.*, 2021). Interactions between these four tipping elements could effectively lower critical temperature thresholds, hence, their overall effect on Earth's climate is destabilizing, even when taking into account the considerable uncertainties in critical threshold temperatures, interaction strengths and directions. This additional risk from emerging tipping cascades is found to increase strongly between 1 and 3 °C of global warming – adding to the risk from individual tipping

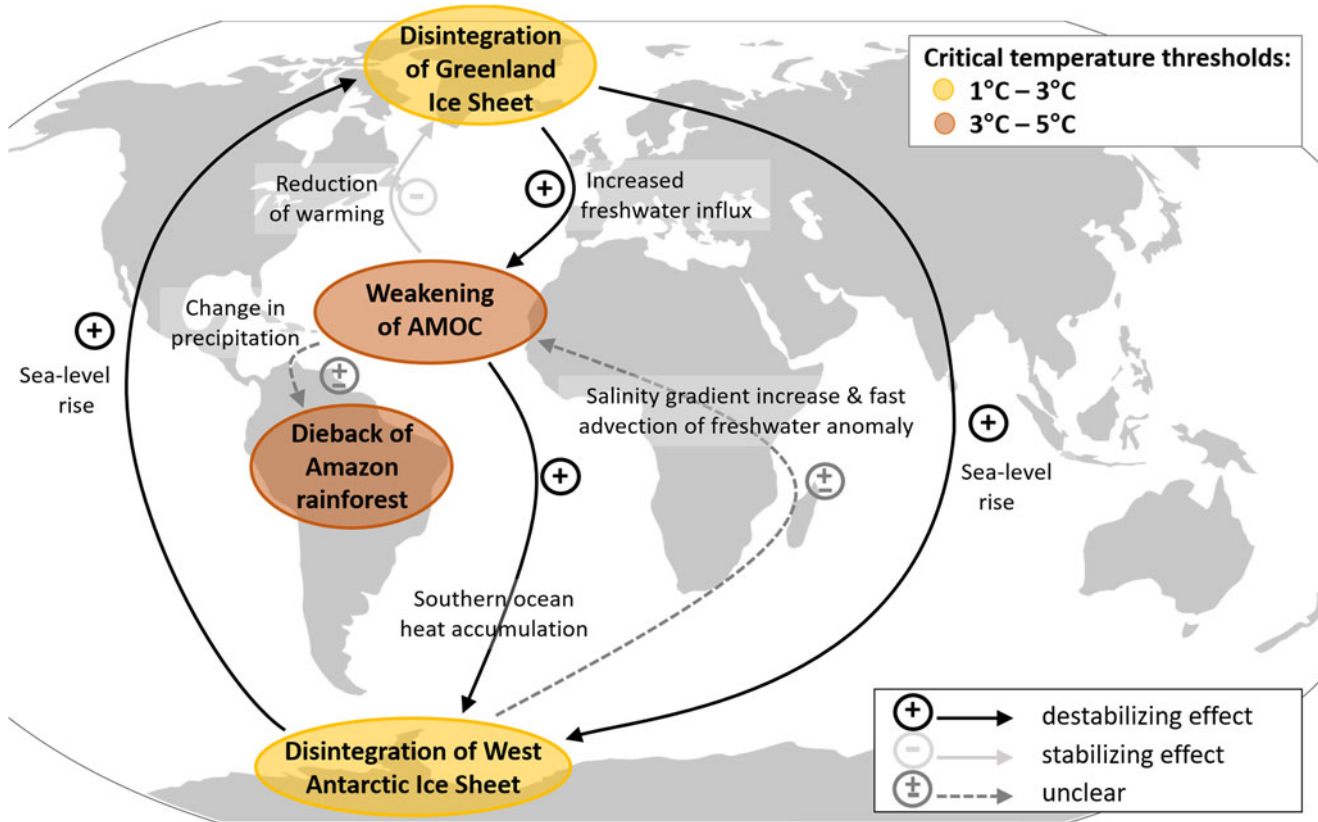


Figure 4. Physical interactions between four of the key climate tipping elements already under stress today by anthropogenic global warming: Greenland and West Antarctic Ice Sheets, Atlantic Meridional Overturning Circulation and Amazon rainforest. Arrows indicate directed stabilizing ('+' symbol), destabilizing ('-' symbol) effects and those with so far unclear direction ('±' symbol). Critical threshold temperatures and their uncertainty ranges of individual climate tipping elements are also indicated. Adapted from Wunderling et al. (2021).

elements – with potentially critical impacts on human societies, biosphere integrity and overall Earth system stability.

3.5 Insight 5: global climate action must be just

Global climate action must be designed to tackle existing and anticipated inter- and intranational inequalities and injustices related to climate change. Fairer climate policies are likely to be more widely acceptable, increasing the potential for effective implementation. In this vein, climate action in the pursuit of just outcomes must respond to four dimensions of climate change inequality: impacts, responsibility, cost and capacity (Rockström et al., 2021; van den Berg et al., 2020).

Action on climate change is a matter of intra- and intergenerational justice, because climate change impacts already have affected and continue to affect vulnerable people and countries who have least contributed to the problem (Taconet et al., 2020). Contribution to climate change is vastly skewed in terms of wealth: the richest 10% of the world population was responsible for 52% of cumulative carbon emissions based on all of the goods and services they consumed through the 1990–2015 period, while the poorest 50% accounted only for 7% (Gore, 2020; Oswald et al., 2020).

