

Too brutal for war: comparing rationales for weapon taboos

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Abstract

What makes a weapon too horrific to use? This study investigates public attitudes toward the use of different weapon types using a conjoint survey experiment fielded on a U.S. sample. By randomly varying key attributes of military strikes—expected civilian casualties, operational effectiveness, and weapon type—we isolate the causal effects of each on public support. Casualty estimates exert the strongest influence, and effectiveness also matters. But we find that respondents rely heavily on powerful categorical heuristics about weapon types. These preferences persist even when other strike characteristics are held constant. The results reveal a robust hierarchy: cyber attacks were most favored, followed by conventional strikes, then cluster munitions over chemical, biological, and finally nuclear weapons. In fact, military operations using more favored weapons were often supported over more effective, or less lethal, ones employing disfavored armaments. These patterns reflect public intuitions about which weapons are perceived as brutal, indiscriminate, or illegitimate. Our study therefore has broad theoretical implications for understanding how weapon taboos interact with instrumental factors. It offers vital insights into the complex interplay of public preferences for military operations, weapon transfers, and arms control.

Keywords international norms, weapon taboos, weapons of mass destruction, public opinion, survey experiment

Introduction

The norms of war are as old as war itself. In the *Iliad*, one of the earliest war epics, Achilles loses favor with the gods and invites his demise by defiling the body of Hector. In the second century, the Indian Manava-Dharmashastra (Laws of Manu) instructed leaders not to “strike with weapons concealed, nor with [arrows] barbed, poisoned, or the points of which are blazed with fire” (Green, 1998). In 1139, the Second Lateran Council forbade using the crossbow against Christians as “hateful to God, and unfit to be used ... owing to the barbarous wounds it inflicted” (Spenser, 1908).

Norms have restricted acts and weapons of warfare throughout human history and have evolved with military technology. Though ranged weapons were considered cowardly for much of antiquity, the rifle eventually replaced the sword, and melee combat is now mostly reserved for sport. New weapons are often met by new normative prohibitions. The rise of exploding bullets in the 1860s resulted in an international ban—citing their brutality—with the 1868 Saint Petersburg Declaration. “Dum dum”

expanding bullets entered European stockpiles before the 1899 Hague Convention proscribed them due to fears of unnecessary suffering (Abbenhuis et al., 2022). The list of weapon norms has since expanded, although scholars usually study such prohibitions individually rather than comparatively.

When scientific advances increased the destructiveness of war, norms emerged to restrict weapons of mass destruction (WMDs). Most notable among these is the nuclear taboo. But this is not the only normative prohibition against a modern weapon. Many states have joined the conventions banning chemical and biological weapons. There are also legal instruments—though not universally accepted—banning conventional anti-personnel landmines, cluster munitions, incendiary weapons, and blinding lasers.

Discussions of these so-called horror weapons are increasingly drawing reactions from publics. In December 2022, 69% of Americans reported anxiety about a possible nuclear war amid Russian nuclear threats during Moscow’s war on Ukraine (Bollfrass & Herzog, 2022; Hadley, 2022). Debates about military aid to Ukraine, Israel, and other allies are also likely to continue, and public

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systematic insights into a central debate on the relative importance of normative versus strategic reasoning.

Scholars have argued that both moral and strategic calculations factor into choices about using weapons. For example, [Bowen et al. \(2023\)](#) show that perceptions of nuclear arms' strategic advantages are conditional on moral disadvantages. [Post and Sechser \(2017\)](#) argue that information about the nuclear non-use precedent and the immorality of nuclear weapons can moderate strategic thinking. [Koch and Wells \(2021\)](#) find that both self-interest and moral thinking can diminish public support for nuclear use when the consequences are known. [Carpenter and Montgomery \(2020\)](#) contend that the nuclear taboo is shaped by the civilian immunity norm. Not only do these studies disagree about the foundations of public aversion to weapons, they focus on a small number of explanations for aversions rather than systematically comparing rationalist and normative explanations across armament systems. Indeed, most studies are limited by their sole focus on nuclear weapons. This risks confusing weapon-specific attitudes with general insights about the relative importance of moral and strategic reasoning.

Taboo or not?

What comprises a weapon taboo? Research indicates that a major concern for publics is whether a weapon is discriminate. Systems that can target only military personnel and infrastructure are likely to be more popular, as Americans are sensitive to civilian casualties ([Carpenter & Montgomery, 2020](#)). Limited public knowledge of weapon systems, however, means that these preferences are applied to broad categories. For example, publics strongly associate nuclear weapons with indiscriminate destruction, although the specifics of nuclear yields and delivery systems are not widely understood.

Studies by [Gelpi et al. \(2009\)](#) and [Walsh \(2015\)](#) have presented convincing evidence that foreign civilian casualties reduce U.S. public support for military operations. [Allison et al. \(2022\)](#) showed that this even extends to North Korean civilians. Interestingly, [Traven et al. \(2023\)](#) demonstrate that Americans are likely to believe that high levels of collateral damage were intentional, reducing support for such strikes. These findings point to trade-offs between increasing the odds of victory and harming civilians. Americans may be willing to sacrifice some degree of effectiveness to reduce collateral damage.

