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## Epidemiological indicators of accidental laboratory-origin outbreaks

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## Abstract

Accidental escapes of pathogens from laboratories continue to cause outbreaks in the community today, posing significant risks to the general public, animal communities, and the environment. These incidents, as well as the uncertainties surrounding the origins of the COVID-19 pandemic, highlight the need to consider unnatural origins as part of emerging outbreak surveillance and detection. Identifying recurring patterns and distinctive factors of laboratory-associated disease outbreaks can aid in successfully preventing and mitigating these occurrences. Seventy incidents of laboratory-associated leaks that led to outbreaks in the wider public have been reported (Appendix S1). Seven renowned cases that have been comprehensively studied were selected for review: (i) 1955 Polio vaccine incident in western USA, (ii) 1977 H1N1 influenza virus re-emergence in China and the Soviet Union, (iii) 1979 Anthrax release in Sverdlovsk, Soviet Union, (iv) 1995 Venezuelan Equine Encephalitis epidemics in Venezuela and Colombia, (v) 2003-4 SARS-CoV-1 escapes from Singapore, Taiwan, and China, (vi) 2007 Foot-and-Mouth disease virus outbreak in Pirbright, England, and (vii) 2019 Brucella leak in Lanzhou, China. These outbreaks were selected because data on their geographical spread, genetics, phylogeny, epidemiological factors (including attack rates, infectious dose, time, location, and season of spread), and governmental and institutional responses to the incidents had been previously analysed and published. Thematic analysis of these lines of evidence revealed seven key insights: unusual strain characteristics, peculiar clinical manifestations or affected demographics, unusual geographical features, atypical epidemiological patterns, delayed government action and communication to the public, misinformation and disinformation spread to the public, and biosafety concerns/incidents predating the event. The outbreaks ranged from 13 to 19 indicators. These indicators were used to develop risk criteria that can form the foundation of an assessment framework for flagging future laboratory-associated outbreaks. This framework was also applied to the SARS-CoV-2 pandemic, which exhibited 19 of 33 (57.7%) indicators.

## Introduction

Despite continual advances in biosafety and biosecurity policies, accidental pathogen escapes from laboratories continue to cause disease outbreaks in the community. The question is not if a pathogen will escape, but rather which pathogen and what measures are in place to contain an escape with serious consequences<sup>1</sup>. Past laboratory-origin epidemics<sup>2-4</sup> and outbreaks of unknown origin<sup>5</sup>, namely the Severe Acute Respiratory Syndrome Coronavirus 2 (SARS-CoV-2) pandemic (2019-2023)<sup>6</sup>, underscore the need to consider unnatural origins when identifying outbreaks.

Different lines of evidence, including phylogenetics, epidemiology, seroepidemiology, and criminal or geopolitical intelligence, are required to determine whether an outbreak is of unnatural origin<sup>7</sup>. Phylogenetics alone may not identify pathogens of laboratory origin because serial passaging a pathogen through an animal host will produce genetic markers that appear to be of natural origin<sup>7,8</sup>. To investigate distinctive factors of laboratory-origin outbreaks, historically confirmed incidents should be studied to identify emerging themes and indicators.

A total of 70 incidents of accidental laboratory leaks have been reported, with the earliest recorded in 1901 and the most recent in 2024 (Appendix, Table 1). Of these incidents, 56 (80.0%) resulted in community cases and 29 (41.4%) resulted in fatalities. These reports identified 1851 exposures, 1,152,189 infection cases, and 702,267 deaths. Five events were responsible for 99.9% of the cases and deaths, these include: (i) the Cutter Laboratories vaccine incident in California 1955, (ii) the 1977 H1N1 influenza virus reemergence incident in China and the former Soviet Union, (iii) the 1979 Sverdlovsk anthrax outbreak in a Soviet military research facility (iv) the 1995 Venezuelan Equine Encephalitis (VEE) virus escape suspected from a virology laboratory in Venezuela or eastern Colombia, (v) the FMDV leak in Pirbright, England in 2007, and the (vi) the 2019 Brucella leak from a biopharmaceutical plant in Lanzhou. All of these cases and the 2003 SARS-CoV-1 escapes were comprehensively evaluated for insights into their geographical, epidemiological, phylogenetic, and other characteristics. All mentioned incidents were analysed using the identified factors to develop a framework that can be applied to the SARS-CoV-2 pandemic.

## Methods

A literature review was conducted across the PubMed, ProMED-Mail, Scopus, and Web of Science databases using keywords to identify published literature on the seven laboratory-confirmed outbreaks. Public information accessible on the World Health Organization (WHO) and

the Centres for Disease Control (CDC) platforms was gathered, as well as relevant news articles, government reports, correspondence, and grey literature published during the respective outbreaks. The information collected included historical facts, witness accounts, outbreak investigations, characteristics of the outbreak and strain, epidemiological parameters and descriptive statistics. An article or report was excluded if it contained no information on any risk variables analysed (geographical spread, genetics and phylogeny, epidemiological factors, timely and accurate reporting/infodemic).

### **Summary of case studies**

Table 1 summarises the selected case studies, listing: the outbreak details, year of occurrence, country, pathogen, number of cases, exposures, and fatalities.

#### **1. The Cutter Laboratories polio vaccine trials across the western United States**

Poliomyelitis epidemics plagued the world in the 1950s, leading to intensive research into the development of inactivated or live-attenuated vaccines for poliovirus<sup>9</sup>. In April 1955, Cutter Laboratories in California was licensed to produce the Salk formaldehyde-inactivated polio vaccine (IPV), following successful trials<sup>10</sup>. However, some batches produced by Cutter Laboratories were insufficiently inactivated and contained live poliovirus<sup>11,12</sup>. Multiple children received these contaminated doses, leading to tens of thousands of abortive infections, dozens of paralytic cases, and several deaths, including secondary transmission within families and communities<sup>12,13</sup>. The incident shook public trust in vaccines, reshaped vaccine policy, and became a defining moment in the history of vaccine safety.

##### *Geographical spread*

Approximately 120,000 contaminated doses were administered to primarily grade-school children, and roughly 400,000 people received the Cutter vaccine during a 10-day period in mid-April. A majority of whom developed abortive polio<sup>9</sup>. Most cases occurred between late April and May 1955, then declined sharply by June, aligning with the vaccination window<sup>12</sup>. Ultimately, at least 220,000 people were exposed, including 100,000 household contacts of immunised children, resulting in 164 cases of severe paralysis and 10 deaths<sup>12</sup>.

Infections clustered in states where the Cutter vaccine was widely used. California and Idaho experienced the highest numbers, while nearby states saw smaller outbreaks. Idaho typically

reported very low polio incidence (11 cases) during April–June in 1950 to 1954. In 1955, however, an eightfold increase (88 cases) was observed, of which 84 were attributable to vaccine-associated cases<sup>14</sup>.

#### *Genetic and clinical evidence*

Paralytic poliomyelitis developed 4 to 10 days after vaccination in patients<sup>12</sup>, with paralysis typically beginning in the inoculated arm, a pattern less common in natural poliomyelitis cases<sup>13,14</sup>. All early cases were linked to Cutter vaccine recipients, with secondary cases in their families and community contacts<sup>14,15</sup>. Severe neurological complications involving the central nervous system were noted in those who were administered the vaccine, as compared to family contacts as well<sup>15</sup>. The incidence of paralytic disease peaked in children aged 7 across the western US, reflecting an unusually high concentration of poliomyelitis in children, likely because they were heavily vaccinated under school programs in this region<sup>16</sup>.

Laboratory investigations revealed that live type 1 poliovirus (the causative agent of the Cutter-associated cases) was isolated from 7 of 8 vaccine lots, demonstrating failed inactivation. Additional findings of types 2 and 3 poliovirus in certain lots underscored multiple strains of poliovirus circulating at the time, even though types 2 and 3 did not result in clinical cases<sup>15,17</sup>.