A just distribution of the global carbon budget (a conceptual tool used to guide policy) (Matthews et al., 2020) would require the richest 1% to reduce their current emissions by at least a factor of 30, while per capita emissions of the poorest 50% could increase by around three times their current levels on average

(UNEP, 2020). Rich countries' current and promised action does not adequately respond to the climate crisis in general, and, in particular, does not take responsibility for the disparity of emissions and impacts (Zimm & Nakicenovic, 2020). For instance, commitments based on Nationally Determined Contributions under the Paris Agreement are insufficient for achieving net-zero reduction targets (United Nations Environment Programme, 2020).

Much more needs to be done to minimize the unfair distribution of the costs of climate action. Climate policies that increase the cost of basic goods tend to have regressive distributional effects, hitting people on low incomes harder than richer people in relative terms (Inoue et al., 2021; Okonkwo, 2021; Pianta & Lucchese, 2020). Resources for low-carbon technologies such as batteries and solar photovoltaic panels are often mined in poorer countries with detrimental environmental and social effects (Sovacool et al., 2021). Recent studies show that a redistribution of resources through a global cap-and-trade system, combined with financial transfers from rich to poor countries, can avoid regressive effects (Bauer et al., 2020). Further, global equal per capita revenue sharing can reduce global poverty (Soergel et al., 2021).

While unfair distribution of costs for climate change mitigation in rich countries needs to be addressed, we must generally avoid a focus on 'compensating' societies in high-polluting regions (Sovacool et al., 2021; Tarekegne, 2020).

Radical climate action could slow down increases in living standards in the lower- to middle-income countries (Taconet

et al., 2020) while poorer countries and people have less capacity to act on climate change. Most developing countries, as in sub-Saharan Africa, are faced with huge infrastructural deficits. These deficits, on the other hand, give them the opportunity to leapfrog to resource-efficient and climate-resilient infrastructure systems (AESA, 2021), drawing on all transitional levers for a managed exit from the high emissions development pathway. Justice requires disruption of the status quo, transforming systemic inequalities and the power relations that maintain them, towards a political economy supportive of countries with lower capacity to balance mitigation, adaptation and development priorities. International climate ambition can and must ensure co-benefits for vulnerable societies, simultaneously ensuring that (a) systems of distribution do not negatively interfere with people's access to basic goods; and (b) past, present and future rights derived from carbon budgets are protected (Lacey-Barnacle et al., 2020; McCauley et al., 2019; Newell et al., 2020).

3.6 Insight 6: The oft overlooked potential of demand-side solutions as vehicles of climate mitigation

Households contribute to a large share of the global carbon footprint, providing an avenue for effective action (Dubois et al., 2019; Hertwich & Peters, 2009). Yet, the role of households is not given adequate attention in present climate change policies where the focus is largely on supply-side solutions (Creutzig et al., 2016). A more holistic approach that highlights both demand- and supply-side solutions is needed (Creutzig et al., 2018). This holistic approach has been described as 'production-consumption systems' (Mathai et al., 2021). Recent research emphasized the potential of the consumption (i.e. demand) side of this system, recognizing that, through the lens of equity, there are distinct implications for different contexts.

To achieve '1.5 °C lifestyles', which aim to reduce household carbon footprints to compatibility with the Paris Agreement while improving quality of life, global per capita emissions need to halve by 2030 (Ivanova & Wood, 2020) with the rest being eliminated in the subsequent decade (refer to Insight 1). For high-emitting consumers in North America and Europe as well as consumer elites elsewhere, reductions will have to be far steeper both because their consumption patterns have a dramatically higher impact and to ensure a just transition that does respect development needs in lower income contexts (refer to Insight 5 for more on the just distribution of the global carbon budget). In fact, as Nielsen et al. pointed out (Nielsen et al., 2021), high socioeconomic individuals with their outsized impacts should be a primary target of mitigation efforts.

The most significant areas for action include reducing individual car mobility and flying, switching to plant-based diets, and housing (e.g. location and size) (Ivanova et al., 2020). These changes will not happen on their own and there is a growing body of work on what works to bolster behaviour changes by individuals (Khanna et al., 2021). Additionally, given the differential carbon footprints from the micro (e.g. household) to the macro (e.g. national) scales, responsibility for demand-side measures must also be differentiated.

Achieving 1.5 °C lifestyles will require the implementation of mutually reinforcing systems by the public and business sectors to support behavioural change and modification of individuals' value systems. This would foster virtuous cycles – in which households call for supporting measures from the public and business sectors – whose measures enable households to adopt further

changes that enhance the quality of life (Newell et al., 2021). Additionally, this would provide the necessary political economy for the creation of sustainable production-consumption systems (Mathai et al., 2021). These virtuous cycles are necessary if demand-side strategies are going to result in the needed drastic emissions reductions. Further, it is expected that these processes would be a trigger of tipping dynamics that are key to materializing fast-spreading processes of social and technological change towards a decarbonized society (Otto et al., 2020).

Debunking common assumptions, 1.5 °C lifestyles do not preclude a 'good life' (Millward-Hopkins et al., 2020), and even absolute energy reductions would not impede human well-being (Steinberger et al., 2020). Fulfilling basic needs requires minimum levels of consumption while the carbon budget (Insight 1) (among other reasons) requires drawing an upper line of consumption. The spaces between necessary minimum and maximum acceptable consumption are 'consumption corridors' where individuals may choose their lifestyle (Defila & Di Giulio, 2020). Moving the entire global population into this space would greatly improve life for billions while requiring significant changes to wealth, high-consuming elites. Consumption corridors are intended as a guide for those whose consumption exceeds the acceptable maximum, and they need to be established through democratic processes that embrace social equity ideals (Fuchs et al., 2021), so that those suffering most from climate change do not additionally carry the main burden of demand-side (price) policies.

