

Power sector asset stranding effects of climate policies

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Abstract

Energy sector decarbonization to limit the temperature rise to well-below 2 degrees Celsius will result in stranded assets and capital stock replacement before its technical lifetime ends. In this paper, stranded assets in the global power sector are quantified based on a simplified bottom-up analysis that considers the capital stock turnover of fossil fuel-fired power plants in the G20 countries between 2015 and 2050. Power sector transformation starting now based on accelerated deployment of renewables results in US dollar (USD) 927 billion of global power sector stranded assets by 2050. Stranded coal assets would represent around three-quarters of total stranded assets value and China alone would represent 45% of the total. Delaying action to mitigate climate change until 2030 doubles stranded asset value. Countries should consider assets’ age profile characteristics in their decision making. Early action and avoidance of investments in new carbon-intensive assets can minimize stranded asset risks.

Keywords: electricity generation capacity; power sector; fossil fuels; renewable energy; stranded assets; decarbonization

1.0 Introduction

Energy sector greenhouse gas emissions reduction for effective climate change mitigation requires a global energy transition. Renewable energy and energy efficiency will play a key role in mitigating climate change in line with the goals set out by the Paris [Climate](#) Agreement.

Renewable energy and energy efficiency technologies together can achieve up to 90% of the required carbon dioxide (CO₂) emissions reductions in the energy sector by 2050 (IRENA and IEA, 2017). The power sector must play a particularly important role as it is by far the largest CO₂ emitting sector that accounts for more than 40% of all CO₂ emissions from fossil fuel combustion (IEA, 2017).

In 2017, total installed electricity generation capacity worldwide reached 6,801 gigawatts (GW). Fossil fuel and nuclear capacity represents 66% of this with a total installed capacity of 4,622 GW. The remaining 34% is renewables (2,179 GW), mainly from hydropower (1,271 GW) (IRENA, 2018; IEA, 2018a). The share of renewables in total installed generation capacity is increasing on average by 1.4% per year. Since 2012, renewables have accounted for more than half of global electricity generation capacity additions, notably hydropower, solar PV and wind (IEA, 2018a; IRENA, 2017a; FS-UNEP, 2017). Currently around a quarter of all electricity is generated from renewables and this share continues to rise from year to year.

The share of renewable ~~power-electricity~~ generation must increase further, and renewables must account for ~~the majority of most power-electricity~~ generation between now and 2050. Such a transition in the capacity mix would imply changes in power sector's investments ~~generation capacity~~. ~~Such-These~~ changes have important implications for a wide range of stakeholders, including investors, companies and policy makers ([Zhao and Du, 2017](#); Karakosta, Flamos and

Forouli, 2018; Nikas et al., 2018). The issue concerning the fossil fuel sector has been highlighted by Mark Carney, Governor of the Bank of England and Chair of the Group of Twenty (G20) Financial Stability Board with the term “stranded assets” and he has requested an evaluation of its risks and potential magnitude (Carney, 2015; Edenhofer et al., 2017). Later in the year 2017, the German Presidency of the G20 has recognized the importance of developing strategies to minimize the devaluation of assets in the energy sector (G20, 2017). This was a particularly important step since the G20 brings together the world’s largest and emerging economies and it can play a crucial role for the promotion of global energy markets.

To date, much of the existing research has focused on asset stranding facing listed upstream fossil fuel producers, particularly international oil companies listed on the New York and London stock exchanges, and how their fossil fuel reserves are incompatible with required carbon budgets (see Table 1).¹ This upstream focus potentially misses an important part of the impacts. In a transition to a low-carbon energy sector, sectors such as electricity generation are likely to be disrupted first ~~and, it~~ Subsequently, is these fossil fuel demand is reduced changes which at that then affects the value of fossil fuel production assets ~~by reducing demand for fossil fuel assets~~. Delaying action could potentially result in a higher stranded asset value as it requires accelerated efforts to meet the same policy goal (Bertram et al., 2015).

Analysis of existing studies on asset stranding in the global power sector suggests that important knowledge gaps remain (see section 2). Availability of country-level estimates for the power

¹ Carbon budget is defined as the maximum level of CO₂ that can be emitted to remain below a certain temperature with a probability value.

sector and for power plants beyond coal-fired assets are limited. ~~Also-~~It is necessary to expand the technology scope to gas-fired power plant capacity which is growing rapidly worldwide. In ~~several-addition countries~~, oil-fired power plants are still an import part of the capacity mix ~~-in several countries~~. In addition, future new power plants beyond those in operation and already commissioned ones are also subject to risk of being stranded and their impact on total stranded assets need to be understood. This is particularly the case for countries with rapid growth in electricity demand where new capacity will be needed in the future. Furthermore, most available studies estimate the stranded asset value either in physical or economic terms, but not in both. Finally, there are no estimates that pertain to the most recent carbon budgets published by the Intergovernmental Panel on Climate Change (IPCC) that are in line with meeting the Paris Climate Agreement goals (Rogelj et al., 2018). In view of these knowledge gaps, we set the main objective of this paper to undertake an analysis of asset stranding in the global power sector and estimate its physical (in GW) and economic (in USD) value for the 2015-2050 period by paying attention to when climate policy action is taken. We set the boundaries to cover all types of fossil fuel-fired power plants of the 19 countries of the G20 (excluding the European Union) and the world. In our assessment, we remain within a set Paris Climate Agreement compatible carbon budget (see section 3).

The paper builds on earlier work carried out by the International Renewable Energy Agency (IRENA) for the German G20 Presidency (IRENA, 2017c; IRENA and IEA, 2017). In section 2, we provide an overview of the various definitions and methodologies related to stranded asset concept. In section 3, we provide details of the background data and methodology used for this analysis. We present our results for power sector stranded assets in section 4 and compare these

estimates with potential asset stranding in other sectors. We discuss the strengths and weaknesses of our methodology and results in section 5. In section 6, we end with recommendations for investors, policy makers and other stakeholders of the power sector how the impacts from potential stranded assets can be minimized while achieving decarbonization goals.

2.0 Brief review of stranded assets definitions and its magnitude

The stranded asset concept in the energy context has emerged from the terms “stranded costs” or “stranded investment”. These terms refer to “the decline in the value of electricity-generating assets due to restructuring of the industry” (CBO, 1998). Several organizations that work in the energy and climate fields have already examined what stranded assets could mean from their own perspective. We discuss the most commonly applied definitions below:

- The IEA (2013) defines stranded assets as “those investments which have already been made but which, at some time prior to the end of their economic life (as assumed at the investment decision point), are no longer able to earn an economic return because of changes in the market and regulatory environment brought about by climate policy”.
- The Carbon Tracker Initiative (n.d.) also use this definition of economic loss, but says the losses are a “result of changes in the market and regulatory environment associated with the transition to a low-carbon economy” (Carbon Tracker Initiative, n.d.).
- The Generation Foundation (2013) defines a stranded asset “as an asset which loses economic value well ahead of its anticipated useful life, whether that is a result of changes in legislation, regulation, market forces, disruptive innovation, societal norms, or environmental shocks”.

- The Smith School of Enterprise and the Environment at the University of Oxford employs a ‘meta’ definition to encompass these (and other) definitions. It states that “stranded assets are assets that have suffered from unanticipated or premature write-downs, devaluations, or conversion to liabilities” (Caldecott, Howarth and McSharry 2013).