#### *Epidemiological factors*

The number of cases among Cutter vaccine recipients and their contacts far exceeded what would be expected for natural poliomyelitis at the time, and vaccine recipients from other manufacturers showed no such pattern<sup>14</sup>. Moreover, Cutter vaccine-associated cases declined as cases of seasonal poliomyelitis began to increase<sup>14</sup>.

Incubation periods among vaccinated children ranged from 4 to 15 days, shorter than the typical interval for naturally occurring polio, whereas contact cases showed incubation periods consistent with secondary transmission<sup>12</sup>. Vaccinated cases peaked approximately 1 week after vaccination, and secondary cases peaked 3 weeks after the midpoint of vaccination. The appearance of cases in waves is suggestive of a common-source outbreak<sup>14</sup>.

Attack rate analysis of the vaccine lots revealed that two of three production pools were inadequately inactivated and accounted for a more than 10-fold increase in paralytic cases<sup>12</sup>.

Secondary attack rates in household contacts were similar to those seen in natural poliomyelitis, with limited spread to wider community contacts<sup>14</sup>.

### *Timely and accurate reporting/Infodemic*

The Salk vaccine was licensed within a day under political pressure and distributed widely within two weeks<sup>11</sup>. Although the vaccine had passed required safety testing<sup>17</sup>, biosafety concerns at Cutter Laboratories were identified, including the use of the highly virulent Mahoney strain, insufficient viral inactivation, and inadequate safety testing<sup>11</sup>. The vaccine was swiftly withdrawn on April 27 after cases rose sharply<sup>12</sup>.

Overall, communication with other scientists and the government was poor. Swedish researchers, such as Sven Gard, presented research showing that Salk's vaccine inactivation procedure was ineffective<sup>18-20</sup>. Despite these concerns, Salk did not make the proposed changes, and the vaccine trial was launched in 1954, even though regulators lacked the capacity to validate each dose during production, relying on manufacturers for quality assessment<sup>11,18</sup>.

In fact, a similar incident was documented in which another company using the Salk IPV, Wyeth Laboratories, was responsible for 37 vaccine-associated poliomyelitis cases. Yet, the report was kept confidential from public health authorities and the public<sup>11,18</sup>.

Media further contributed to misinformation and infodemics, which eroded public trust in vaccines. Vaccine rates significantly dropped across the world<sup>18,21</sup>. The Cutter incident contributed to the shift toward Sabin's oral polio vaccine (OPV) in the 1960s<sup>9</sup>. Both the Salk and Sabin vaccines were also found to have been contaminated with Simian Vacuolating Virus (SV40) due to inadequate formaldehyde inactivation of the monkey kidney cells used to cultivate poliovirus<sup>22</sup>. This led to SV40-contaminated polio vaccines being administered to millions of people between 1955 and 1963<sup>9</sup>.

## **2. The re-emergence of the H1N1 Influenza virus in China and the Soviet Union**

Every pandemic influenza strain has replaced its predecessor strain<sup>23,24</sup>. However, in 1977, two serotype A viruses were recorded to co-circulate for the first time in history: the dominant H3N2 subtype and the previously extinct human influenza A H1N1 virus<sup>25</sup>. This situation was due to an accidental release during laboratory activities.

### *Geographical spread*

The H1N1 influenza virus re-emerged in northeast China in May 1977 and soon after in the eastern Soviet Union<sup>26</sup>. The Soviet Union reported the outbreak to the WHO in September 1977, followed by Chinese reports in May 1978<sup>27</sup>. The c.1957 strain initially spread in the Soviet Union, Hong Kong, and China, then rapidly worldwide, causing mild infections in individuals under 21 but resulting in over 700,000 deaths globally<sup>27,28</sup>.

### *Genetic and clinical evidence*

Genetic analysis showed that the 1977 outbreak strain was closely related to strains from 1949–1950 but distinct from the 1947 or 1957 strain<sup>28</sup>, suggesting it had likely been preserved since 1952<sup>28</sup> and accidentally released when population immunity to H1 and N1 antigens declined<sup>9</sup>.

Many isolates from the outbreak were temperature-sensitive, a marker of laboratory manipulation distinctive to live attenuated influenza vaccine (LAIV) studies. However, not all strains were temperature-sensitive<sup>29</sup>; a mixed population of strains suggests a possible escape event during the temperature-sensitivity selection experiment<sup>27,29</sup>. The outbreak strain had low virulence, varied attack rates within the same region, and a low mortality rate, likely owing to attenuation and pre-existing immunity in the older population<sup>1,27</sup>.

### *Epidemiological factors*

The H1N1 virus spread more slowly nationwide in Liaoning (May–October) than the Asian H2N2 pandemic in 1957 (February to March)<sup>27</sup>. This unusual disease progression may have been due to an unfavourable season, although off-season outbreaks suggest an unnatural origin.

Two factors suggest that an incompletely attenuated vaccine strain caused the outbreak: ongoing research on LAIV at the time<sup>1</sup> and the renewed interest in prophylaxis following the 1976 H1N1 outbreak at Fort Dix, New Jersey<sup>30</sup>. It is plausible that a Chinese or Russian vaccine facility thawed and cultivated a c.1950 H1N1 influenza virus in response to the US “swine flu” program launched in the aftermath of the Fort Dix outbreak<sup>1</sup>.

### *Timely and accurate reporting/Infodemic*

The source was debated, with suggestions of an accidental escape being refuted by Chinese and Soviet virologists<sup>27</sup>. Western scientists refrained from discussing the laboratory-origin theory to foster collaboration amid Cold War tension<sup>1</sup>. Natural-origin hypotheses included the possibility of

viral latency in an unspecified animal reservoir. In 2006, a paper suggested that the virus emerged from migratory birds at Siberian lakes, after isolating strains mistaken for avian H1N1 influenza virus from meltwater. The paper was criticised in 2008, where direct evidence demonstrated that the meltwater strain, ironically, was also leaked from a laboratory<sup>31</sup>. In 2009–2010, the laboratory release theory became widely accepted<sup>1</sup>.

### **3. The release of inhalational Anthrax from an exhaust vent in Sverdlovsk, Soviet Union**

After WWII, the Soviet Union established an anthrax production plant<sup>32</sup> in their Military Research Facility: Compound 19 in Sverdlovsk. The causative agent, *Bacillus anthracis*, mainly affects domestic animals and, occasionally, humans via cutaneous transfer or, rarely, through ingestion or inhalation<sup>33</sup>. Natural anthrax is almost always cutaneous, and inhalational anthrax should raise suspicion towards a deliberate event<sup>33</sup>.

A clogged filter in the exhaust vent was removed but not replaced; machines ran for several hours as usual<sup>32</sup>. Anthrax aerosols escaped to a ceramic plant and a town nearby, where many workers were discovered ill. Within a week, most exposed workers had died, and hospitals received an influx of patients from different towns<sup>32</sup>.

#### *Geographical spread*

According to Soviet reports, the epidemic began in late March, took place from 4<sup>th</sup> April to 18<sup>th</sup> May 1979, and caused a total of 96 cases with 66 fatalities<sup>2</sup>. Witnesses claimed a death toll of ~105<sup>32</sup>, and an article quoted as many as a thousand deaths<sup>33</sup>. The actual number of human fatalities or cases remains unknown, as it was reported that the KGB destroyed most hospital records<sup>32,34</sup>. In an attempt to conceal the truth, the incident was falsely attributed to gastrointestinal anthrax (a rare manifestation) resulting from consumption of anthrax-contaminated meat<sup>32</sup>.

#### *Genetic and clinical evidence*

Genetic studies dated the accident to April 3<sup>rd</sup> or 4<sup>th</sup>, 1979, consistent with the observed anthrax incubation period. The Soviet officials falsely reported the start date as March 30<sup>th</sup> 1979, manipulated medical records of early cases and issued fabricated death reports to the victims' families as part of the cover-up<sup>32</sup>. They also denied inhalational anthrax, though this was later confirmed from autopsy data<sup>34</sup>.