The shift in consumer behaviour in response to COVID-19 pandemic containment measures points to the possibility of facilitating 1.5 °C lifestyles. The lockdowns increased interest in local market solutions (Sharma et al., 2020) and social solidarity appeared to be a useful tool in many impoverished communities facing supply shocks (Mishra & Rath, 2020). Yet these changes resulted in a drop in emissions that would have to be repeated every year for two decades (Insight 1) while there is no evidence that the changes wrought by the pandemic will be permanent.

Fostering demand-side solutions would greatly facilitate meeting the Paris goals. They require behavioural change as well as actions by the public and business sectors to trigger tipping dynamics for deep systemic structural transformations. Democratic processes are needed to establish equitable minimum and maximum levels of consumption ensuring that basic needs are fulfilled for all.

3.7 Insight 7: political challenges impede the effectiveness of carbon pricing

Carbon pricing policies now cover roughly 22% of global emissions (The World Bank, 2021), yet carbon emissions continue to rise. While the economic logic of carbon pricing has been widely advocated, prices have so far been too low to have a significant effect on CO₂ emissions (Green, 2021; Rafaty et al., 2020; The World Bank, 2021). This raises questions about political acceptability and the political economy of carbon pricing.

Though economically rational, carbon pricing faces political obstacles that may limit its effectiveness (Rosenbloom et al., 2020). First, carbon pricing creates upfront costs to individuals and economic agents, while promising distant climate benefits. This approach can create a political backlash (Rabe, 2018). Second, carbon pricing, and particularly taxes, are often regressive, though there is variation across policies (Ohlendorf et al., 2021). Without careful design (see, e.g. Cronin et al., 2019),

regressive pricing can produce further backlash or opposition from lower-income groups. The redistribution of revenues can make carbon pricing more politically acceptable to the public at large (Jagers et al., 2021). However, progressive policies can also spur backlash from average- or upper-income groups, who are required to pay more in accordance with their consumption (Wetts, 2020).

Some have recommended a universal carbon price through linked carbon markets or a global carbon price floor (Carattini et al., 2019; Keohane et al., 2017; Mehling et al., 2018). Yet, the difficulties in finalizing the rules for Article 6 of the Paris Agreement are evidence of the political challenges of this approach. Sectoral carbon prices and border tax adjustments could help overcome some resistance. However, the EU-proposed border tax adjustment policy will raise new political and economic challenges for trade (Evans et al., 2020), particularly for some low- and middle-income countries, which are increasingly home to emissions-intensive production. Moreover, there are important equity implications of border-tax adjustments (Aylor et al., 2020).

These political obstacles have impeded the efficacy of carbon pricing. For instance, the received wisdom has been that carbon prices should start low and rise over time, but because of political and economic dynamics, the price levels have generally remained low. Sharp short-term increases are needed to significantly contribute to the Paris targets (Strefler et al., 2021), but these would likely incur political resistance. Time remains a problem: Krausmann et al. (2020) show that the majority of emissions come from maintenance and use of infrastructures, leading to low price elasticity. Regulatory capacity also contributes to effective implementation (Levi et al., 2020). Moreover, carbon pricing may drive efficiency improvements and fuel switching but have a limited effect on decarbonization (Green, 2021). The extensive and persistent subsidies for fossil fuels create a countervailing negative price that undermines price signals created by carbon pricing (Coady et al., 2019). And finally, the use of carbon offsets in emissions trading systems may diminish reductions due to problems with additionality (Cullenward & Victor, 2020; Haya et al., 2020).

To address the political obstacles that have beset carbon pricing, we recommend the following measures:

- (1) Rather than seeking a global carbon price, sectoral-based carbon pricing can offer a first step towards expanding the scope of carbon pricing, by addressing potential competition, and therefore political challenges. The diversity of economic and political circumstances should be acknowledged (Verbruggen & Brauers, 2020).
- (2) Tax revenues should be used in a transparent and fair manner (including to lower other taxes, fund public goods and climate investment), or be refunded, to avoid regressive effects and to increase acceptance (Hagem et al., 2020).
- (3) To drive transformative decarbonization, carbon pricing should be complemented by other approaches in 'bundles' of climate policy instruments and sequenced appropriately (Pahle et al., 2018). Policy should include large domestic investments in renewable energy production and infrastructure and adaptation measures as well as non-market-based policies such as standards and regulations (Bergquist et al., 2020; Cullenward & Victor, 2020). These should target both demand for and supply of fossil fuels (Green & Denniss, 2018).

- (4) Carbon prices should be applied to a larger share of global emissions and be sufficiently high to drive substantial decarbonization.
- (5) The use of offsets should be carefully controlled (Cullenward & Victor, 2020; Green, 2017), and fossil fuel subsidies reduced as quickly as possible (IEA, 2021).

3.8 Insight 8: nature-based solutions can form a meaningful part of the pathway to Paris but look at the fine-print

Nature-based solutions (NbS) involve working with nature to address societal challenges such as climate change, biodiversity loss and social equity. They are actions that protect, restore and better manage natural or modified ecosystems (Seddon et al., 2020). NbS involve a wide range of ecosystems, both aquatic and on land. A prominent, but by far not the only example are forests, where measures include reducing deforestation, forest restoration and managing farm and timber lands better. Among carbon-rich natural ecosystems with high rates of conversion are peatlands and mangroves. Recent scientific debate around NbS focused on their role in climate change mitigation and adaptation, equitable implementation, and financing and governance needs.