We reviewed 31 of the latest studies that have attempted to quantify the scale of asset stranding in different sectors and geographies (see Table 1). Asset stranding is quantified and defined in various settings and for different climate policy ambitions. Twenty-four studies are global in coverage, while seven are country or region specific. Twelve concern upstream fossil fuel production only, ten concern electricity generation (mainly coal-fired power plants), two look at both upstream production and generation together, two concern agriculture, and four cover the global economy. The studies focusing on the upstream fossil fuel production sector have viewed stranded assets from different angles. Several studies estimated the stranded reserves as a share of the total reserves and quantified the impact of decarbonization on financial assets such as equities and bonds. Others took an aggregate “top-down” approach looking at sector wide revenues. Other studies have deployed “value at risk” methodologies to estimate the potential impact of stranded assets where it determines the probability of a defined loss. The research focus on stranded assets in power sector is growing which is the result of increasing focus on the phase out of coal or limit to its growth² and therefore most studies focus on coal-fired power

² During [the 23rd Conference of Parties COP23](#), Canada and the United Kingdom has launched a new global alliance called “Powering Past Coal Alliance” which is joined by more than 20 partners (DBEIS, 2017). In Austria, Canada, Denmark, France and the United Kingdom have recently announced phase out of their coal-fired power plants (BBC

plants worldwide. This brief review of literature shows that varying scope of technology and sector and the use of a wide range of definitions and methodologies in estimation of stranded assets, indicating that the subject is rather complex.

In view of the complexity of the stranded asset subject, we follow a simplified definition of stranded assets as the remaining book value of fossil fuel-fired power plants substituted before the end of their anticipated technical lifetime and without recovery of any remaining value to stay within the carbon budget limit. This definition emphasizes that electricity generation assets become stranded because of the requirement to reduce fossil fuel use significantly in the coming decades in order to achieve a deeply decarbonized energy system. We choose this definition to limit the required data from publicly available sources since we carry out the analysis at the level of countries and with which fossil fuel types electricity is generated from (see section 3.3).

<INSERT TABLE 1 HERE>

3.0 Data and methodology

News, 2016). In China and India, more than 100 construction projects have been stopped (Shearer et al., 2017). In India alone, 13.7 GW of proposed coal-fired power plants were cancelled (CleanTechnica, 2017). Analysis for the European Union shows that more than half of all coal power plants are making losses, and this is to increase to cover nearly all power plants by 2030 as renewables grow. The same study estimates that a complete phase-out of coal by 2030 could reduce utility losses by USD 26 billion (Carbon Tracker Initiative, 2017). Large fossil fuel exporting countries like Saudi Arabia are also implementing policies with the aim to diversify their economies through increased used of renewable energy resources (Demirbas et al., 2016).

In this section, we first introduce the methodology to estimate the installed electricity generation capacities under three cases based on IRENA's global Renewable Energy Roadmap (REmap) modelling framework and the subsequent carbon budget assumptions. We then describe the methodology to estimate the stranded assets.

3.1 Estimation of the electricity generation capacity mix using IRENA's REmap approach

REmap is IRENA's global energy modelling framework. It includes data from national energy plans of 70 countries that are collected from governments for the period until 2030 and 2050 provided forecasts are available. These countries represent 90% of total global final energy demand (IRENA, 2017b). REmap also includes a unique technology and cost dataset collected internally by IRENA from real-life projects worldwide (IRENA, 2016a;c). The modelling approach involves a techno-economic assessment of the energy system developments for the energy transformation (power and district heat) and end-use (residential, commercial and public buildings, manufacturing industry and transport) sectors. Kempener et al. (2015) and Saygin et al. (2015) provide further details of the REmap methodology, discuss its strengths and limitations and compare its findings with other widely used global energy scenario models. Applications of the REmap methodology to the energy sector of various countries (see Sgouridis et al., 2016 for the United Arab Emirates, Collins et al., 2018 for the European Union) and comparisons of its results with more complex and dedicated energy models have yielded key insights (see Kempener et al., 2015 for comparison with the national IEA-ETSAP models) where the methodology is found suitable for engaging experts and policy makers in the assessment and

comparison of renewable energy options and targets across countries, and when complemented with dedicated energy models, it can contribute to national planning and policy assessments.

For this analysis, we narrowed down the geographical scope to 19 countries of the G20 (excluding the European Union), but extended the time scope to 2050 by using the 2030 regional renewable energy roadmap prepared for the G20 as a starting point (IRENA, 2016d;2017d).³ G20 countries represent more than three-quarters of the current total installed fossil fuel-based electricity generation capacity and an equal share of the renewable energy deployment potential in the energy sector (G20, 2015). The world’s fastest growing coal power generating countries China, India and Indonesia are part of G20. We regard the geographical scope of our analysis sufficient to draw conclusions for the world since the G20 includes a mix of countries that represent varying level of development and electricity demand growth. This is particularly important since the new built capacity will be subject to the risk of stranded assets in the future that will be needed to supply the demand for new electricity. We assessed each energy carrier in the period between 2015 and 2050 and assumed three cases of energy system development:

- Reference Case: First we developed the baseline which represents the energy demand based on the national energy plan of each country by considering policies in place or under consideration. Based on country plans, we estimate the fossil fuel-based power plant capacity that would be in place for each year covering the 2015-2050 period. Here, any expected developments in energy efficiency improvement are also accounted for.

³ The 19 countries included in this analysis are: Argentina, Australia, Brazil, Canada, China, France, Germany, India, Indonesia, Italy, Japan, Mexico, Republic of Korea, Russian Federation, Saudi Arabia, South Africa, Turkey, United Kingdom and the United States.

- Delayed Policy Action Case: In a subsequent step, the “Delayed Policy Action” Case is developed which follows Reference Case trends until 2030. After 2030, the deployment of renewables and energy efficiency accelerates enough to ensure that the global energy sector remains within the same carbon budget by 2050 as needed for decarbonization in line with the Paris [Climate](#) Agreement (see REmap Case).⁴ This results in stranding a significant amount of the projected fossil fuel-based power plant capacity projected in the Reference Case in 20 years between 2030 and 2050.
- REmap Case: this decarbonization scenario is based on the REmap technology options assessment approach. The REmap Case explores low-carbon technology pathways in all sectors of the energy system to remain within a carbon budget that is defined in line with the Paris [Climate](#) Agreement to limit the global average surface temperature increase to well-below 2°C with a 66% probability (see section 3.2). To enable this, we substitute the projected fossil fuel-based capacity with renewable energy.

The REmap Case is the deployment of renewable energy and energy efficiency according to the Reference Case and their additional potential, called the REmap Options. For each country and sector, we identified REmap Options by collecting data from various sources that investigate an

⁴ Under the Delayed Policy Action Case, the trajectory of emissions follows different pathways for power and other sectors. Until 2030, in all sectors, emissions peak by 2030 following the baseline envisioned by the Reference Case. In the power sector, 2030 onwards, emissions start to decline to reach the level of the REmap Case by 2050. In industry, buildings and transport sectors, emissions decrease to zero by 2050 which is more ambitious than the level in the REmap Case. We make this choice to ensure that the CO₂ emissions of the energy sector remains within the carbon budget.

accelerated uptake of renewable energy and energy efficiency technologies. IRENA (2017d) provides the details of the data sources and assumptions employed for the assessment by country and technology. We have given equal priority to all technologies and sectors when identifying the REmap Options without favouring certain technologies or energy applications. Potentials estimates have considered resource availability, access to finance, human-resource needs and supply; manufacturing capacity; policy environment; the age of existing capital stock as well as the future costs of technologies. The addition of each REmap Option substitutes a non-renewable energy technology to deliver the same energy service (e.g. kilowatt-hour of electricity). We assessed the technologies that should be substituted to remain within the carbon budget by primarily focusing on coal. Input was collected from nominated REmap country experts for the part of the assessment that covers the period until 2030 since this is typically based on the policy choices of the countries. The bottom-up country and sectoral analysis is carried out based on the REmap tool that was internally developed by IRENA.

3.2 Carbon budget

We identify the REmap Options that are required to put the global energy system on a path in line with the decarbonization goals set out in the Paris [Climate](#) Agreement. In this respect, understanding the maximum level of CO₂ that can be emitted is essential. There are various ranges provided in the scientific domain depending on the method used, the time span, the probability to meet a specific temperature target, and the non-CO₂ emission projections. Peters (2017) compares the relationship between the probability of staying below 2°C and what this means for the median temperature increase. According to this comparison, a 50% probability of staying below 2°C means a high risk of exceeding 2°C warming. 1.5°C median temperature

requires a 75% probability of staying below 2°C (see also Rockström et al., 2017). For this study, a 66% probability of staying below 2°C, without any temporal overshoot has been chosen. This gives a median temperature of 1.6°C (IRENA and IEA, 2017).