### *Epidemiological factors*

It was estimated that victims were exposed to a far lower infectious dose (~1–10 or 100–2,000 spores) than observed for naturally occurring inhalational anthrax (8,000–10,000 spores)<sup>35</sup>, signifying a potentially weaponised strain. This is consistent with early clinical studies, where more than four virulent strains of *B. anthracis* circulating during the accident were all traced to the biological weapons facility<sup>36</sup>.

Most infected patients worked or lived close to the military facility (within 4 km)<sup>35</sup>, with animal cases detected up to 60 km away<sup>2</sup>. The aerosol size was estimated to be <5–10 microns to have allowed for extended dispersal and prolonged infection, more extensive than that observed in the 2001 “Amerithrax” attacks (<5 microns)<sup>35</sup>.

Autopsies confirmed that fatal cases resulted from inhalation exposure<sup>34</sup>, a rare clinical form of natural anthrax<sup>35</sup>. The mean incubation period of the Sverdlovsk accident (~10 days, with some cases appearing after 43 days)<sup>2</sup> was longer than that of naturally occurring anthrax outbreaks and even the 2001 Amerithrax intentional anthrax release (4–6 days)<sup>35</sup>.

### *Timely and accurate reporting/Infodemic*

In November 1979, a Russian magazine reported that in April, ‘an explosion in the military facility of Sverdlovsk had released a cloud of deadly bacteria’<sup>32</sup>. Western agencies later picked up coverage of the outbreak<sup>2</sup>, alleging it was a violation of the 1972 Biological Weapons Convention, though all claims of a laboratory accident were denied.

Workers in Compound 19 raised biosafety concerns about airborne spores in the laboratory, clogged filters, and neglected maintenance checks<sup>32</sup>. After the accident, senior officers were alerted, but city officials and the Ministry of Defense in Moscow were not informed.

On June 12, 1980, residents of Sverdlovsk were informed that the outbreak was caused by contaminated meat from illegal wet market stalls, leading to the culling of more than 100 stray dogs and animals in the vicinity<sup>32</sup>.

Soviet authorities denied requests to permit independent scientists to investigate the incident<sup>2</sup>. An ‘information war’ arose between those doubting a natural outbreak and those convinced of its natural origin. It took nine years for Soviet medical experts to disclose information about the Sverdlovsk incident to the US and thirteen years for then-Soviet President Boris Yeltsin to admit

to the accident<sup>1</sup>.

#### 4. The VEE epidemics in Venezuela and Colombia

In 1995, one of the largest epidemics of Venezuelan equine encephalitis (VEE) was documented in Venezuela and Colombia<sup>9</sup>. VEE is an arboviral disease transmitted by mosquitoes that causes intermittent epizootics and sometimes human epidemics across the Americas. Equine disease is severe, while human infections range from asymptomatic to acute febrile illness with neurological complications, and fatality rates of 4 to 14%<sup>1,9</sup>. Naturally, VEE circulates at low levels in enzootic cycles. The enzootic strains (ID, IE, IF, II–VI) rarely cause major outbreaks, which occur only when an enzootic strain mutates into an epizootic subtype (IAB or IC) that efficiently amplifies in equines and drives widespread human spillover<sup>37,38</sup>.

Epizootic strains have mutated from enzootic only three times (ID→IAB in the 1930s; ID→IC in 1963 and again in 1992). However, many VEE outbreaks reported from the late 1930s through early 1970s were traced to inadequately inactivated veterinary vaccines derived from the 1938 IAB strain<sup>39,40</sup>. Residual live virus in the vaccines repeatedly sparked outbreaks until the seed strain was replaced with an attenuated variant in 1973, after which epizootics ceased for nearly 20 years<sup>39,41</sup> (Figure 1). Unlike the IAB strains, there is no record that subtype IC strains were ever used in vaccine production, hence an unlikely source of the 1995 outbreak.

The 1995 outbreak in Venezuela and Colombia was unusual because this strain matched an IC virus used in diagnostic reagents in a local virology laboratory, one previously shown to contain live virus. Many investigators concluded that the 1995 epidemic most likely resulted from an inadvertent laboratory escape<sup>42</sup> rather than natural evolutionary emergence<sup>43,44</sup>.

##### *Geographical spread*

In April 1995, veterinarians in Venezuela first detected equine deaths suggestive of VEE, followed by human febrile cases<sup>45</sup>. The outbreak began in eastern Falcón State, Venezuela and spread westward across states by mid-July. Transmission intensified in rural areas by late August, and by September–October, large numbers of human and equine cases were reported in the Colombian state of La Guajira<sup>44,46</sup>. Overall, the epidemic caused  $\geq 100,000$  human cases and  $\sim 300$  deaths<sup>43-45</sup>.

VEE outbreaks typically emerge in regions with known enzootic subtype ID circulation, and within localised equine–mosquito amplification cycles<sup>37,38</sup>. The only historical exception was the

1969–1971 outbreak originating in the Guajira peninsula, though the area had prior enzootic ID activity<sup>47</sup>. In contrast, the 1995 outbreak began abruptly in Falcón State, a region with no record of circulation of closely related enzootic ID progenitor strains<sup>48</sup>, or of laboratories or vaccine production facilities in close proximity<sup>49</sup>.

Heavy rainfall in the normally arid Guajira region increased vector densities and expanded the spread<sup>44</sup>. However, unlike natural transmission patterns, the outbreak spread rapidly through rural areas with limited equine populations, suggesting that human–mosquito–human transmission was also occurring.

Importantly, the 1995 virus was identical to a subtype IC antigen strain that was in regular use for antigen preparation in laboratories near the outbreak area at the time<sup>43</sup>.

#### *Genetic and clinical evidence*

Genomic analyses showed that the 1995 outbreak virus was subtype IC, which had previously caused two other major epidemics (1962 to 1963 and 1992 to 1993). It was a genetic match to a strain isolated in 1963, which had disappeared from nature 30 years ago<sup>43</sup>. The 1995 viral sequence showed almost no evolutionary change during the interepidemic period, inconsistent with estimates of epidemic and enzootic VEEV evolution rates, which indicate a relatively steady rate of nucleotide substitutions, on the order of  $2\text{--}4 \times 10^{-4}$  substitutions/nucleotide/year<sup>50-53</sup>.

Phylogenetic analysis demonstrated sequence identity to the P676-ag virus, isolated from a 1982 antigen preparation used for diagnostic testing in Venezuela<sup>43</sup>, explaining the genetic conservation between the epidemic events.

Clinically, infected humans exhibited high viremias comparable to those in equines, sufficient to infect the epidemic mosquito vector<sup>44,54,55</sup>. Higher disease incidence was observed in unimmunized equines, particularly donkeys, due to low equine immunisation rates in the region<sup>45</sup>.

#### *Epidemiological factors*

The 1995 VEE epidemic displayed attack rates of ~36%, with some communities reporting rates as high as ~93%, far exceeding typical VEE epizootic patterns<sup>45</sup>. However, secondary attack rates were low in Colombian communities, and no secondary infections occurred among Venezuelan healthcare workers, indicating low person-to-person transmission despite extensive community spread<sup>56</sup>.

Field studies, before and after the epidemic, found no evidence of ongoing circulation of epizootic IAB or IC strains<sup>47,48,57</sup>, or enzootic ID viruses genetically related to the 1995 IC strains in northern Venezuela, demonstrating an absence of local natural reservoirs for the disease<sup>48</sup>.

Natural transmission often generates genetic shift or drift due to low-dose mosquito transmission, which was not observed with the implicated strain<sup>58,59</sup>. Furthermore, the much faster geographic spread of the 1995 outbreak compared to the natural 1962–1964 epizootic suggests an atypical introduction rather than gradual local emergence<sup>44</sup>.

#### *Timely and accurate reporting/Infodemic*

The Colombian Ministry of Health and Animal Health Service deployed timely surveillance across La Guajira, generating real-time intelligence to guide vector control, equine vaccination, and movement restrictions. Implementation of early interventions, in line with animal health regulations, helped prevent wider domestic or international spread at a time when heavy rainfall had increased vector density and heightened epidemic risk<sup>46</sup>.