3.8.1 Nbs can contribute to climate mitigation and adaptation

Reaching net-zero emissions by 2050 requires rapid reductions of fossil fuel emissions complemented by some carbon dioxide removal (CDR) for very hard-to-abate emissions (Fuss et al., 2020). Compared with other CDR options, NbS are cost-effective, technology-ready and can offer a multitude of local benefits when appropriately implemented. These include climate change adaptation and risk mitigation, for example, flood control, biodiversity preservation, socio-economic development and co-benefits to human health and well-being (see Insight 10 for more on co-benefits from NbS) (Chausson et al., 2020; Seddon et al., 2021). Massive new monoculture plantations do not fall under the conditions set for NbS.

NbS can provide mitigation benefits in the short term, and can play a limited but important role in the transition to net-zero in the coming decades (Fuss et al., 2020; Girardin et al., 2021) – more about the potential scale is expected to be assessed in the upcoming IPCC AR6 report from Working Group III. However, feedbacks in the Earth System and climatic risks to ecosystem stability make the potential of NbS for mitigation beyond 2050 uncertain (Anderegg et al., 2020; Koch et al., 2021). Hence, NbS for climate change mitigation need to supplement, and cannot replace, decarbonization efforts, which remain key to limit global warming to 1.5 °C (IPCC, 2019a).

Importantly, scenarios that limit warming to 1.5 °C simultaneously assume: (1) net zero CO₂ emissions by 2050 and net zero greenhouse gas (GHG) emissions in the 2060s; (2) shifts away from GHG-intensive food systems; (3) CDR; and (4) maintained resilience in natural ecosystems (IPCC, 2018). However, implementing NbS requires using the right approaches and metrics (for climate, biodiversity and livelihoods) in order to reap the full benefits of a range of Sustainable Development Goals (Seddon et al., 2020).

3.8.2 Equity and procedural justice are central to implementing Nbs

Much of the carbon-saving potential of NbS is located in the Global South (Strassburg et al., 2020). Regulation and institutional

support are critical to overcome barriers and ensure equitable outcomes and procedural justice. Using NbS without a just distribution of the remaining carbon budget unfairly shifts the North's emission reduction burden onto the South (Fleischman *et al.*, 2020). Areas with the biggest NbS potential in the South are largely occupied by indigenous and marginalized communities, whose rights remain predominantly unrecognized (RRI and McGill University, 2021). Recognizing local rights and knowledge (specifically respecting the condition that communities must give Free Prior Informed Consent to any changes in land use, including over changes to customary lands), ensuring decentralized governance, generating local benefits (Erbaugh *et al.*, 2020) and using a range of financial instruments that ensure the additionality of NbS to decarbonization measures can ensure fair and sustainable outcomes.

3.8.3 *Nbs need integrated financing and governance structures*

NbS have a significant contribution to make to global emissions reductions, yet have been receiving only a small fraction of climate mitigation financing (Dasgupta, 2021).

Finance structures for net-zero aligned, sustainable and just NbS require: (1) performance metrics measuring multiple benefits (e.g. for genuine GHG reductions, biodiversity and local livelihoods); (2) science-informed and transparent monitoring, reporting and verification (MRV), enabling the matching of large-scale carbon finance from governments, businesses and philanthropists to sustainable NbS; and (3) improvements in governance to ensure the efficient and just allocation of finance and administration (Hourcade *et al.*, 2021).

Many experiences have been gained on the governance and MRV challenges of managing NbS. Reduced Emissions from avoided Deforestation and land Degradation (REDD+), for example, is a results-based payment scheme for the conservation and restoration of forest carbon, providing lessons learned for managing NbS. REDD+ has not yet delivered at scale on its promise for quick and low-cost emissions reductions, partially due to the slow rate of political, economic and regulatory transformations needed to ensure compliance (Rajão *et al.*, 2020).

3.8.4 *Possible guidelines for just and sustainable NbS*

The above insights are reflected in a growing consensus on four high-level guidelines that ensure NbS interventions will be ecologically sound, net-zero aligned and socially just. NbS should: (1) not be seen as an alternative to decarbonization; (2) involve a wide range of ecosystems (see also Insight 9); (3) be designed with local communities while respecting indigenous and other rights; and (4) meaningfully support biodiversity (Pörtner *et al.*, 2021; Seddon *et al.*, 2021).

3.9 *Insight 9: building resilience of marine ecosystems is achievable by climate-adapted conservation and management, and global stewardship*

Marine biodiversity is the key foundation for the structure and functioning of ocean ecosystems that provide essential services and benefits supporting human well-being on local to global scales. Yet, marine ecosystems are exposed to manifold impacts of climate change and other anthropogenic pressures that are accelerating in magnitude and extent (Jouffray *et al.*, 2020). This includes ocean warming, acidification, deoxygenation and extreme events, as well as exploitation, mining, pollution (eutrophication, toxins, organic waste, plastics, litter), habitat

destruction, unsustainable fishing and aquaculture, invasive species and shipping (Bates & Johnson, 2020; Boyce *et al.*, 2020; Glibert, 2020; Heinze *et al.*, 2021). Today, more than 1300 marine species are threatened with extinction (Figure 5a), 34.2% of fish stocks are overexploited, most ocean areas experience the mentioned anthropogenic impacts cumulatively, and 33–50% of vulnerable habitats have been lost (Duarte *et al.*, 2020).