There is a limit to carbon dioxide emissions that can be emitted in order to remain below 2°C with a probability of 66% above the pre-industrial level. This limit is called the carbon budget. The carbon budget from 2015 till peak warming in the Synthesis Report of the IPCC Fifth Assessment Report (AR5) range between 590 Gt and 1,240 Gt CO₂ (Rogelj et al., 2016).⁵ In this analysis, we use a 2015-2100 carbon budget that falls within the average of this range at around 870 Gt, reaching zero emissions in 2070 (790 Gt emission budget for 2015-2050).⁶ Assuming a linear reduction in the energy sector CO₂ emissions would lead to fossil fuel-related emissions to decline from 32.1 Gt in 2015 to 21 Gt per year in 2030 and 9 Gt in 2050 (IRENA, 2016b; IRENA and IEA, 2017). The carbon budgets assessed by the IPCC's special report on the 1.5°C are around 300 Gt CO₂ higher than those reported by the AR5 (Rogelj et al., 2018). Compared with the latest carbon budgets provided by the IPCC, our carbon budget assumption corresponds to 1.6°C with 50% probability or 1.7°C with 66% probability.⁷

⁵ This range refers to the 10th and 90th percentiles to limit global warming to below 2°C since 1861-1880 with more than 66% probability, and it is calculated from 2016 until year of peak warming.

⁶ This includes all sources (i.e. fossil fuel, fugitive, industrial process and clinker, non-energy (e.g. land use change, emissions during the life cycle of chemicals etc.) and emissions from other sources (e.g. waste incineration, fuel fires).

⁷ Rogelj et al. (2018) provide a detailed range of carbon budgets that correspond to various levels of additional warming and the respective percentiles of probability for the 2018-2100 period. To place our carbon budget assumption with the range provided by the IPCC, we account for the annual CO₂ emissions in 2016 and 2017

3.3 Estimation of stranded assets

To estimate the value of the stranded power plant assets, we assume that investment costs are recovered linearly over a plant’s lifetime, and that the carrying value, at the time of stranding, equals the plant’s nominal value minus accelerated depreciation. We make this choice to estimate the stranded assets in a simple and transparent way. There is one limitation to this approach; impairments, which are required in many countries as per accounting standards and occur when the sum of expected future cash flows are less than the carrying value of an asset on the balance sheet, are not considered in the results. Historical impairments would ideally be accounted for, as the value of power plants that are shut down might be below their nominal value minus accumulated depreciation. We made this choice because at a global level there is a lack of disclosure on the carrying value of operational power plants. Estimating carrying values into the future comes with an even larger degree of uncertainty. It would require detailed forecasts of wholesale electricity prices, input prices, technical efficiencies and other factors, on an annual basis, up to 2050 and beyond under various scenarios.

All nuclear generation assets and fossil fuel power plants that need to operate at lower load factors to accommodate a higher penetration of renewables are excluded from this definition. To estimate the plants that need to be shut down before the end of their technical lifetimes, we took the current stock and age distribution of power plants and in a subsequent step we retired by age

according to Le Quéré et al. (2018) and the earth system feedback that reduce the carbon budgets reported by Rogelj et al. (2018) by 100 Gt CO₂ on centennial time scales. This results in a carbon budget of 698 Gt CO₂ for the 2018-2100 period.

starting with the oldest first, based on standard assumptions on anticipated technical lifetimes. Similar methodologies have been employed for country-level studies (Burton, 2016) and at a global level by Pfeiffer et al. (2016).⁸

We examine stranded assets in the Delayed Policy Action and REmap cases. This comparison allows us to understand whether the scale of asset stranding will be different if policy action is delayed. To remain within the same carbon budget more investment in renewables and energy efficiency would thus be required after 2030 in the Delayed Policy Action Case. Alternatively, negative emissions technologies could be deployed to compensate for higher emissions, but this is excluded from the analysis.

We carry out the analysis for each year step between 2015 and 2050. We separately analyse the stranded asset value for the capacity mixes according to REmap and Delayed Policy Action cases by distinguishing power plants fired with coal, gas and oil to generate electricity. Lifetime and capital expenditure data used in the estimation of stranded assets is provided in Table 2. The analysis comprises the following steps:

- (i) Using the age of current stock (or built year of the capacity) and an anticipated technical lifetime, we estimate the existing fossil fuel-based capacity that would be ‘naturally retired’ between 2016 and 2050.

⁸ The latter study concludes that “even under the very optimistic assumption that other sectors reduce emissions in line with a 2°C target, no new emitting electricity infrastructure can be built after 2017 for this 2°C target to be met, unless other electricity infrastructure is retired early or retrofitted with carbon capture technologies.”

- (ii) We estimate the capacity that would be stranded, i.e. shut down before the end of its anticipated technical lifetime in three steps:
- we estimate the new fossil fuel-fired power plants that enter the stock (‘new built fossil fuel assets’) between 2016 and 2030. 2031 and onwards we assume no additions are made (Kuramochi et al., 2017; Spencer et al., 2018),
 - we estimate the power plants that would leave the stock because they reach the end of their lifetime (‘natural retirements’) and take into account the ‘new built fossil fuel assets’ in the previous step to derive the ‘active capacity’ in the absence of any additional climate policy beyond what is envisioned in the Reference Case over the 2015 and 2050 period,
 - we estimate the total amount of ‘stranded assets’ as the difference between the ‘required fossil fuel capacity’ according to the REmap and Delayed Policy Action cases to remain within the carbon budget and the ‘active capacity’ estimated in the previous step
- (iii) For the capacity that is stranded each year, we estimate its remaining lifetime as a share of the anticipated technical lifetime and multiply this by the plant’s capital expenditure (in USD per kilowatt) to estimate the stranded asset value.
- (iv) We sum for each of the years the stranded asset value to estimate the total stranded assets per country for the period between 2015 and 2050 (we perform this without discounting).
- (v) Finally, we scale the total stranded asset value estimated for the 19 countries by a coverage factor. This factor is estimated based on the total installed fossil fuel-based electricity generation capacity in the 19 G20 countries versus the total installed global capacity in 2015.

<INSERT TABLE 2 HERE>

4.0 Results

We now present the results of the potential magnitude of asset stranding in the power sector of the G20 countries resulting from energy sector decarbonization. We begin by comparing the scale of asset stranding under both the REmap and the Delayed Policy Action cases in the G20 countries. Subsequently, we look at the value of these stranded assets and how they are geographically distributed across countries and different types of fossil fuel-fired power plants. Where relevant, we scale our findings for the G20 to the global level.

4.1 Stranded assets in the G20 countries

Existing power plants are decommissioned as they approach the end of their technical lifetime (natural retirements). Today, the average age of coal-fired power plants ranges from as low as 10-15 years in emerging G20 countries (see Figure 1). The average of gas-fired power plant capacity ranges between 10 and 20 years in most countries explained by the large share of gas capacity installed between 2006 and 2015. Many gas plants that have been built recently reach the end of their lifetimes by around 2030s. By that year, retirements show a peak at around 65 GW/year in the G20 countries (Figure 2). After 2045, there remains no gas-fired power plant that is built before 2015. Coal-fired power plant retirements average 25 GW/year in the entire period. This rate of natural retirement is insufficient to reduce the capacity in operation to the level required in the REmap Case.