While the spread of infodemic during the outbreak was limited, scientific discourse on the origins of the virus emerged years after the epidemic<sup>43</sup>. Between 2000 and 2003, outbreaks of a subtype IC strain genetically identical to the 1995 virus were reported in Venezuela, despite the strain no longer being widely used in laboratories (Figure 1)<sup>49</sup>. From 1995 to 2000, this IC lineage showed a  $\approx 10$ -fold slower evolutionary rate, implying limited replication compared with typical mammal, mosquito, or equine transmission cycles<sup>49</sup>. Field investigations failed to identify reservoir hosts or vectors, and the outbreaks occurred at the end of the rainy season, which is not typical of the VEE epidemic pattern<sup>49</sup>. The 2000 strains also did not cluster phylogenetically with the P676-ag strain, and the 2000s outbreak locations were not near any diagnostic or vaccine production laboratories that work with VEEV either<sup>49</sup>. These findings suggest that the 2000 outbreaks involved naturally circulating strains that have remained genetically stable since the 1995 laboratory release. While these anomalies led the VEE working group to reconsider their suggestion of a laboratory origin, direct evidence of a natural mechanism causing prolonged genomic stasis in the subtype IC lineage was not identified.

### **5. The SARS-CoV escapes in Singapore, Taiwan, and China.**

The initial risk of contracting SARS-CoV through laboratory exposure is very high— even a single

mishap could lead to a potential pandemic<sup>60</sup>. As evidenced by six documented escapes from high-containment virology laboratories: one from a Biological Safety Level (BSL) 3 in Singapore, one from a BSL-4 in Taipei, and 4 from the same BSL-3 in Beijing<sup>1</sup>. Despite raising public health alarms, these escapes are not referenced in historical and official reviews of SARS-CoV infections.

### *5.1 A laboratory exposure incident in Singapore*

In August 2003, a graduate student at the National University of Singapore (NUS) contracted SARS in a BSL-3 laboratory at the Institute of Environmental Health (EHI) Singapore despite handling West Nile Virus (WNV). Examination of the vials revealed that the WNV samples had been cross-contaminated with a SARS-CoV isolate<sup>61</sup>. The student's sample preparation techniques were speculated to be the cause of infection. The infected student exposed 8 household contacts, 2 community contacts, 32 hospital contacts, and 42 work contacts, of whom 25 were placed under home quarantine<sup>61</sup>. No secondary cases occurred.

Investigations in the laboratory revealed poor record-keeping, missing or defective equipment, a lack of freezers, and HEPA/air filter problems, all of which were exacerbated by the student receiving insufficient training in BSL-3 procedures<sup>62</sup>.

### *5.2 A laboratory spill in Taiwan*

In December 2003, research scientist Lieutenant-Colonel (LTC) Chan Jiacong at the Taiwan Military Institute of Preventive Medical Research (IPMR) acquired a SARS-CoV-1 infection, before travelling to Singapore for a conference, where he exposed fellow passengers and airline staff<sup>63</sup>.

While working with SARS-CoV-1, LTC Chan found a leaking waste bag; in a hurry to travel, he inadequately disinfected the spill and incorrectly disposed of the waste without appropriate personal protective equipment<sup>64</sup>. WHO investigations revealed numerous safety violations in the laboratory, including poor record-keeping, long work shifts (12–14 hours), and the absence of incident-reporting protocol<sup>63</sup>. Original reports cited 95 contacts placed in quarantine, while WHO investigations reported only 74 contacts<sup>1</sup>.

### *5.3 A laboratory-origin SARS-CoV-1 outbreak in China*

In April 2004, reports of a nurse with a hospital-acquired SARS-CoV-1 infection came from Beijing, China. She had contracted the illness from a graduate student who was admitted for

pneumonia in March. Eventually, the disease spread among their family contacts and healthcare workers over three generations, causing one death<sup>65</sup>. Official reports initially accounted for 9 total cases; however, investigations revealed 2 additional cases from February 2004<sup>66</sup> (Figure 2).

### *Geographical spread*

The graduate student was interning at the viral diarrhoea department of the Chinese National Institute of Virology (NIV) in Beijing, a part of the China Centre for Disease Control (CCDC), and did not work with SARS-CoV nor in a BSL-3 laboratory; the exact mechanism of infection is unknown<sup>1</sup>. She travelled home by train while ill, where her mother developed a severe infection and died as a consequence of attending to her. The nurse who had contracted the illness from the student also transferred it to an additional five individuals (Figure 2)<sup>65</sup>. Investigations found another post-doctoral researcher at NIV who had been infected with SARS-CoV on 17 April 2004<sup>66</sup>. By the end of April, officially, 747 people were quarantined at NIV<sup>1</sup> and unofficially, over a thousand people<sup>65</sup>.

Further investigation found two more graduate students from the same department at NIV who contracted SARS-CoV independently in February<sup>66</sup> (Figure 2). Official reports suggest that one of the doctoral students improperly inactivated a SARS-CoV sample, contaminating the electron microscopy room, from which the second student also acquired the infection<sup>65</sup>. Neither student caused secondary cases, and both recovered. The deactivation solution prepared to inactivate SARS had not been verified or recommended by the Ministry of Health<sup>65</sup>.

### *Epidemiological factors*

Healthcare workers account for almost 16% of probable SARS-CoV cases with attack rates of >56%<sup>67</sup>. The attack rate (4.23%) and case fatality rate (9.1%) observed in the Beijing escapes were lower than the standard<sup>67</sup>, perhaps owing to timely interventions, such as quarantine and isolation, that prevented the outbreak from spreading further. The disease outbreak also occurred in the summer, a low season for virus spread.

### *Timely and accurate reporting/Infodemic*

A joint WHO-China report reviewed the cases, though it did not mention two primary cases from February, which were officially discovered in May via IgG testing<sup>66</sup>. Since both students were hospitalised in February, the LAIs were known prior to the antigen testing. Perhaps these cases

were not disclosed by the institution in the April report<sup>65</sup>, as they were later recognised in a WHO report in October 2004<sup>68</sup>. The WHO highlighted biosafety shortcomings with handling live SARS-CoV and surveillance of LAIs at NIV<sup>1</sup>.

## **6. The Foot-and-Mouth virus leak from drainage pipes in Pirbright, England**

The United Kingdom was free of Foot-and-Mouth Disease (FMD) for six years until its re-emergence in 2007<sup>69</sup>. FMD virus (FMDV) predominantly infects cattle, sheep, and pigs, with rare cases of mild illness in humans<sup>70</sup>. It is highly transmissible and can spread via contaminated surfaces, aerosols (up to 250 km), and fomites<sup>1,70</sup>. The natural FMD outbreak in 2001 incurred a \$16 billion loss to the British economy<sup>1</sup>. On August 3<sup>rd</sup> 2007, the UK reported an FMD outbreak detected on a cattle farm in Surrey<sup>71</sup>. The pathogen escaped from the Pirbright campus, the only authorised facility in the UK for storing FMDV, specifically the Institute for Animal Health (IAH) and Merial, a vaccine manufacturer.

Initial investigations ruled out aerosol or surface water transmission from Pirbright<sup>72</sup>. Eventually, they revealed a damaged wastewater pipe connecting the Merial vaccine plant to the waste treatment plant in IAH, leaking partially treated waste into the ground and surface water. FMDV-contaminated mud was carried from the campus to the farms via flooding, roads, and the tyres of construction vehicles parked at the site<sup>73</sup>. FMDV likely spread further via windborne and fomite transmission and was exacerbated by visitor car parks located near livestock areas<sup>73</sup>.

### *Geographical spread*

The 2007 FMD outbreak infected eight premises and 278 animals, necessitating the culling of 1,578 animals and resulting in estimated losses of £200 million<sup>74</sup>. The epidemic comprised two distinct clusters: two farms in the first cluster and six in the second<sup>75</sup>. The intermediary farm between the two infection clusters was missed during initial surveillance<sup>73</sup>.