New evidence suggests that substantial restoration across many components of marine ecosystems by 2050 is challenging but achievable, although climate change poses new threats that require rethinking of conservation, management and governance efforts (Duarte *et al.*, 2020; O'Hara *et al.*, 2021). For example, due to warming and an excessive nutrient input, the oceanic oxygen content has demonstrably declined since around 1960, leading to an expansion of deep sea oxygen minimum zones and more frequent hypoxia in coastal systems (Oschlies, 2021). Deoxygenation accelerates the emission of greenhouse gases such as nitrous oxide and methane, reduces habitat quantity and quality for many species, elevates vulnerability to fishing, for example, for the ocean's widest ranging sharks (Vedor *et al.*, 2021) and threatens ocean ecosystem services at large. Warming waters shift species distributions and reduce biomass across trophic levels, and heat waves threaten, for example, the survival of coral reefs and possibly temperate kelp forests. Healthy ocean ecosystems are more resilient to climate change and can help to mitigate climate change effects by acting as blue carbon sinks via marine sediments, algae, vegetated habitats and large animals (Atwood *et al.*, 2020; Filbee-Dexter & Wernberg, 2020). The sustainable management of fish stocks (which account for 17% of global meat consumption) could sustain and even increase their current contribution to meet the increasing global food demand (Costello *et al.*, 2020).

Effective biodiversity protection and ecosystem recovery require coordinated inclusive and adaptive governance across all levels that sets clear targets and strong actions in a global stewardship context. Successful recovery and restoration actions have included exploitation bans and restrictions, endangered species legislation, habitat protection and restoration, and invasive species and pollution controls. Yet stressors often interact with each other, requiring cumulative-impact assessment and climate-adapted and ecosystem-based management (Franke *et al.*, 2020; Tittensor *et al.*, 2019). The current fragmented ocean governance system is often insufficient for managing this complexity and the cross-sectoral challenges.

Climate-smart conservation can build resilience into the global marine protected area (MPA) network (Sala *et al.*, 2021) by including climate refugia with little projected change, high species turnover areas with rapid evolution potential, hotspots of threatened biodiversity, but also proper representation of diverse habitats and biomes, and corridors ensuring connectivity (Figure 5b). Protecting blue carbon areas is an important NbS to climate change mitigation with co-benefits for biodiversity protection. Carbon sequestration and storage in mangroves, seagrass beds and saltmarshes can be highly effective, but kelp forests are often overlooked. With their global distribution and large standing biomass, they store substantial carbon (e.g. 30% of blue carbon in Australia (Filbee-Dexter & Wernberg, 2020)) but are threatened by ocean warming. Marine sediments are also globally important carbon sinks, which are disturbed by expanding sea-floor trawling and seabed mining. The lack of protection (only approximately 2% of sediment carbon stocks are in fully protected areas) makes marine carbon stocks highly vulnerable to human disturbances, amounting to an estimated 1.47 Pg of aqueous