<INSERT FIGURE 1 HERE>

<INSERT FIGURE 2 HERE>

Figure 3a shows the total active fossil fuel-fired capacity mix between 2015 and 2050 in the G20 countries. In the REmap Case, total global active fossil fuel-fired capacity would decrease from 2,620 GW in 2015 to a total of 684 GW in 2050. This is equivalent to 5% of all installed generation capacity that is estimated to be installed in 2050 (13,560 GW). By comparison, total fossil fuel-fired electricity generation capacity represented around 65% of the total installed capacity in 2015 worldwide. Renewables would represent the majority share of the remaining 95% in 2050 with total installed capacity of 12,580 GW (IRENA and IEA, 2017).

We estimate differences in the power plant capacity developments between individual countries (see Appendix A). In G20 countries which are typically characterized by rapid electricity demand growth, such as Argentina, India, Indonesia and Mexico, installed coal-fired power plant capacity is growing significantly according to the Delayed Policy Action Case between 2015 and 2030. In the REmap Case, coal-fired power plant capacity is entirely substituted with renewables by 2050 apart from some minor capacity left in operation in China, India and Indonesia. If the action to deploy renewables is not taken earlier, coal capacity would grow significantly and creates a challenge to strand large amounts of capacity between 2030 and 2050. We estimate a somewhat different trend for gas. Except for Australia, India and the Republic of Korea where gas capacity remains the same between 2015 and 2030, in all other countries capacity grows according to the Delayed Policy Action Case. In the REmap Case some gas capacity is

substituted with renewables between 2015 and 2050, but the magnitude of substitution is much less than for coal.

Figure 3b shows the total capacity of stranded assets by fuel type between 2016 and 2050 in the G20 countries. During this period, a total of 1,914 GW of fossil fuel-fired electricity generation capacity would be stranded under the REmap Case in the G20 countries (1,160 GW coal, 617 GW gas and 137 GW oil). In early years of the period analysed, annual capacity stranding is much higher than in later years. Under the REmap Case, in 2020 more than 60 GW of fossil fuel-fired capacity is stranded. It decreases to around 50 GW by 2030. This is explained by the need to strand many assets in earlier years of the period analysed mix since natural retirements alone would be insufficient to remain in line with the REmap Case capacity mix. More than 80% of the capacity stranded between 2016 and 2030 is represented by coal. Gas-fired capacity-power plants represents around 4% of the total. After 2030, stranded coal-fired power plants-assets level out at around 20 GW per year.⁹ Stranded gas-fired power plants show a growing trend starting in 2043 and peaking by 2048. This is explained by the significant gas-fired power plant-capacity stranded in the United States after 2030 since they remain in the energy mix according to its energy plan. In the Delayed Policy Action Case, only a marginal share of fossil fuel-fired electricity generation capacity is stranded until 2030 (5-10 GW/year) because ~~iff~~ the demand for new fossil fuel-fired capacity. After 2030, capacity stranding average 140 GW per year until 2050 to make sure the capacity mix envisioned by the REmap Case is reached.

⁹ For stranded coal-fired power plants, there is a temporary drop in years 2031 and 2032, explained by the shift in our approach to estimate the stranded assets before and after 2030.

<INSERT FIGURE 3 HERE>

4.2 Value of stranded assets

Based on the fossil fuel-fired ~~electricity-generation-capacities~~power plants that would be stranded in the G20, we estimate cumulative value of stranded assets of up to USD 1,563 billion (bln) in the power sector of the G20 between 2016 and 2050 according to the Delayed Policy Action Case. ~~Realising~~Realizing the electricity generation mix of the G20 according to the REmap Case would result in stranded assets estimated at USD 792 bln over the same period. Scaling the G20 findings to the global level, we estimate a total value of stranded assets of USD 1,824 bln according to the Delayed Policy Action Case. By comparison, REmap Case would result in stranded assets of USD 927 bln over the same period, equivalent to half of this total. This translates to savings in total stranded value of USD 946 bln over the 2015-2050 period which is the benefit of early action in implementing more ambitious climate policies (see Table 2).

The value of global stranded assets average USD 54 billion and USD 27 billion per year between 2016 and 2050 according to the Delayed Policy Action and REmap cases, respectively. To put this in perspective, we compare it with today’s investment volume in thermal generation assets. According to the IEA estimates, USD 132 billion was spent in fossil fuel-fired power plants in 2017 (IEA, 2018b). The value of stranded assets equals 20-40% of this amount, indicating their importance in the overall economic impact of energy transition.

We find differences in the country potentials to minimize stranded assets through early action. To discuss these, we categorize countries into three groups: (i) countries where early action

(REmap Case) results in savings of more than 50% compared to post-2030 action, (ii) countries where REmap Case results in savings of less than 50% and (iii) countries where REmap Case results in either no savings or costlier stranded assets.¹⁰ For the total stranded asset value of all fossil fuel-fired power plants, REmap Case results in savings of more than 50% in 13 countries of the G20. In Italy and Japan, REmap Case results in savings, but less than 50%. Delayed Policy Action Case results in lower stranded asset value compared to the REmap Case in China, Saudi Arabia, Turkey and the Republic of Korea. We discuss below the most important findings by country and fossil fuel-type:

- (i) Coal-fired power plants: Cumulative stranded coal-fired power plant capacity of China in the 2015-2050 period is around 700 GW in both REmap and Delayed Policy Action cases. However, stranded asset value in the REmap Case China is higher. This is explained by the difference in annual dynamics of stranding and the age profile of assets. Recently built assets are rapidly stranded at 30 GW/yr under the REmap Case between 2015 and 2030 with an average value of USD 700/kW. Rate of asset stranding continues at 13 GW per year after 2030 and onwards. By comparison, asset stranding starts at low base below 5 GW per year in the Delayed Policy Action Case until 2030. After 2030, asset stranding increases to around 33 GW per year but this happens with a much lower value of USD 350/kW because these plants have aged in the meanwhile without the need for being stranded. We observe similar trends in Italy, Japan, Republic of Korea and Turkey where REmap Case envisions a significant drop of installed capacity by 2030 thereby requiring assets to be stranded

¹⁰ Saving is estimated by dividing the difference between the stranded asset value between Delayed Policy Action Case and REmap Case by the stranded asset value of the Delayed Policy Action Case.

- much earlier with a high value. One could expect similar findings for countries such as in India and Indonesia that have similar age profile of the installed coal capacity as China (~10 years old on average). In these countries, total installed coal capacity continues to grow in the REmap Case until 2030 whereas in China there was a significant drop in the same period. As a result, no significant capacity is stranded until 2030. After 2030, installed capacity shows a significant drop due to rapid stranding. Since the annual rate of capacity stranding would be higher under the Delayed Policy Action Case, plants are stranded earlier with a higher value and therefore the stranded asset value in the REmap Case is lower than in the Delayed Policy Action Case in India and in Indonesia
- (ii) Gas-fired power plants: As opposed to the case of coal, there are no countries where gas stranding under the REmap Case is higher than in the Delayed Policy Action Case. In Germany, Mexico and South Africa, the total value of stranded gas assets would be equal in both cases as there is no difference in the total installed gas-fired power plant capacity between 2015 and 2050. In most other countries, REmap Case results in stranded asset values that are less than half those in the Delayed Policy Action Case.
- (iii) Oil-fired power plants: In the case of oil, the value of stranded assets in the REmap Case is either more expensive or equal to the Delayed Policy Action Case for most countries, so there are no savings. In Argentina, Australia, Brazil, Canada, France, Germany, Indonesia, Italy, Mexico, Russian Federation, Saudi Arabia, Turkey, UK and the US, installed oil capacity is estimated to decline to zero by 2030 in the REmap Case. The value of stranded assets in the REmap Case is higher than in the

Delayed Policy Action Case for countries with younger capacity stock. There are no differences in the total stranded asset value between the REmap and Delayed Policy Action cases in China, South Africa and Republic of Korea since the required oil-fired power plant capacity is the same in both cases.

We estimated the largest savings in stranded asset value in the United States (USD 436 bln) which represents 60% of G20's total and just below half of the global. India ranks the second by accounting for 20% of G20's total. More than three-quarters of the early action savings (78%) would come from coal-fired power plants and the remaining 22% would be accounted for by gas- and oil-fired power plants.