### *Genetic and clinical evidence*

The outbreak-causing virus was FMDV serotype O subtype BFS 1860 isolated in 1967, a strain no longer circulating globally<sup>1</sup> but used in large quantities (10,000 litres) at the Merial facility and in microquantities at IAH<sup>72</sup>. Both facilities fault the other, leaving the exact location of the outbreak uncertain<sup>1</sup>. Genomic analysis indicated a single escape of FMD from

Pirbright, dating between 13 and 26 July 2007<sup>74</sup>, which caused the August outbreak and re-emerged in mid-September 2007.

The first cases of FMD were discovered in cattle, though pigs are more sensitive to FMDV infection in natural or introduced outbreaks and are often the first animals infected<sup>76</sup>. Additionally, ruminants are more susceptible to airborne infections<sup>77</sup>, and the FMDV vaccine production guidelines also focus on efficacy testing and immunisation in cattle<sup>78</sup>. The outbreak strain, which shows a greater affinity for ruminants, may indicate a released FMD vaccine strain.

#### *Epidemiological factors*

The second outbreak cluster began after a significant temporal lag<sup>75</sup>; the epidemic was prematurely deemed over, restrictions on livestock movement were lifted, and farm surveillance was eased<sup>71</sup>. Molecular analysis revealed that one of the two originally classified primary farms had been infected by the other, initially overlooked because it lay beyond the 10 km radius for animal epidemic monitoring<sup>79</sup>.

Furthermore, risk mapping of the 2007 outbreak indicated an extremely low likelihood of local spread compared to the 2001 FMD outbreak<sup>75</sup>, with the sparse livestock density in Surrey raising suspicion of unnatural origins. Moreover, the  $R_0$  for the 2007 outbreak was  $\sim 15$ , much higher than that for the 2001 outbreak ( $\sim 4$ <sup>74</sup>). While the 2007 strain was more transmissible, there is evidence that a very low level of virus was circulating in infected animals<sup>74</sup>.

#### *Timely and accurate reporting/Infodemic*

The outbreak had a limited infodemic, as animal disease reporting is more strictly enforced and standardised, with delays in reporting risking immediate trade bans and fines. Under the World Organisation for Animal Health (WOAH, formerly known as the OIE) Animal Health Code, member states must notify within 24 hours of confirmation<sup>80</sup>, while the WHO International Health Regulations (IHR) allow 48 hours<sup>81</sup> with no tangible penalties. Animal health surveillance covers a wider radius with multiple detection points, e.g., mandatory farm reporting, abattoir checks, etc<sup>82</sup>, whereas human health surveillance relies on public health data sharing, often hindered by resource constraints or patient privacy laws<sup>83</sup>.

Systemic gaps in communication and reporting were mirrored in site conditions, where long-term damage to drainage pipework was known but unaddressed until FMD emerged in nearby farms<sup>84</sup>.

## 7. The *Brucella*-contaminated waste-gas leak in Lanzhou, China

### *Incident description*

The Lanzhou *Brucella* leak is the largest and longest recorded laboratory-origin outbreak<sup>85</sup>, surpassing the 1977 H1N1 and 1979 Sverdlovsk anthrax events<sup>2</sup>. Brucellosis, a globally prevalent zoonotic disease, poses significant public and animal health concerns despite its low human mortality rate<sup>86</sup>. It is transmitted to humans via contact with infected livestock, ingestion of unpasteurised dairy or undercooked meat, and, less commonly, aerosol inhalation, often from laboratory accidents or releases during microbiologic technique<sup>87</sup>.

The first cases of *Brucella spp.* infections were detected in November 2019 at the Lanzhou Veterinary Research Institute (LVRI) in Gansu, China, with 181 positive individuals by December<sup>88</sup>. The outbreak originated from the Zhongmu Lanzhou Biopharmaceutical Plant, a state-owned facility producing *Brucella* vaccines for animals<sup>89</sup>. Expired disinfectants led to contaminated waste gas leaking from fermentation tanks downwind to LVRI and neighbouring communities<sup>85</sup>.

### *Geographical spread*

Though the factory's manufacturing license was revoked immediately, transmission continued for at least 12 months<sup>85</sup>. By 30 November 2020, the Health Commission of Lanzhou reported 10,528 cases among 68,571 tested<sup>89</sup>. No deaths were reported, but the full extent of cases is inconclusive due to limited published official data<sup>85,86</sup>.

### *Genetic and clinical evidence*

The leaked strain was a *Brucella suis* S2 strain, seldom studied in vaccine research<sup>86</sup> and an uncommon cause of human brucellosis, which is generally caused by *B. melitensis* or *B. abortus*. Owing to its low infectious dosage, *Brucella spp.* accounts for almost 2% of all LAIs<sup>90</sup>, with many documented in China since 1936<sup>86</sup>.

### *Prior incidents*

Despite its rarity, the S2 vaccine is widely used in China for animal protection<sup>88</sup>. In 2017, a similar outbreak caused by inactivated S2 vaccines was reported in Gansu, where 51 animal epidemic prevention controllers were positive (attack rate: 24.8%)<sup>88</sup>. In December 2020, another incident occurred at a biological products company in Chongqing, where 61 workers were positive (attack rate: 43.6%). The infection spread to nearby departments<sup>88</sup>. Neither facility complied with biosafety regulations: improper handling techniques, ineffective PPE, and ineffective emergency measures were identified<sup>86</sup>.

### *Epidemiological factors*

*Brucella* was transmitted by aerosols from late July to August 2019<sup>85,86</sup>, but the attack rate observed with the Lanzhou leak was much lower than typical laboratory exposures (~30%–100%)<sup>91</sup>, ranging from ~12.9% to 15.4%. Moreover, no deaths were reported despite a case-fatality rate of 1-2% for brucellosis.

Brucellosis outbreaks in Lanzhou are unusual, with low seroprevalence from 2013 to 2018, and have never been at risk of a *Brucella* epidemic<sup>92</sup>. The sudden increase in cases cannot be attributed to improved surveillance<sup>85</sup>, as low levels of brucellosis were detected in high-risk individuals<sup>93</sup>.

### *Timely and accurate reporting/Infodemic*

The absence of official clinical data from the incident raises concerns about the effectiveness of the response by Chinese authorities<sup>85</sup>. One study revealed that 96 initially exposed individuals were asymptomatic but seroconverted, without mention of the total patients tested or follow-ups<sup>94</sup>. The incident has often been referenced in Chinese publications unrelated to the topic<sup>95,96</sup>. There were considerable delays in state action, and substandard biosafety and biosecurity regulations remain unresolved<sup>85</sup>.

### *Summary of risk factors across laboratory-associated outbreaks*

Thematic analysis of the outbreaks identified nineteen biological and epidemiological indicators, and fourteen institutional, state, and social indicators (Table 2). Across the seven outbreaks, the lowest number of indicators (n=13) was noted in the 2003 SARS escapes, while the highest were observed in the 1955 Cutter Laboratories Polio incident (n=19) (Appendix S2). The number of biological and epidemiological indicators across these outbreaks ranged from 9 to 14, while the

institutional, state, and social indicators ranged from 3 to 9. The indicators observed across the seven laboratory-associated outbreaks were evaluated to develop risk criteria for flagging possible unnatural origins. The framework consists of five primary criteria, including: unusual strain characteristics, geographical features, epidemiological factors, peculiarities in clinical manifestation and/or affected population(s), and communication to the public and predating biosafety incidents of concern (Table 3).

## **Discussion**

The study examined recurring epidemiological, operational, and governance features that distinguish laboratory-origin outbreaks from natural ones, drawing on historical cases and applying this analytical framework to the origins of SARS-CoV-2. These events are rarely attributable to a single technical failure, but rather an interplay of immediate laboratory-level breaches and systemic deficiencies in governance, oversight, and risk communication.