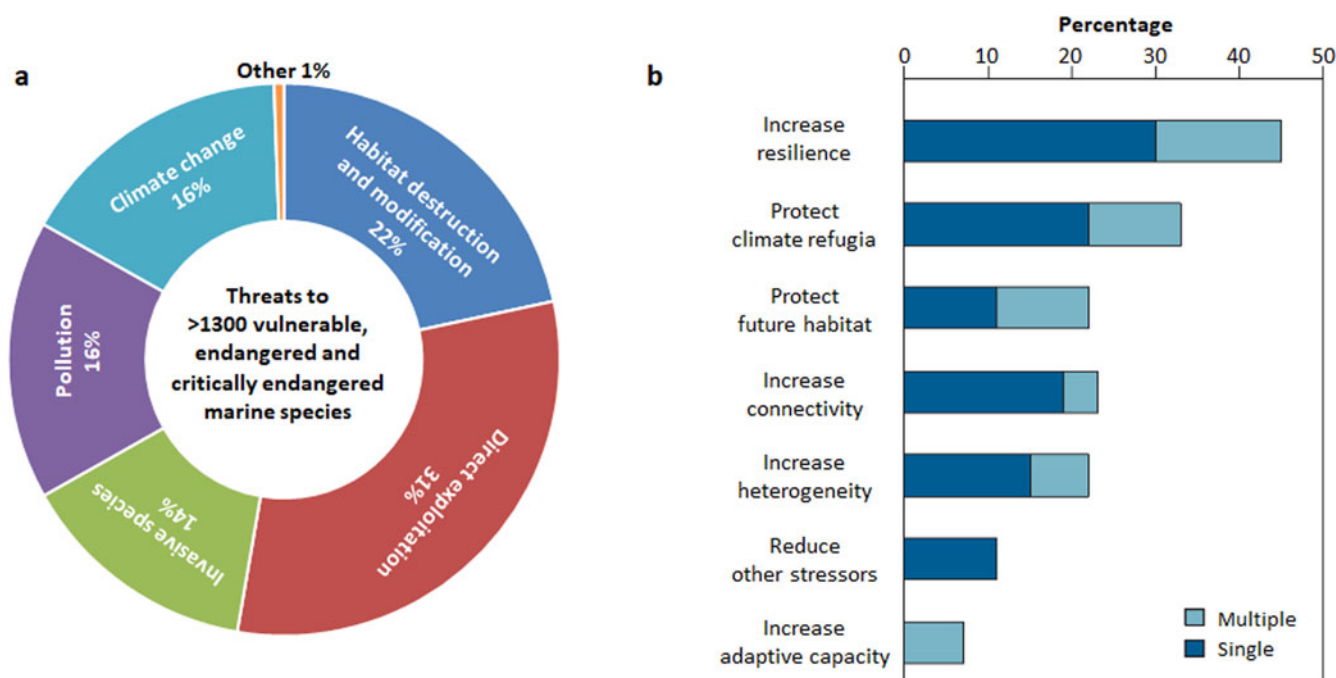


Figure 5. Major current threats and climate-adapted solutions to marine biodiversity conservation. (a) Percentage of all vulnerable, endangered or critically endangered marine species that are threatened by different anthropogenic impacts including climate change (redrawn from Luypaert et al., 2020, with updated IUCN data from May 2021). (b) Percentage of common climate-change adaptation strategies employed in the design of existing or future marine protected areas (MPAs) either as a single measure (dark shade) or in conjunction with other strategies (light shade) out of $n=27$ case studies (redrawn from Wilson et al., 2020).

CO₂ emissions (equivalent to 15–20% of atmospheric CO₂ absorbed by the ocean each year) (Atwood et al., 2020).

To overcome these limitations, a new ocean governance system should be coherent, reflexive and responsive to rapidly shifting ocean dynamics in time and space to facilitate decision-making in deep uncertainty (Figure 6) (Brodie Rudolph et al., 2020; Haas et al., 2021). Governance efforts should be shaped by context-specific evidence-based solutions and need to consider underlying socio-ecological pathways and connect ocean health to human health. Currently, national and international efforts, bolstered by the United Nations (UN) Decade of Ocean Science, aim to expand the global network of MPAs from 7.7 to 30% and to reach Aichi biodiversity targets and UN Sustainable Development Goals by 2030. Overall, the push towards a blue economy brings many challenges as well as opportunities. With effective, globally and regionally coordinated protection, the ocean offers triple benefits: preserving unique biodiversity, seafood provision and carbon storage. Efforts must be informed by marine spatial planning, climate and ecosystem-based management, and multi-functional conservation to deal with accelerating pressures, and balance resource use with the protection of biodiversity and ocean health.

3.10 Insight 10: costs of climate change mitigation can be justified by the benefits to the health of humans and nature

Estimates of the health co-benefits of mitigation policies indicate that the economic value of avoiding and postponing hospitalizations and premature deaths, while excluding climate change benefits, is larger than the costs of climate mitigation (Hess et al., 2020). Not investing in mitigation efforts means continued detrimental health effects that could be prevented before climate benefits are apparent (Chang et al., 2017). Furthermore, there is

a need to accelerate these investments to prevent exacerbating injustice because the impacts of climate change on the health of both humans and nature are disproportionately felt by communities that are socially, politically, geographically and/or economically marginalized (Pörtner et al., 2021).

3.10.1 Mitigation options in key sectors

The three main changes to the transport sector that would benefit mitigation and both the health of human and nature are: (1) switching to electric vehicles powered by clean energy, thereby reducing air pollution; (2) reducing travel distances through urban planning and remote work, thereby reducing traffic injuries, noise and air pollution; and (3) switching to walking, cycling and public transport, with physical activity benefits (Brand, 2021; Glazener et al., 2021). Tools are now available to estimate carbon and health economic co-benefits of active travel using a measure called the Value of Statistical Life (Götschi et al., 2020).

Critical for agriculture, forestry and food sectors, nature provides significant benefits for human health by supporting climate change mitigation and increasing resilience (Johnson & Gerber, 2021); however, only in limited cases have these been valued in economic terms (Fisher et al., 2021; Lawler et al., 2020). Biodiversity losses due to climate change lead to reductions in services provided by nature to society (reduced crop yields and nutrition, fish catches, losses from flooding and erosion, and loss of potential new sources of medicine (Applequist et al., 2020; Ebi et al., 2021; OECD, 2021)), with implied significant welfare costs running into billions of USD.

The energy sector also plays an important role. Across different scenarios, depending on the scale and context, bioenergy, carbon capture and storage and nuclear power have quantified health co-benefits that exceed mitigation costs (Sampedro et al., 2020). Health co-benefits also outweigh mitigation costs in county-level