<INSERT TABLE 3 HERE>

We compare the total stranded asset value with the investment needs in the electricity generation capacity according to the REmap Case for the G20 countries (IRENA and IEA, 2017). More capacity for renewable energy would require additional investments under the REmap Case compared to the capacity built under the Reference Case. Total investment needs for renewable energy capacity is estimated at USD 16.6 trillion for the 2015-2050 period (IRENA and IEA, 2017). The value of stranded assets equals 6-12% of this amount.

Given the crucial role of power plant lifetime choice on our estimates, we carry out a sensitivity analysis to test its impact. We initially assumed that the economic lifetime of a power plant equals its technical lifetime. However, this may not be the case since the economic life of a plant

ends when marginal costs consistently exceed marginal revenues. practice there also exists a grey zone of old plants that are mothballed or where operating hours are reduced significantly compared to new plants. To account for the risk of reaching the end of an economic lifetime, companies might depreciate power plants over shorter periods than their technical lifetimes. The resulting value of stranded assets in the REmap Case is based on when all companies used the lifetimes assumed in this study to depreciate power plants on their balance sheets, and no asset impairments occurred up to the point of stranding. However, given that some companies depreciate power plants over shorter periods of time, or have already witnessed asset impairment in recent years for a variety of reasons, the impact of stranded assets might be more limited. Real data to provide evidence to is unavailable since it refers to company information. However, we use the overview prepared by Farfan and Breyer (2013) about the decommissioning years observed for various types of power plants to show that plants can retire much before than their lifetimes. For instance, gas-fired power plants show decommissioning peaks at years between 4 and 13 (Farfan and Breyer, 2013). By halving the technical lifetime assumptions for all technologies, we estimate 1,575 GW of 2,420 GW of total global stranded assets in the REmap Case have economic value left at the point they are shut down. The remaining 845 GW (about one-third of the total) are plants that are stranded with no remaining economic value, but that still have a remaining technical lifetime. With these assumptions, the stranded asset value reduces by 80% from USD 927 billion to USD 190 billion (see Figure 4).

<INSERT FIGURE 4 HERE>

5.0 Discussion

There are several new insights gained from this analysis. By accounting for the capital stock turnover, the analysis provides, for the first time, the potential of asset stranding in the power sector of the largest economies and in the world if the global energy sector decarbonizes in line with the goals of the Paris Climate Agreement. The analysis also shows the impact of delaying policy action on the value of stranded assets which is typically overlooked. However, the reliability of these findings depends on the robustness of the methodology and the underlying data. While we regard both reliable for a first-order assessment of the stranded assets, they are also subject to uncertainties. In section 5.1, we discuss the strengths and weaknesses of our methodology. In section 5.2, we discuss our results and propose several strategies to reduce the stranded asset value for effective energy, climate and finance policy.

5.1 Strengths and limitation of our methodology

In terms of scenario development, we evaluated stranded assets based on a single fossil fuel-fired electricity generation capacity mix according to the REmap Case that was developed by IRENA's REmap methodology (Kempener et al., 2015). While the emphasis for decarbonization would be mainly on coal-fired power plants for most energy scenarios, stranded asset value could change depending on the electricity demand growth and how the mix evolves. For instance, the electricity generation capacity mix of individual countries could change depending on the ambition level to decarbonize the energy sector and the role of low-carbon technologies in end-use sectors within the same country.

The main strength of the methodology we applied here is that the stranded asset analysis can be carried out by using only few parameters: national energy plan and the associated capacity mix,

required power plant capacity for decarbonization and techno-economic characteristics of the capacity mix such average age, capital costs and lifetime. The analysis can be repeated and updated to estimate the value of stranded assets as new data becomes available and for additional carbon budgets.

We assumed that the investment in fossil fuel-fired power plants cannot be recovered over its lifetime due to reduced demand resulting from energy sector decarbonization policies, thereby estimating the value of stranded assets based on two key components: capital costs and an assumed lifetime of fossil fuel assets. While this brings significant advantages, our simplified approach also has its limitations. Besides capital costs and lifetime, there will be other factors that would play a role in which assets would be stranded such as electricity price dynamics where plant owners can still make profits in a highly decarbonized power system. ~~Estimating these~~ Their estimation requires an understanding of the investment choices, such as plant-specific discount rates, assumed economic lifetimes, capacity factors, capital, operation, maintenance and energy costs of individual plants. The current value of these parameters is often undisclosed and are proprietary information and given the challenges in projecting their future value creates additional uncertainties. In addition, availability of policies such as capacity markets would help some power plants to continue operating as additional revenues can be generated. ~~However~~ However, this may require retrofit investments to enhance the flexibility of such plant. For ~~example~~ example, Danish coal power plants have been retrofitted so they can operate at 10% of rated capacity. Assessing the impact and availability of such policies would require an in-depth country by country analysis. Accounting for such policy interactions could be important to distinguish which assets are stranded from more stringent energy and climate policy

and from other factors like energy market developments where fossil fuel prices change or where new reserves are found. Similarly, low-carbon renewable and energy efficient technologies could be developed and deployed without the introduction of climate policies as they become more cost-competitive (IRENA and IEA, 2017). ~~However~~However, we attributed all stranded assets effects to climate policy. We therefore argue that our estimates represent a high end of the stranded asset value related to energy sector decarbonization. The geographical scope of the analysis also plays a role in estimation of the global stranded asset value since our analysis draws conclusions based on the findings of 19 countries that cover around three-quarters of the total installed fossil fuel-based electricity generation capacity. The remaining quarter is represented by around 175 countries of which most are developing with rapid growth in energy demand. The new fossil fuel capacity in these countries will be subject to stranding and therefore a better representation of these countries would help to arrive at more robust estimates.

We compare our findings to those estimates from the IEA which employs a detailed modelling of electricity prices and generation capacities when estimating the value of stranded assets. The methodological focus of the IEA is "...on those assets that may not recoup their capital due to the additional climate policies put in place in the 66% 2°C Scenario" (IRENA and IEA, 2017).¹¹ Total global electricity generation (around 45,000 TWh per year in 2050) and renewable energy share (70% IEA and 82% based on IRENA's REmap capacity mix) estimates are similar. The difference in renewable energy shares is explained by more nuclear and fossil fuel capacity with CCS in the IEA generation mix. Based on these, IEA estimates a total global stranded asset value

¹¹ IEA simulates costs and revenues for 87 types of fossil fuel technologies in the world regions of its World Energy Outlook model. A total operational life of 30-40 years has been assumed depending on technology type.

of USD 320 billion for the fossil fuel power plants that would need to be retired before they can recover their investments in capital. These findings are comparable with our estimates when we used shorter lifetimes to estimate the stranded asset value as shown by the results of the sensitivity analysis.

5.2 Discussion of results: strategies to limit stranded assets

The results show a significant early action benefit. Delaying energy sector decarbonization becomes technically challenging since large amounts of capacity and related infrastructure must be replaced in a short time. Radical policy interventions would be required that results in high rates of asset stranding. Even in the REmap Case it will be important to develop strategies and deploy technology options to reduce the stranded assets as their value is significant:

- (i) Setting more ambitious targets in the power sector: The ambition level of the national energy plans and targets also plays an important role since it determines how much fossil fuel capacity would need to be replaced in the Reference Case by a scenario that remains within the carbon budget. Delaying policy action would be less advantageous from a cost perspective when the ambition level of existing targets and energy plans is raised (-Jakob et al., 2012; Kriegler et al., 2018; den Elzen et al., 2019). This is particularly important for countries with a rapidly growing power sector that face a risk to direct new investment in fossil fuel capacity.
- (ii) Deploying zero and negative emission technologies: Nuclear power plants with zero emissions do not affect the carbon budget and their accelerated uptake would be one strategy to reduce stranded assets in the fossil fuel-fired power plant capacity.