Consistent indicators emerged across the examined outbreaks. Technical failures, such as inadequate handling and transfer of inactivated pathogens and poor maintenance, underpinned the majority of outbreaks. Sudden, unexplained deaths in animal populations within an area have historically served as sentinels for the release of infectious agents and have preceded human case recognition in outbreaks of Anthrax, VEE, Brucella, and FMD (Table 2). This reinforces the value of animal surveillance data for outbreak identification, as most pathogens released intentionally or unintentionally are zoonotic.

Epidemiological, spatial, and geographical anomalies were recurrent across outbreaks<sup>1</sup>, as were atypical strain features<sup>97</sup> (Table 2). Importantly, aside from the Anthrax escape, pathogens were often circulating prior to detection, demonstrating fragmented reporting and disease surveillance systems. Certain outbreaks lacked many biological and epidemiological indicators, but institutional/state/social factors pointed to outbreaks of laboratory origin, i.e., the 2003 SARS-CoV-1 escapes and the 2019 Brucella leak. The opposite was also observed in the 2007 Pirbright FMDV leak, the 1955 Cutter Laboratories Polio incident, and the 1995 VEE epidemic, where biological and epidemiological indicators were more abundant than institutional and state factors (Appendix S2), suggesting that both classes of indicators should be considered when assessing laboratory origins.

While natural or unnatural origin cannot always be conclusively distinguished, such anomalies provide strong signals of possible unnatural origin<sup>7</sup>. The identified indicators were used to develop a framework of risk criteria for identifying such incidents (Table 3).

Using this framework, the emergence of SARS-CoV-2 exhibited several indicators warranting structured assessment. Initial WHO missions in 2020 and 2021 concluded that a laboratory origin was highly improbable, but subsequent evaluations by the WHO Scientific Advisory Group for the Origins of Novel Pathogens (SAGO) reported that key data gaps persist and that a laboratory-associated incident cannot be excluded due to incomplete access to requested information<sup>98</sup>. The earliest recognised cluster occurred in Wuhan, which hosts two major coronavirus research facilities, including the Wuhan Institute of Virology (WIV), where research on SARS-related coronaviruses had been conducted<sup>99,100</sup>. Several early cases lacked exposure to the Huanan seafood market<sup>101</sup>, and although environmental sampling detected viral contamination, these findings could not distinguish between human introduction and infected animals<sup>102</sup>. No intermediate host has been definitively identified despite extensive sampling<sup>103</sup>. Reports suggesting pre-December 2019 circulation in several countries remain unconfirmed owing to the absence of virus-neutralisation or sequencing data<sup>98</sup>. Clinical anomalies were also present, in particular, unique neuropathological and cardiovascular symptoms were observed in young adults<sup>104,105</sup>. Moreover, high rates of presymptomatic and asymptomatic transmission were seen in SARS-CoV-2 patients in comparison to the 2002-3 SARS-CoV-1 outbreak, where asymptomatic infection was rare. SARS-CoV-2 achieved effective dissemination due to its widespread asymptomatic carriage in the population leading to undetected community spread.

Genomic features attracting scientific interest include the presence of a furin cleavage site not observed in the closest known sarbecovirus<sup>106</sup>, early markers of high virulence<sup>107</sup>, and rapid adaptation to human transmission<sup>108</sup>. Although unusual, current analyses demonstrate that these features can arise through natural evolutionary mechanisms. The modified Grunow–Finke tool and the Radosavljevic–Belojevic method produced scores consistent with an unintentional laboratory-related event<sup>6,109</sup>. However, these tools rely on incomplete datasets and assumptions and cannot substitute for direct virological or epidemiological evidence. Consistent with our risk criteria, recurrent themes included documented biosafety concerns, uncertainties in early transmission dynamics, marked clinical impact, genomic features of interest, and multiple early clusters. Although an accidental laboratory origin has been suggested, no direct evidence supports this

scenario, and many experts continue to view natural zoonotic spillover as the more likely pathway. A definitive resolution will require access to the missing data and continued investigation.

All events detailed here were shaped by systemic weaknesses. Fragmented legislation, inadequate oversight, and poor governance allowed breaches to go unreported. Unlike animal health systems, international frameworks such as the IHR lack standardised implementation of guidelines for human outbreak reporting. Risk communication failures, whether through delay, omission, or disinformation, were a persistent feature undermining public trust and hindering containment efforts.

These findings demonstrate that laboratory-origin outbreaks share a recognisable epidemiological and operational fingerprint, which, paired with systemic governance insights, can strengthen outbreak surveillance. Prevention demands a shift from reliance on technical safeguards to a systems-based approach, with cooperative governance, integrated One Health surveillance, transparent data sharing, and proactive risk communication. By embedding biosafety into these broader systems, accidental releases can become rare exceptions rather than recurrent events.

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### **Declarations of interests**

The authors declare no conflict of interest.

### **Data availability statement**

No primary data was collected for this review. All original source data are available from the cited publications. Data extracted from published studies are presented in the supplementary materials.

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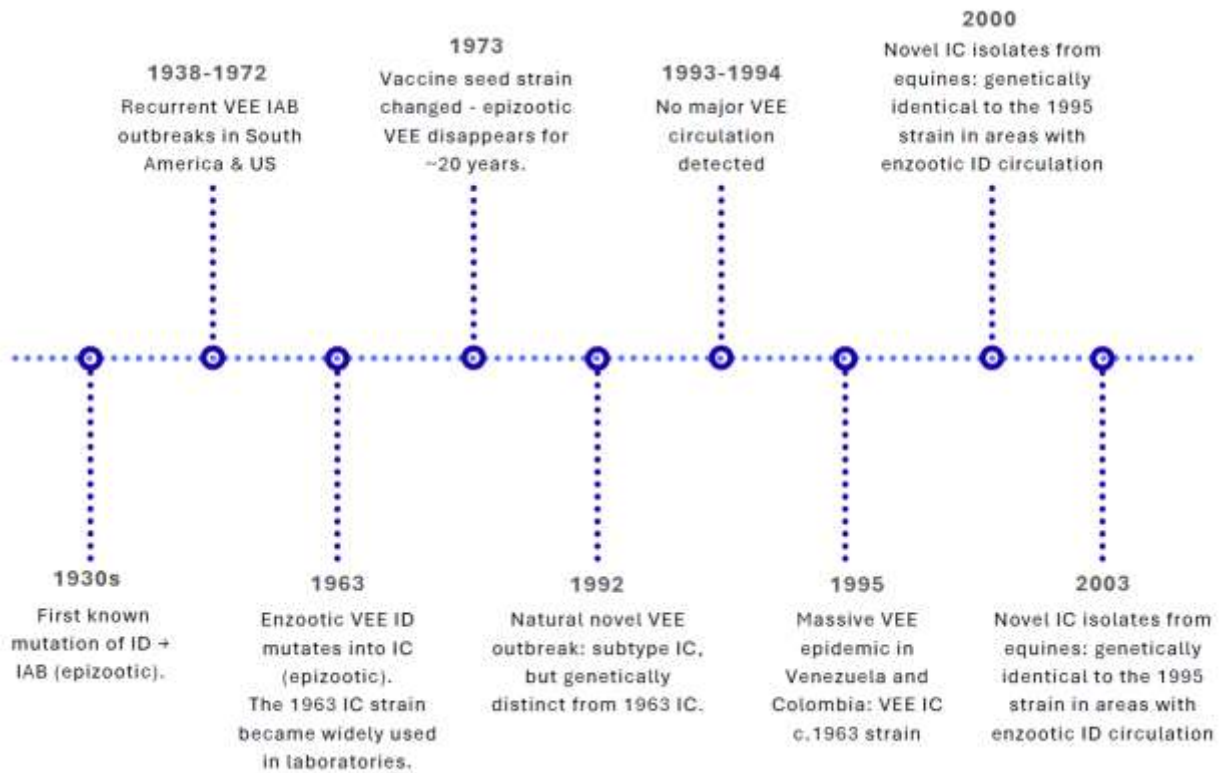
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Figure 1