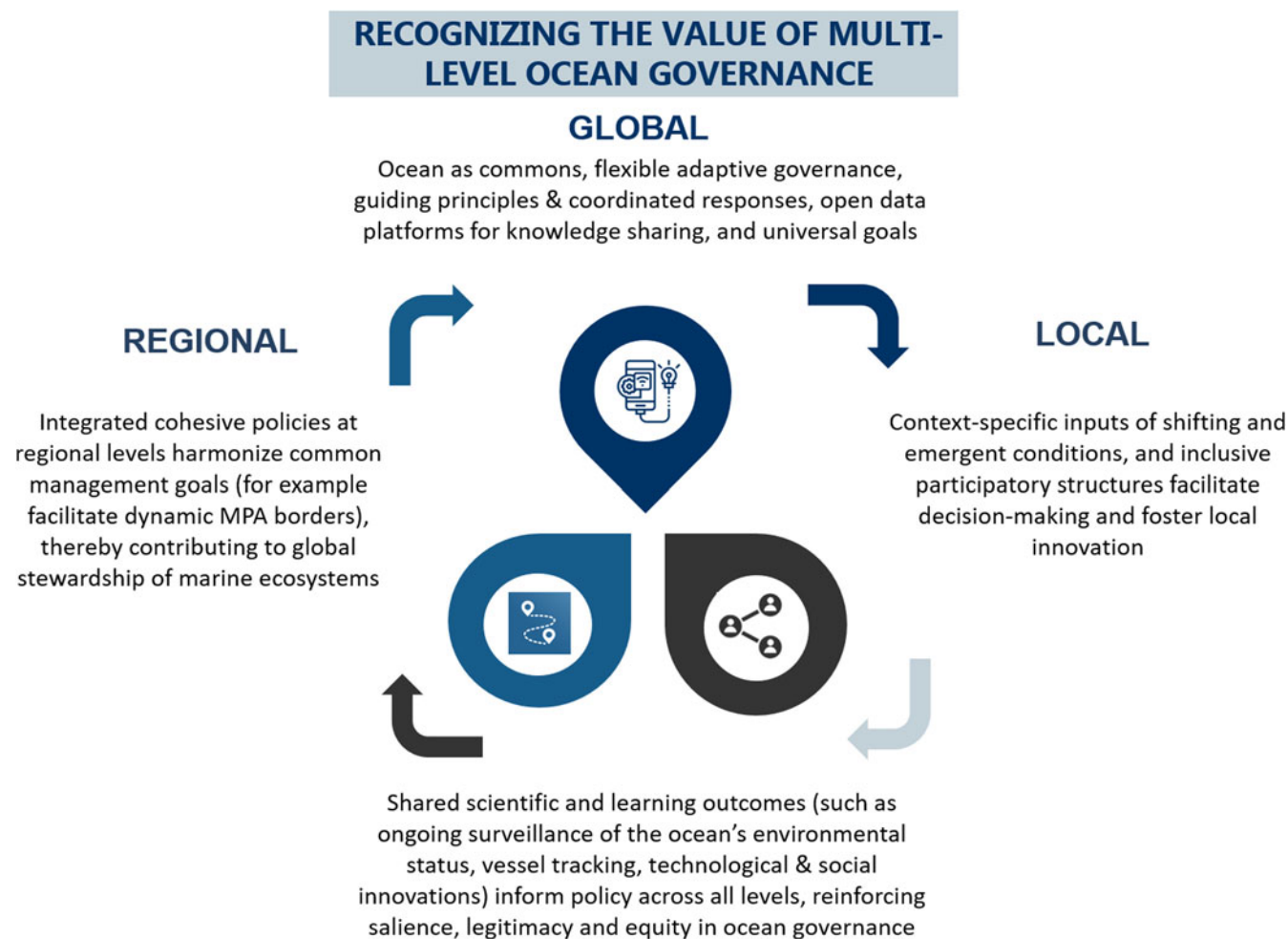


Figure 6. Increasing recognition of the need for multi-level governance of marine ecosystems to allow for adaptive responses to systemic changes in the ocean. Emergent adaptive responses occur as a result of commons-oriented global ocean stewardship that is guided by science, supported by regional collaboration and informed by local conditions and innovations.

studies conducted in the US (Perera *et al.*, 2020; Sergi *et al.*, 2020) and South Korea (Kim *et al.*, 2020) up to 2050.

Mitigation techniques in the industry sector, including changes in material flows, improved efficiency, and changes in production methods and technologies, are associated with health economic co-benefits (IPCC, 2014, Chapter 10).

Changing people's lifestyles can provide health co-benefits to nature. For example, reducing meat and dairy intake can reduce the environmental impact of food production (Jarmul *et al.*, 2020; Volta *et al.*, 2021). The 'syndemic' of obesity, undernutrition and climate change (Swinburn *et al.*, 2019) acknowledges common drivers and solutions, and the overconsumption and inequitable distribution of resources that have contributed to these overlapping health threats.

3.10.2 The way forward

Accounting for co-benefits from the health of nature (Taillardat *et al.*, 2020) and humans is needed (OECD, 2021) and increases the incentive for climate mitigation. NbS, as discussed in Insight 8, can provide such co-benefits with biodiversity conservation (Griscom *et al.*, 2020; Lenton, 2020) or restoration efforts, although restoration is costlier than conservation (Dasgupta, 2021). As an example, a recent scenario analysis showed that

prevention costs for 10 years can be as low as 2% of the cost of the pandemic posits (Dobson *et al.*, 2020). Even though research on the origins of the pandemic is still in its infancy, the economics are encouraging.

Well-designed mitigation interventions can thus promote healthy nature, lower public health risks, and save costs globally while minimizing trade-offs. Notwithstanding that careful consideration is needed for policies to incorporate issues of justice and the distribution of benefits. In addition, raising awareness on the economics for co-benefits to the health of humans and nature can serve as motivation in all sectors to increase climate change mitigation investments in low-, middle- and high-income countries.

4. Discussion and perspectives

The COVID-19 pandemic has been a powerful example of how the combination of short-term shocks and long-term stressors can have extreme impacts. COVID-19 has revealed elements of governance, markets, inequities and the environment that illustrate how the climate crisis could impact the planet and the global society. As with the impacts of climate change, injustices within communities and across the world have become inescapably

apparent, with dramatically greater burdens and mortality rates among non-white people and women, and lower-income groups and countries more generally.

Due to climate change, ecosystems and people are confronted with unprecedented, often locally new, climate-forced impacts, with humanitarian crises looming as a result of degrading living conditions and the potential for cascading risks across various scales.