This may be, in part, because of the disgust and fear that killing by indiscriminate weapons arouses, which [Bentley \(2022\)](#) contends is central to anti-use norms. For example, [Diaz-Maurin \(2022\)](#) warns that the warhead on a standard U.S. Minuteman-III nuclear-tipped missile would “cause first-degree burns as far as 13 kilometers (8 miles) from ground zero.” The U.S. atomic bombings of Hiroshima and Nagasaki in August 1945 produced unforgettable images of destroyed Japanese cities and the effects of radioactive fallout. They created “a special horrifying status” for nuclear arms ([Tannenwald, 1999](#), p. 444).

While some munitions can be used in ways that limit civilian casualties, other weapons—particularly nuclear arms ([Eden, 2004](#); [Glasstone & Dolan, 1977](#))—are very difficult to use discriminately. Weapon types may also vary widely in their targetability. Chemical and biological weapons can be applied narrowly, as in the case of anthrax, or can risk spiraling out of control. Weapons that are more precise and discriminate (such as autonomous systems) may be

easier to use by enabling “moral disengagement” ([Vallor, 2013](#)). This may also occur with remote operators for cyber or drone strikes.

Cyberattacks—particularly those targeting infrastructure or one's personal security—can still generate perceptions of distress and threat ([Shandler et al., 2023](#)). Disentangling the effects of cyber operations can be complex, as they are increasingly used in conjunction with other attack modalities. The dominance of multi-domain warfare has seen the expansion of cyber capabilities supplementing more conventional operations, as seen during the 2025 Iran–Israel conflict.

Non-WMD systems generally have less indiscriminate effects. For example, because of entangled civilian and military infrastructure for cyber operations, some scholars have expressed concerns about discrimination ([Brantly, 2020](#); [Petkis, 2015](#)). Nevertheless, most cyber attacks are precise and minimally destructive. Cyber weapons may therefore be viewed as “clean” and more usable. Weapons more traditionally employed on the battlefield—such as conventional and cluster munitions—may be relatively discriminate. However, both still cause civilian casualties, with cluster weapons usually inflicting more collateral damage than conventional alternatives.

Considerations about the indiscriminate nature and horrific impacts of certain weapons underlie legal prohibitions that codify and reinforce norms. Many international treaties ban or limit weapon systems, though some have more universal membership than others.² Scholars have also shown that legal primes in survey experiments may affect public support for military strikes ([Carpenter & Montgomery, 2020](#); [Carpenter et al., 2021](#)), perhaps by activating moral reasoning. [Tyler and Darley \(1999\)](#) and [Tyler \(2006\)](#) imply that laws serve as more than heuristics for normative considerations; violating laws carries an independent moral cost. This matters because authors like [Kertzer et al. \(2014\)](#) and [Smetana and Vranka \(2021\)](#) have shown that moral foundations drive individuals' foreign policy preferences. This suggests that weapon systems that are indiscriminate, illegal, or cause particularly horrific effects to victims will be seen as undesirable. Indeed, recent research by [Dill and Schubiger \(2021\)](#) demonstrates that public preferences in wartime often align with principles of international law, such as distinction and necessity. These views persist even when legality is not explicitly cued, suggesting an implicit resonance of norms as citizens navigate complex trade-offs between instrumental, moral, and legal considerations.

Questions of legality can be complicated by differences between international and domestic law. Some prohibited

² The near-universal Chemical and Biological Weapons Conventions outlaw the use of these arms. The United States is not party to any treaty explicitly banning nuclear weapons and has rejected the Treaty on the Prohibition of Nuclear Weapons, popularly known as the Nuclear Ban Treaty ([Herzog et al., 2022](#)). Still, some international humanitarian laws, such as the Geneva Conventions, place limitations on nuclear weapon use because of its indiscriminate nature. Cluster munitions are prohibited by the Convention on Cluster Munitions, but Washington is not party to this ban. The United States has also not joined the Anti-Personnel Mine Ban Convention. Most other conventional weapons are legally permissible, provided that their use complies with the laws of warfare. No current international law bans cyber weapons. It remains contested whether cyber operations constitute an act of warfare, with the general consensus being that they must cause kinetic effects to generate self-defense rights. Legal scholars have debated whether “bloodless” weapons such as cyber and space assets should be classified as weapons at all ([Blake & Imburgia, 2010](#)). The standard requiring kinetic effects may be evolving, as the updated *Tallinn Manual* suggests that severe disruptions to infrastructure could be considered acts of warfare. But public views may shift as the norms and laws governing certain weapons evolve.

Together, we argue, that these three theoretical mechanisms explain why some weapons tend to be less used than others. The preceding discussion shows why it is critical to move beyond the extant literature's focus on single weapon types and limited comparisons. Likewise, it demonstrates the need to untangle a complex interplay of normative and rationalist reasoning. We disaggregate these factors by asking respondents to make comparisons across a range of strike options. This allows us to assess the comparative strength of weapon aversions and to assess their moral and strategic foundations.