Accepted

Figure 2

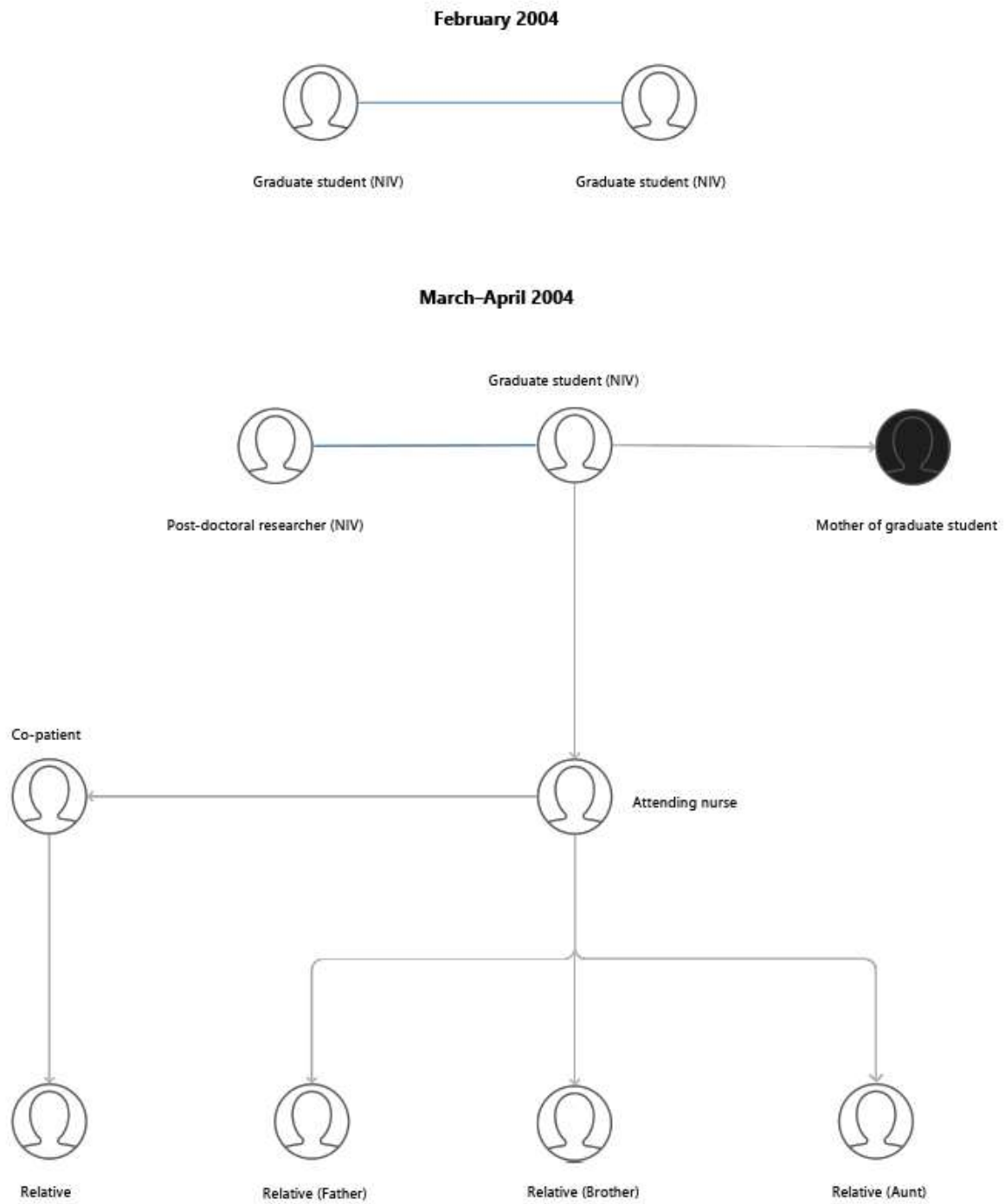


Table 1. Summary details of selected case studies of laboratory outbreaks.

Year	Location	Pathogen	Cases	Exposures	Fatalities	Outbreak details
1955	United States	Poliovirus	40,000	NS	10	A batch of Salk's poliovirus vaccines manufactured at Cutter Laboratories, were inadequately inactivated with formaldehyde during production. ~120,000 doses were administered, and led to ~40,000 children contracting polio. At least 220,000 people were exposed to live poliovirus via the vaccines, including 100,000 household contacts of immunized children, with 10 deaths recorded.
1977	China / Soviet Union	Influenza A H1N1 virus	21	NS	700,000	A novel H1N1 influenza virus re-emerged in northeast China and Soviet Union in 1977, likely caused by an accidental release incident from a Chinese or Russian vaccine facility cultivating a c1950 H1N1 virus in response to the US "swine flu" program launched in the aftermath of the Fort Dix outbreak.
1979	Soviet Union	<i>Bacillus anthracis</i>	96	NS	96 or 105	Four virulent strains of <i>B. anthracis</i> were released and circulating in Sverdlovsk and a nearby town in Soviet Union in 1979, due to oversight of a missing filter in the exhaust vent of the Anthrax production facility in Compound 19.
1995	Venezuela, Colombia	Venezuelan equine encephalitis virus (VEE)	100,000	NS	300	Multiple VEE outbreaks arose from either an infected laboratory worker, or escape and aerosolisation of the 1938 - 1973 strain traced back to a virology lab in Venezuela via clinical analysis of patient samples. The epidemic resulted in over 100,000 infected and 300 dead.
2003	Singapore	Severe Acute Respiratory Syndrome Coronavirus (SARS-CoV)	1	84	0	A graduate student in Singapore contracted SARS in a BSL-3 laboratory at the Institute of Environmental Health (EHI) while handling West Nile Virus samples that had been cross-contaminated with a SARS-CoV isolate (Figure 1). He further exposed 8 household, 32 work, and 2 community contacts.
2003	Taiwan	SARS-CoV	1	95	0	A research scientist at the Taiwan Military Institute of Preventative Medical Research (IPMR) contracted a SARS-CoV infection due to inadequate decontamination and disposal of infectious waste. The research scientist traveled to a conference while ill, exposing fellow passengers and airline staff (Figure 1).
2004	China	SARS-CoV	11	747	1	Two doctoral research students working at the Chinese National Institute of Virology (NIV) acquired a SARS-CoV infection from cross-contamination in, likely, the electron microscopy room. One of the students transmitted the infection to her mother (who died as a consequence of taking care of her) and her attending nurse. The nurse also transferred her illness to three of her relatives, a co-patient, and their relative (Figure 2). Serological staff surveillance of laboratory workers at NIV revealed two more graduate students from the same department who contracted the virus due to improper inactivation of a SARS-CoV sample two months prior.
2007	United Kingdom	Foot-and-Mouth Disease virus (FMDV)	278	NS	1578 culled	A c1967 FMDV strain leaked from a damaged waste-water pipe at the Pirbright campus, likely released from the BSL3 laboratory at the Institute for Animal Health or Merial vaccine plant due to improper attenuation. The virus spread to eight farms and incurred a £200 million loss to the UK economy.
2019	China	<i>Brucella suis</i>	10,528	68,571	NS	The use of expired disinfectants led to <i>Brucella</i> -contaminated waste gas being leaked from fermentation tanks at the Zhongmu Lanzhou Biopharmaceutical Plant. Aerosols spread to the neighbouring institute and communities.

Table 2. Key themes and outbreak patterns of accidental laboratory outbreaks. The listed themes include: strain characteristics (yellow), geographical features (green), clinical manifestation (dark blue), epidemiological factors (blue), mis/disinformation (pink), communication to the public (red), and biosafety concerns/incidents predating the event (purple).