Deployment of negative emission technologies would increase the total investment

needs for low-carbon technologies. These technologies include biomass combustion with carbon capture and storage (BECCS), direct air capture, biochar, soil carbon sequestration, afforestation and reforestation etc (Carbon Brief, 2016). Their deployment as well as more renewable power in combination with CCS could allow more fossil fuel capacity to operate under the REmap Case while remaining within the carbon budget (Johnson et al., 2015). However, most of these technologies are not yet commercially available, and they will come with additional investment needs and risks (Caldecott, Lomax and Workman, 2015; Pfeiffer et al., 2016).

- (iii) Converting (partially) fossil fuel-fired power plants to biomass plants: This could be interesting for countries with relatively new coal power plants, where an accelerated stranding path would be costly. Through the conversion of existing plants to use sustainable biofuels, a higher level of emissions reductions can be achieved while avoiding the need for early retirement with significant stranded asset value (Guivarch and Hood, 2011). The benefit of this option needs to be compared on a case by case basis to the alternative of closure of fossil fuel plants and by considering the availability and prices of sustainable and low-carbon biofuels. Commercial scale examples exist such as Drax in the United Kingdom that has been converted from coal to biomass and coal plant with high co-combustion rates in the Netherlands.
- (iv) Increasing the ambition level in end-use sectors: Emissions from operating more fossil fuel-fired power plant capacity can be offset if other energy sectors for heating and transport follow a more ambitious low-carbon pathway. Already technology deployment options in these sectors are ambitious in IRENA's REmap analysis and because of the lack of commercially available technology solutions. (IRENA and

IEA, 2017; Gielen et al. ~~forthcoming~~2019).¹² Without increasing the ambition level in the uptake of low-carbon technologies in these sectors, energy sector decarbonization remains unlikely (Oztig, 2017). As for negative emission technologies, development and deployment of solutions require time and come with additional costs. One option is electrification of end-uses coupled with renewable power sooner which can reduce pressure on the scale and pace of required decarbonization in these sectors. Commercializing and deployment of new emissions reductions measures by 2050 in sectors like heavy industry and freight transport should be accelerated by innovation policies and balancing the climate policy between power and end-use sectors (Gielen, Boshell and Saygin, 2016; Rozenberg, Vogt-Schlib and Hallegatte, 2019).

It is also important to ensure that the difference between “temporary” and “permanent” asset stranding is considered. There is an important distinction to be made between an asset that is devalued due to falling commodity prices and an asset that is closed and no-longer operational. To ensure decarbonization and achieve climate outcomes, it is necessary to permanently close polluting infrastructure not merely temporarily “mothball” assets (Caldecott et al., 2016a). Mothballing comes with the risk that assets might be reused again, for example when the market temporarily improves. Policymakers will likely need to create multifaceted frameworks and mechanisms that result in the permanent closure of such assets in a way that is low cost and address

¹² According to the IRENA’s analysis, in 2050, there remains about 9.5 Gt of energy sector CO₂ emissions under the REmap Case. Around 90% of all these emissions are from sectors other than power, predominantly from manufacturing industry and transport sector activities. Energy use of residential and commercial buildings could be to large extent decarbonized together with the power sector.

the impacts of asset stranding on government budgets, communities, employment, and financial institutions.

While many strategies can help to reduce the value of stranded assets in the REmap Case, there will be no single solution. An integrated approach will be required that combines setting more ambitious and realistic renewable and other low-carbon energy technology targets for the short term in all sectors of the energy system. To reduce the overall system costs, these efforts will need to be complemented with innovation and R&D strategies to accelerate low-carbon technology development. This will be particularly important to reduce risks related to technologies with uncertain prospects.

6.0 Conclusions

This study presents the first assessment of the stranded asset value in the global power sector between 2015 and 2050 under a decarbonization scenario driven by accelerated renewable energy and energy efficiency. By applying a simplified bottom-up methodology to analyse stranded assets on a country-basis, we estimate that globally more than 2,000 GW fossil fuel-fired electricity generation capacity would be stranded in this period in the REmap Case. The high-end value related to this stranded capacity is estimated at USD 927 billion. If climate policy action to meet the Paris [Climate](#) Agreement goals is delayed until 2030, the stranded asset value doubles. Stranded coal assets would represent around three-quarters of the total stranded assets in both cases and China would account for 45% of stranded assets in the REmap Case. Results depend on assumptions on asset lifetime and the timing of emission reductions objectives. Countries' short-term actions in relation to their long-term objectives should depend on the age of their assets as

shown by the example of China. The annual average stranded assets volume between now and 2050 equals 20-40% of the current annual investment volume in thermal power generation. This comparison suggests that the utility sector may be affected significantly. This highlights the critical role of early action and development of alternative investment strategies that minimise stranded asset risks in the power sector. These findings provide a new aspect of the economics of energy transition and should therefore be accounted for in the design of new energy and climate policies. There are several technology and policy strategies to reduce the value of stranded assets in the power sector while still achieving energy sector decarbonization, for example hydrogen that can substitute natural gas in existing gas pipeline system with limited investment needs or biomass combustion in coal power plant. The trade-offs between these strategies should be assessed in line with the findings of this paper.

The simplified methodology applied provides a first-order estimate of stranded assets, but the analysis needs to be complemented with approaches that consider the electricity price dynamics at plant level. This will also help to separate better stranded assets factors other than climate policy. The findings from this paper provide some clear high-level implications for new energy, climate and technology policies. There will be a need to enhance the understanding of the economic energy sector investment effects of asset stranding such as impact on company valuation, finance and risk mitigation.

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Appendices

Appendix A. Total installed electricity generation capacities under Delayed Policy Action and REmap cases

<INSERT TABLE A-1 HERE>

Appendix B. Estimation of stranded assets outside of the power sector

In this section, we explain the methodology and data used to estimate stranded assets outside of the power sector, namely in buildings and the upstream fossil fuel sector.

For buildings, we defined stranded asset value as the difference between the cost of retrofitting versus the cost of a near zero energy building (NZEB) (IRENA, 2017c). When estimating the stranded asset value of buildings, we used the following approach: (i) project the floor area of

buildings for until 2050 (in billion m²), (ii) apply a demolition rate (in %/yr), (iii) estimate the demolished building area, (iv) estimate the new constructed area as the difference between "projected area" and "demolished area", (v) estimate the share of buildings with zero fossil use between 2016-2020 based on the energy mix of the buildings sector according to the REmap model, since after 2020, we assumed that all new buildings will not use fossil fuels, (vi) estimate the floor area of buildings with " zero fossil use" and with "fossil fuel use". This shows the floor area before any "renovation" is made in the REmap Case, (vii) estimate the specific fossil fuel use of buildings that still use fossil fuel (in GJ/m²). This value decreases in line with renovation that improves energy efficiency and substitutes fossil fuels with renewables, (viii) estimate how much building stock has been renovated by using the difference between specific fossil consumption for two consecutive years, (ix) multiply the renovated floor area with the typical construction value (in USD/m²) and then multiply with the "deep renovation value" (% of the construction value) – "NZEB premium" (% of the construction value). This gives the total stranded asset value for buildings. According to the Global Buildings Performance Network (GBPN, 2015), retrofits come with additional costs of around 50% compared to the construction cost of a new building. By comparison, near zero energy buildings have an additional cost (or premium) of around 25%.

For the upstream fossil fuel sector, we estimated the stranded asset value for both reserves and capital assets (IRENA, 2017c). A three-step approach is followed: (i) estimate an aggregate value of coal-, gas- and oil-producing assets based on the current valuation of major producers, assuming this is based on a Reference Case outlook for demand for coal, gas, and oil, (ii) adjust this by reducing cash flows due to reduced production in the REmap and Delayed Policy Action

cases, hence, the difference between the adjusted valuation and the current valuation provides an indication of the value of the stranded assets in terms of the oil, gas and coal reserves that are left in the ground as a result of decarbonization policies, and (iii) estimate the capital expenditures that are needed to reach production levels in 2030 as per the Reference Case, and add the difference with the capital expenditures needed in the REmap Case (where lower fossil fuel production levels are needed) as stranded assets in the Delayed Policy Action Case.