Methodology

To test our hypotheses, we conducted a conjoint survey experiment in January 2023 on a sample of 1,046 American adults using the online platform Prolific. Subjects were recruited using stratified quotas based on age, sex, and ethnicity, matched to 2023 U.S. demographics. Because the sample is drawn from a nonprobability online panel using quota matching rather than stratified random sampling, we cannot claim full representativeness.⁴ Nevertheless, Prolific's samples perform favorably to many alternatives for obtaining U.S. samples that mirror the country's population demographics (Palan & Schitter, 2018).

The United States is the only country with a history of using each studied weapon, making its public the ideal respondent base.⁵ Since previous surveys have shown that U.S. public attitudes about weapon use are echoed elsewhere—Britain, France, Israel, India, Japan, Singapore, and South Korea—we expect that these results may look similar in other settings, although further research is needed (Allison et al., 2022; Dill et al., 2022; Lin-Greenberg, 2023; Shandler et al., 2022; Sukin, 2020). Generalizability across countries may, however, depend on capabilities and norms.⁶

Our experiment provided respondents with information about a hypothetical scenario. In the prompt, Japan was involved in a simultaneous conflict with China and Russia over competing claims for natural resources in the East China Sea.⁷ Both states have contested territorial claims with Japan in Northeast Asia and have cooperated on regional military drills. We included both China and Russia to validate that views were not driven by current geopolitical trends, such as news coverage of Russian aggression against Ukraine. Including both of the primary U.S. adversaries allows us to more generalizably assess how public pressures might operate in future conflicts. Major conflict with China or Russia would likely involve U.S. extended deterrence dynamics, such as commitments to Australia, Japan, South Korea, or NATO states.

This high-stakes scenario depicts a conflict between major U.S. adversaries and a key U.S. ally, Japan—where more than 50,000 U.S. troops were stationed at that time of writing. It is also a conflict in a region where U.S. credibility toward South Korea, Taiwan,

and beyond hinges on protecting partners' territorial claims.⁸ Because the survey was fielded during the Russo-Ukrainian War, with Washington supporting Ukraine against Russian expansionism, the scenario is likely to have been seen as plausible and salient. This should have improved respondents' attention and accuracy (Bradburn, 1978).

The high-stakes nature of the scenario could also be a limitation, however. Attitudes about certain weapons could vary in lower-stakes contexts involving intrastate conflict or non-state actors. However, each studied weapon has been used in both interstate and intrastate settings and by both state and non-state actors—excepting nuclear arms.

Importantly, respondents reacted to a situation involving an ongoing conflict that had not yet involved WMDs. Thus, for several systems, we test arguments about weapon aversion in the context of first use. This is a core component of the nuclear taboo, and our design choice echoes other studies (e.g., Press et al., 2013).

Respondents received pairs of potential “strike packages” to stop the flow of weapons to an adversary in conflict with Japan by attacking a munitions factory. This allows us to test the effects of civilian versus military casualties. Our choice echoed one of the two uses of nuclear weapons in warfare, as the bombing of Nagasaki was partly motivated by the city's many munitions factories. To remove possible confusion about the definitions and effects of weapon systems, all respondents were given a brief summary of each armament type under study.⁹ While these summaries cannot capture all the nuances of each weapon, they remind respondents of typical features and serve as heuristic triggers.

Strikes were randomly assigned four characteristics: the adversary targeted, weapon used, likelihood of success, and approximate casualties. This allows us to directly manipulate destructiveness and effectiveness to study the trade-offs individuals make when assessing various options. Although we cannot directly manipulate the perceived brutality of weapons, we vary the available weapons. Respondents read a brief description of each strike option:

The military is considering a strike on a **ADVERSARY** factory that is building weapons for **ADVERSARY** warships operating in the East China Sea. The U.S. military would use **TYPE** weapons in the attack. The attack has a **EFFECTIVENESS** probability of destroying the factory and the surrounding area. The attack would kill **DESTRUCTIVENESS** people.

Table 1 details the potential options in the conjoint survey.

Our survey had two options for strike effectiveness: a 95 or 65% chance of success. Less effective strikes are unlikely to be seriously considered. These options allow us to compare negligible and non-negligible risks of failure. Future studies may wish to consider other gradations.

We include three attribute levels for destructiveness: “some,” “many,” or “a massive amount” of casualties. This allows for significant variance, while acknowledging attacks on an industrial asset are likely to be lethal. We used approximate levels of casualties for three reasons. First, exact counts are unlikely to be known in advance or quickly communicated to the public by the media or

⁴ Prolific uses nonprobability sampling among a panel of survey-takers, as is standard for other online survey firms like YouGov. Panelists opted in to take the survey, which they were told was about foreign policy.

⁵ The United States does not have an active chemical or biological weapons program or stockpile. Washington does have the ability to reconstitute such programs if a leader ever desired to do so. Other nations have similar option sets regarding weapons (or subsets).

⁶ For example, the nuclear taboo may be stronger in Japan given its national experience.

⁷ We expect few preconceived notions about East China Sea disputes, although respondents may be informed about South China Sea disputes.

⁸ Attitudes about weapons could vary in lower-stakes contexts, such as those involving intrastate conflict or non-state actors.

⁹ See the Online Appendix for the survey instrument.