Outbreak	1955 Polio	1977 H1N1	1979 Anthrax	1995 VEE	2003 SARS-CoV-1	2007 FMD	2019 Brucella	2019 SARS-CoV-2	
<i>Biological and epidemiological indicators</i>									
Strain characteristics	Genetic match to laboratory strain	Vaccine strain	c1950 strain		c1963 strain	Cross-contaminated WNV sample	c1967 strain		Closely related to RaTG13 (96.1%)
	Multiple strains found	Subtypes 1-3 found in vaccine lots	Two serotype A viruses	Four strains circulating					
	Attenuated or engineered strain	Attenuated vaccine strain	Temperature-sensitive	Engineered for bioweapon capacity	Antigenic strain containing live virus			Attenuated vaccine strain	Furin cleavage site
	Unusual virulence		Low		High		Low	Low	High
	Rare form			Inhalational			Aerosol	Inhalational	
	Rare strain in humans	Formaldehyde inactivated strain	Eradicated strain		Not circulating for 20 years		Eradicated strain	<i>B suis</i> S2 strain	Novel strain
Geographical features	Unusual size/morphology		Larger aerosol size						
	Emergence in multiple locations	Across western US	China and Soviet Union		Venezuela and Colombia		Multiple farms in nearby regions		Serological evidence in US and Europe
	Emergence in low-risk regions	Idsho			Falcon state / limited equine populations		Spore cattle density also noted	Lanzhou	
	Proximity to laboratory facility	Site where vaccines were administered		Emerged near lab	Virology and vaccine labs near outbreak epicentre		Primary farms near labs	Vaccine and research facilities	Coronavirus research labs
Clinical manifestation	Population(s) near facility affected	Schools with vaccine programs		Patients lived/worked near lab	Patients lived near lab	Patients lived/worked near hospital	Farms near lab	Patients lived/worked lab	Patients lived/worked near the lab
	Unusual clinical signs or pathology	Severe symptoms in children / higher rates of paralysis					First signs in cattle		Severe respiratory/neurological complications and chronic symptoms
	Animal deaths / epidemics near site			Yes (wet market animals, dogs in vicinity)	Yes, epizootics (horses, donkeys, mules)	Yes (wet market animals)	Yes (cattle)	Yes (animal outbreaks)	
	Unimmunised population(s) affected	Children and other vaccinee household contacts	Younger people affected (<21)		Children affected largely / unimmunised equines				
Epidemiologic al spread	Off-peak season	Not during poliovirus season	Not during flu season			Not during flu season			
	Temporal lag in spread	Cases in waves, lag before secondary transmission	Slow spread in China	Slow spread and long dispersal	Lag between outbreaks		Pause between spread		
	Unusual attack rate	Higher	Varying	Higher	Higher		Higher	Lower	Higher

	Circulating before officially reported		A year before	True date after reported start date				Circulating Oct-Nov 2019
	Multiple clusters of outbreaks	Multiple clusters across US			Clusters across Venezuela and Colombia	Two primary cases discovered retrospectively from antibodies	Two clusters	Five clusters
<i>Institutional, state and social indicators</i>								
Mis/disinformation	Information war on origins	Vaccine misinformation spread	Denial from scientists / officials	Denial from scientists and officials				On-going debate
	Natural origin theories		Virus latency	Contaminated meat from wet market	Virus latency	Contaminated meat from wet market	Contaminated frozen meat	Contaminated meat from wet market
	Full extent of outbreak not stated		Official reports differ from witness accounts/news	Official reports differ from witness accounts/news	Total number of equine deaths not known			Total number of cases and deaths not published
	No clinical data released					Cause of exposures not disclosed		No follow-ups on early patient data
Communication	Irrelevant follow-ups							Studies unrelated to outbreak
	Delays in government action	Delays in state vaccine agency action		Did not disclose to state officials			6 months	Delays in state action
	Disclosed to the public at a later date		4-6 months delay in Soviet Union; early 1978 in China	Disclosed years later				Delays in international disclosure
	Some cases omitted in official reports			True number of cases and deaths unclear		Two primary cases not mentioned		Disclosed few months later
Biosafety concerns / incidents	Related outbreaks or research studies with implicated pathogens	Pilot IPV studies / Albin contaminated OPV trials	1976 Fort Dix anthrax outbreak		LAIV studies and outbreaks			Lack of official publications
	Maintenance and engineering issues			Frequently overlooked, and faulty engineering				Coronavirus studies at WIV
	Other biosafety issues (inadequate inactivation, disinfection, training, etc.)	Inadequate inactivation procedure		Multiple regulations overlooked	Difficult to inactivate in the lab / vaccine-related outbreaks	Multiple regulations overlooked		Frequent concerns
	LAI(s) in facility				LAIs via aerosol common	All labs working with live SARS-CoV		Multiple decontamination/disposal issues at WIV
	Pathogen release within secondary containment in facility					No SARS-CoV studied in area where student developed infection		LAI outbreak in staff
	Similar incident(s) in other facilities	Wyeth Laboratories vaccine-associated cases	Research facilities in China and Soviet Union			Singapore, Taiwan incidents		LAI outbreak in staff
	<b>Total indicators</b>	<b>19</b>	<b>17</b>	<b>18</b>	<b>18</b>	<b>13</b>	<b>16</b>	<b>18</b>
								<b>19</b>

Table 3. Risk criteria for identifying accidental laboratory outbreaks. The listed criteria include: unusual strain characteristics, geographical features and distribution, epidemiological factors and spread, peculiarities in clinical manifestation and affected population(s), communication to the public and predating biosafety incidents of concern.

Risk criteria	Description
Unusual strain characteristics	<p>Strains that are:</p> <ul style="list-style-type: none"> <li>• Rare</li> <li>• Antiquated</li> <li>• Eradicated/no longer circulating</li> <li>• Novel or emerging, with mutations or signatures of genetic engineering/synthetic biology or adaptation to humans for easy transmission</li> <li>• Resistant to prophylactic and therapeutic measures</li> </ul> <p>Other factors to consider:</p> <ul style="list-style-type: none"> <li>• The R0 (may be higher or lower than their natural counterparts, as an attenuated vaccine strain may be released)</li> <li>• Mode of transmission</li> <li>• Dose of exposure (dose-response relationship)</li> <li>• Increased virulence</li> <li>• Unusual environmental stability</li> </ul>
Geographical features	<p>Location factors:</p> <ul style="list-style-type: none"> <li>• Emerges in a region for the first time ever</li> <li>• Re-emerges after a long period of time</li> <li>• Emerges in a region with an otherwise low endemic risk for the implicated pathogen</li> <li>• An official laboratory (BSL 2-4) or an unofficial facility engaged in related research is present within a 15-kilometer radius</li> </ul> <p>Other factors to consider:</p> <ul style="list-style-type: none"> <li>• Unstable geopolitical environment</li> </ul>
Epidemiological factors	<p>Infection dynamics:</p> <ul style="list-style-type: none"> <li>• Sudden emergence of epidemic</li> <li>• A point-source, limited outbreak</li> <li>• Temporal lags in the spread of disease</li> </ul>

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- Atypical temporal context of epidemic, off-peak occurrence
  - Deviations from the natural epidemic pattern

Transmission:

- Deviations from expected modes of transmission, such as inhalational anthrax and inhalational brucellosis
- Unusually high concentrations in the air, soil and drinking or surface water over a large area, or around the area of emergence of the disease.

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**Peculiarities in clinical manifestation and affected population(s)**

Affected population includes:

- Laboratory staff and residents residing in the vicinity
- Naïve persons in otherwise immune populations

Clinical signs to consider:

- Drug or vaccine resistance
- Unexpected clinical symptoms or pathology (severe disease, complications or chronic disease)
- Unusually high or low case-fatality rates
- Increase in patient visits/hospitalisations
- Sudden unexplainable deaths in animal populations within a 10-25 km radius near the outbreak site

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**Communication to the public and predating biosafety incidents of concern**

Other insights identified prior to the outbreak, during the period of outbreak or post-outbreak:

- Biosafety concerns or incidents from the institution, or within the region reported prior to the outbreak
  - Delay in reporting the outbreak
  - Mis/disinformation released to the public
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Accepted