We compare our stranded assets estimates for the global power sector with the potential asset stranding in the upstream and building sectors according to IRENA (2017c). When estimating the stranded assets for buildings and upstream sectors, IRENA (2017c) follows a top-down approach compared to the bottom-up methodology we followed here for the power sector. Under the Delayed Policy Action Case, more than USD 10 trillion building assets would be stranded. This could be halved to approximately USD 5 trillion under the REmap Case. The upstream sector assets could be up to USD 7 trillion and USD 3.8 trillion stranded under the Delayed Policy Action and REmap cases, respectively (see Figure 4). The stranded assets represent between 45% and 85% of assumed value of today's oil upstream producers which is in line with the earlier findings of the HSBC at 40-60% (Spedding, Mehta and Robbins, 2013). This comparison shows that asset stranding outside of the power sector could be 4-6 times higher than in the power sector. This highlights the importance of developing policies to address the potential asset stranding outside of the power sector given their magnitude.

<INSERT FIGURE B-1 HERE>

Table 1: Selected studies on stranded assets reviewed

Authors	Year	Sector and asset class	Coverage	Units of stranded assets	Definitions / Methodology / Assumptions	Value of stranded assets
Krause, Bach and Koomey	1989	Fossil fuel reserves	Global	Unburnable fossil fuel reserve budget in a 300 billion ton carbon world (at the 1985 mix of fossil fuels)	Carbon emissions to limit warming to 0.1°C/decade	Stranded fossil fuel reserves: 78% coal, 53% gas, 36% oil
Caldecott and Elders	2013	Oil and gas companies equities	Global	Lost value under various low oil price or decarbonization scenarios for various companies	Customizable revenue model and scenarios built for Bloomberg	10%-90% of the share price
Carbon Tracker Initiative	2013	Coal, oil, gas reserves of publicly listed companies	Global	Unburnable fossil fuel reserves	80% chance of limiting global warming to 2°C	Stranded fossil fuel reserves: 60% to 80%
Spedding, Mehta and Robins	2013	Oil companies	Europe	Unburnable oil reserves estimated with market capitalization	Oil is exposed after coal	40%-60% of the equity valuation
International Energy Agency	2013	Power plants and proven fossil fuel reserves	Global	Fossil fuel power generation capacity. Actual invested oil and gas fields Cal/oil/gas reserves stranded between the 450ppm Scenario and the New Policies Scenario	Excludes upgrade costs or lost revenue beyond investment recovery for power plants, investment value in fossil fuel extractive companies, and exploration sunk costs of fossil fuel reserves	Stranded fossil fuel reserves: 5% oil, 6% gas 165 GW power plant capacity or 8% of the total early retired, idled or CCS-retrofitted fail to fully recover investments
Caldecott, Howarth and McSharry	2013	Agriculture (Natural Capital)	Global	Value at Risk (0.5% chance of occurring)	Risk factors: Physical Assets, Natural Assets, Human Assets, Social Assets, Financial Assets	USD 6.3-11.2 trillion
Caldecott, Tilbury and Ma	2013	Coal mining and processing assets	Australia	Cost of expected capex in new coal mines	-	>AUD 50 billion
Ansar, Caldecott and Tilbury	2013	Oil and gas companies equity and debt	Global	Upper limit of possibly equity divestment and debt	Direct impact from divestment	Equity divestment for oil and gas companies: USD 240-USD 600 billion Debt: USD 120 – USD 300 billion

Carbon Tracker Initiative	2014 a	Oil capital expenditure in projects	Global	Capital expenditure in projects	Capex earmarked for high cost oil projects needing a market price of over \$95 out to 2025	USD 1 trillion
Carbon Tracker Initiative	2014 b	Coal capital expenditure in projects	Global except China	Capital expenditure in projects	Value at risk to limit global warming to 2oC with 80% chance	USD 112 billion
Lewis et al.	2014	Fossil fuel companies equities	Global	Fossil fuel industry gross revenue losses	Comparing the IEA's New Policies Scenario to 2035 with the 450ppm scenario	USD 28 trillion: USD 19.3 trillion oil, USD 4 gas trillion, USD 4.9 coal trillion
Caldecott and McDaniels	2014	Gas utilities	Europe	Write-downs on gas-fired power plant investments over the course of 2013	-	Euro 6 billion
Carbon Tracker Initiative	2015 a	Liquefied natural gas project value	Global	Project value of liquefied natural gas projects	Value of projects to 2025 that will be in surplus in a low scenario demand	USD 283 billion
Bank of England	2015	All sectors covered Equities / IG Bonds / HY Bonds / Leveraged Loans	Global	USD trillion manageable assets at risk	Tier 1: Fossil fuel extractive and conventional utilities; Tier 2: Energy intensive industries; Other: remaining global assets to remain within 1,000 Gt CO2 carbon budget from 2011 onwards	Global equity and fixed-income assets exposed to transition risk (Equities / IG Bonds / HY Bonds / Leveraged Loans) USD 75.3 trillion Tier 1: 6.0/2.6/0.5/0.3; Tier 2: 9.2/2.8/0.7/0.5; Other: 37.9/11.1/1.9/1.8
Carbon Tracker Initiative	2015 b	Primarily in oil and gas capital expenditure	Global	Capital expenditure in projects	Value of capex deferred or cancelled in 2014	USD 200 billion
Carbon Tracker Initiative	2015 c	Oil, gas, thermal coal capital expenditure	Global	Capital expenditure in projects	Value of capex that needs to not be accepted to avoid around 156 GtCO2 of emissions under the comparison of the IEA's New Policies Scenario to 2035 with the 450ppm scenario	USD 1.9 trillion: USD 1.3 trillion oil, USD 0.5 trillion gas, USD 0.2 trillion thermal coal

Griffin et al.	2015	Oil and gas equities	US	Average Stock price drop (%) at event	Event Study; 72 firms; controls for confounding stories	Average stock price drop of 1.5% to 2% for the 63 largest U.S. oil and gas firms
Mercer	2015	Energy sector equities, infrastructure, real estate, timber and agriculture	Global	Expected returns per annum	35 year lifetime; four emission scenarios: Medium-term risk management (years); Medium and Long-term opportunities (years); Short-term risks (months); Long-term cost of inaction and concerns of beneficiaries (decades)	Coal: -5.4% to 6.6%; Oil: -2.5% to -6.6%; utilities: 3.7% to -6.2%; renewables +6.6% to 10.1%.
McGlade and Ekins	2015	Fossil fuel reserves	Global	Unburnable reserves in 50% likelihood 2 degree world without CCS	UCL-TIMES supply side model with full regional breakdown, including with CCS	Stranded fossil fuel reserves: 88% coal, 52% gas, 35% oil
Caldecott, Dericks and Mitchell	2015	Coal utilities and generation assets	Australia	NPV of profits foregone due to closure	5,10,15 year closure	AUD 8.4-AUD 18.3 billion
The Economist Intelligence Unit	2015	All sectors covered Equities / IG Bonds / HY Bonds / Leveraged Loans	Global	USD trillion manageable assets at risk	Tier 1: Fossil fuel extractive and conventional utilities; Tier 2: Energy intensive industries; Other: remaining global assets to remain within 1,000 Gt CO2 carbon budget from 2011 onwards	Global equity and fixed-income assets exposed to transition risk (Equities / IG Bonds / HY Bonds / Leveraged Loans) USD 75.3 trillion Tier 1: 6.0/2.6/0.5/0.3; Tier 2: 9.2/2.8/0.7/0.5; Other: 37.9/11.1/1.9/1.8
Johnson et al.	2015	Coal-fired power plants	Global	Stranded conventional coal capacity without CCS assuming a long-term goal of limiting warming to 2°C	MESSAGE-MACRO integrated assessment model covering the 2011-2050 period for eight climate scenarios	USD 165-USD 550 billion
Pfeiffer et al.	2016	Electricity generation assets	Global	Final year for new emitting infrastructure	Assuming future emissions from other sectors are compatible	By 2017 all electricity generating capital stock