The path to achieving the Paris Agreement's 1.5 °C target is very narrow – just and targeted measures are needed urgently at all levels: structural, political and individual

Approximately the same annual reduction in greenhouse gas emissions as in 2020 in response to COVID-19 would be necessary every year to achieve net-zero emissions by the middle of the century. This is in line with a roughly 50% chance of limiting warming to 1.5 °C – potentially even higher when taking into account the uncertainty surrounding non-CO₂ factors. COVID-19 has provided a glimpse of what a 7% overall reduction in emissions worldwide would require in terms of reduced mobility and industrial activity, given the current infrastructure. But the pandemic has come as a shock. In contrast, a prudent combination of measures, integrated into a well-planned transformation and including the use of technology, fiscal or policy levers, and the communication of new narratives of the good life – each with its own advantages and challenges – will be necessary to achieve the imperative reductions.

Specific types of mitigation measures, be it carbon pricing, accounting for non-CO₂ emissions, NbS or demand-side solutions, are sometimes singled out as silver bullets in the combat against global warming. None of them, however, can stand alone. And all of them need to be well designed to be effective and carefully implemented in order to avoid trade-offs.

Just and inclusive climate mitigation efforts across every sector will yield direct benefits to the health of humans and nature, captured by the term 'co-benefits'. It should be clear that, irrespective of climate policy, the measures proposed are in and of themselves part of a policy package in service of society and the environment.

We are not limited by our knowledge of the problem or of measures available, but by other obstacles – structural and cultural, but especially political – which inhibit the pace and scale of implementation that are needed to achieve the goals of the Paris agreement

The urgency to act is indisputable, rooted in abundant evidence produced across disciplines and sectors with benefits for both ecosystems and humans. The COVID-19 pandemic has shown us the painful and inequitably distributed impacts of a global crisis. Stopping and reversing the degradation and loss of continental and marine ecosystems, rich in biodiversity, productivity and carbon, and of great importance to livelihoods and cultural identity, remains one of the highest priority actions. Implementation, however, lags behind its potential. Bolstered by the most up-to-date science on climate change, leadership around the world and coordinated and forward-thinking is needed now.

Supplementary material. The supplementary material for this article can be found at <https://doi.org/10.1017/sus.2021.25>

Acknowledgements. Our thanks for advice and support go to Wendy Broadgate, Ria Lambino, Mike Sparrow and Camilo Tello.

Author contributions.

MB, DC, HC, FD, KLE, EF, HHH, JohR, LS, PS and DS constituted the Editorial Board, conceiving and designing the study and providing editorial oversight. MAM led and coordinated the overall writing. CME, JG, SRH, HH, MAM, AR, EP and GBS performed

investigations and writing, as well as coordinated the insight author teams. MB, KB, JFD, CAJG, JFG, HKL, RN and NS led the writing teams. OAS, AB, NB, CB, TB, KB, PMB, TBR, MB, PD, JFD, FKD, HD, CMD, KLE, AE, SF, AG, CAJG, NRG, JFG, MRG, MasH, MarH, SK, SharL, SylL, HKL, HDM, DarM, DesM, NM, RHN, SR, CER, JoerR, MS, JHS, TNNS, NS, KT, HT, RW and JW performed investigations and writing of the insights.

Financial support. This work was supported by the Deutsche Forschungsgemeinschaft (R.W., grant number W14556/3-1); the ERC Consolidation Grant GLASST (J.W.); the European Research Council Advanced Grant project ERA (Earth Resilience in the Anthropocene) (J.F.D., grant number ERC-2016-ADG-743080); the European Space Agency (S.H.); the European Union's Horizon 2020 research and innovation programme (R.W., grant numbers 820575, 869304) (T.B., grant number 820989) (Joer.R., grant number 820829) (C.B., grant number 821471); FORMAS (T.B.); the German Federal Ministry (BMBF) as a Research for Sustainability initiative (FONA) (R.W.); the H2020 FirEURisk (K.T., grant number 101003890); the H2020 JUSTNORTH (D.M.); the H2020 PROBONO and NWO (D.M.); the KR Foundation, Denmark (L.S.); the Leibniz Association project DominoES (J.F.D.) (R.W.); the Natural Sciences and Engineering Research Council of Canada (H.K.L., grant number NSERC RGPIN-2021-02395) (H.D.M., grant number RGPIN-2017-04159); the National Science Foundation of China (H.D., grant numbers 71874177, 72022019); the NERC_Formas-DBT project 'Nature4SDGs' (S.L., grant number BT/IN/TaSE/73/SL/2018-19); the New South Wales Department of Planning, via the NSW Bushfire Risk Management Research Hub (R.H.N.); the Oxford Martin School funding (C.G.); the PalMod project (R.W., grant number FKZ: 01LP1925D); the Royal Society Te Apārangi (N.R.G., grant number RDFVUW1501); the Serrapilheira Institute (M.H., grant number Serra-1707-18983); the Swedish national priority research areas BECC and MERGE (D.C.); the Trapnell Fund (University of Oxford) (N.S.); the UK Centre for Research on Energy Demand Solutions (M.B., grant number EP/R035288/1)

Conflict of interest. MAM supports JohR in his role as editor in chief with Global Sustainability. The remaining authors declare none.

Research transparency and reproducibility. All potential additional resources such as data, materials, protocols and software code (if not referenced in the manuscript or provided in the Supplementary material) can be requested via e-mail to the corresponding author.

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