					with 450ppm pathway, for 2C with 50% probability, by 2014 only 13% of the carbon budget remains for the electricity infrastructure	consistent with a 2C with 50% probability scenario
Dietz et al.	2016	All sectors	Global	Expected climate value at risk of global financial assets	Uses aggregated integrated assessment models. Gives the probability distribution of the present market value of losses on global financial assets due to climate change. Calculation of value at risk assumes business-as-usual emissions path, with value at risk decreasing dramatically if 2°C pathway is met	USD 2.5 trillion, but in 99 percentile could be USD 24.2 trillion
Oil Change International	2016	Fossil fuels developed reserves	Global	Emissions from fossil fuels developed reserves compared to carbon budget of 2°C with 66% probability or 1.5°C with 50% probability Developed reserves are defined as the 30% of reserves that have had final investment decisions for construction and development (what is known and recoverable in currently operating fields and mines).	Developed reserves are defined as the 30% of reserves that have had final investment decisions for construction and development	112% higher compared to 2°C with 66% probability and 240% higher compared to 1.5°C with 50% probability
Shearer et al.	2016	Pipelined capital expenditure for coal-fired power plants	Global	Expenditure on coal-fired power plants	Assumes that coal demand will fall dramatically, and calculates new coal plant pipeline capital expenditure that could be stranded	USD 981 billion

Caldecott et al.	2016 b	Coal utilities, mining and processing assets	Global	Traffic light exposure to national and local risk hypotheses	Examines: carbon intensity, plant age, air pollution, water stress, coal quality, heat stress, electricity demand, 'utility death spiral', renewable resources, renewable policies, renewables generation outlook, gas resources, gas generation, utilization rates, CCS legal environment	Varying
Caldecott et al.	2016 c	Coal-fired power plants	Japan	Stranded asset value of coal- fired power plants	Average cost of build; 5, 10 and 15-year scenarios; useful life of 40 years; straight-line depreciation	USD 61.6-USD 80.2 billion (23-29% of market capital)
Morel et al.	2016	Physical and economic risks of palm oil production	Indonesia and Malaysia	Traffic light exposure to physical and economic risks	Risk factors: Land degradation, Fire and air pollution, Weather variability, Greenhouse gas Regulations, Emergent Biofuel Policies, Land use policy, Reputational risks	Varying
Farfan and Breyer	2017	Fossil fuel-fired power plants	Global	Fossil fuel-fired power plant capacity in operation and commissioned that are in risk of being stranded	Assessment of capacity plant by plant	297 GW coal-fired capacity commissioned between 2011 and 2014 and gas and oil fired plants commissioned in 2016 and onwards
Pfeiffer et al.	2018	Coal-fired power plants	Global	Share of coal-fired power plants in operation and in planning stage that can be utilized in meeting the 1.5°C and 2°C global warming goals	Calculation of historic and current committed emissions from currently operating, planned and already retired power generators.	51-58% of all power plants that are operating, planned and under construction would be stranded

Table 2: Data used for estimation of stranded assets in the power sector

	Technical lifetime (years)	Plant capital expenditure	
		OECD (USD/kW)	Non-OECD (USD/kW)
Coal	50	3,000	1,300
Gas	30	1,000	1,200
Oil	50	1,200	1,200

Sources: Farfan and Breyer (2017); IRENA (2016c), NREL (2010)

Notes: The stranded asset value is less than the plant capital expenditure and the difference is higher when the plant is stranded earlier.

The age distribution of existing fossil fuel power capacity stock is based on the Platts WEPP (2015).

Table 3: Cumulative value of stranded assets between 2016 and 2050 according to the REmap and Delayed Policy Action cases

in USD bln	Coal		Gas		Oil		Total		Savings	
	REmap	DPA	REmap	DPA	REmap	DPA	REmap	DPA	USD bln	%
Argentina	0.1	1.0	1.7	6.1	0.2	2.2	2.0	9.3	7.3	78
Australia	5.5	45.1	2.7	3.0	0.4	0.2	8.6	48.3	39.7	82
Brazil	1.9	3.0	2.9	9.7	4.2	5.7	9.1	18.4	12.3	67
Canada	2.5	2.7	2.7	9.1	0.2	2.4	5.4	14.3	11.5	80
China	416.9	263.1	-	-	2.0	2.0	418.9	265.1	-153.7	-58
France	0.9	5.3	1.3	2.9	0.2	0.1	2.4	5.4	4.3	80
Germany	6.4	39.4	6.3	6.3	0.1	0.8	12.8	46.4	33.6	72
India	44.6	199.2	-	-	1.1	1.9	45.6	201.1	155.4	77
Indonesia	6.1	57.6	-	-	1.9	1.5	8.0	59.1	51.2	87
Italy	3.0	2.5	7.4	9.5	0.2	2.8	10.6	14.8	4.2	28
Japan	32.3	31.0	9.0	21.4	0.8	9.6	42.1	61.9	19.8	32
Mexico	6.7	10.0	10.6	19.6	1.8	1.4	19.1	31.0	11.9	38
Russian Federation	0.5	37.3	25.4	39.8	0.4	3.3	26.3	80.5	54.2	67
Saudi Arabia	0.0	0.0	3.9	8.2	19.8	8.9	23.7	17.1	-6.6	-39
South Africa	0.6	16.7	0.8	0.8	4.3	4.3	5.6	21.8	16.1	74
Republic of Korea	30.8	24.2	3.4	3.5	2.9	2.9	37.1	30.5	-6.6	-22
Turkey	18.9	13.7	3.3	4.1	0.8	0.3	23.0	18.1	-4.9	-27
UK	8.6	8.6	2.9	13.5	0.2	0.1	11.8	22.2	13.4	60
US	5.7	368.4	77.5	106.2	0.5	45.1	83.7	519.7	436	84
Global	670	1,348	198	342	59	135	927	1,824	935	50

DPA: Delayed Policy Action

Table A-1: Total installed electricity generation capacities under Delayed Policy Action and REmap cases between 2015 and 2050

	Coal				Gas				Oil				Total growth in electricity generation [%/yr]	
	2015	DPA	REmap Case		2015	DPA	REmap Case		2015	DPA	REmap Case		2015-2030	2030-2050
		2030	2030	2050		2030	2030	2050		2030	2030	2050		
Argentina	0	1	0	0	11	17	9	0	2	4	0	0	3.4%	0.5%
Australia	27	34	14	0	13	14	13	0	2	1	0	0	1.6%	2.2%
Brazil	4	5	0	0	12	26	0	0	10	11	0	0	3.8%	1.1%
Canada	9	6	0	0	19	33	0	0	6	5	0	0	0.9%	-0.5%
China	967	757	377	106	70	150	150	153	9	4	3	0	3.3%	2.2%
France	6	4	0	0	11	14	2.5	1	7	1	0	0	-0.1%	1.2%
Germany	51	44	7	0	14	30	30	5	4	2	0	0	0.0%	0.3%
India	185	385	182	44	25	15	15	135	5	6	3	0	6.4%	3.4%
Indonesia	23	90	26	7	15	48	34	67	9	1	0	0	8.1%	4.6%
Italy	11	8	0	0	34	45	31	0	11	6	0	0	1.4%	0.5%
Japan	43	46	12	0	54	79	48	2	43	24	8	0	0.3%	-1.1%
Mexico	6	10	0	0	33	64	30	0	9	2	0	0	4.3%	0.9%
Russian Federation	50	59	0	0	122	126	97	11	6	6	0	0	1.5%	-1.7%
Saudi Arabia	0	0	0	0	33	70	58	26	41	32	0	0	4.2%	2.1%
South Africa	42	44	20	0	4	4	4	1	2	6	6	0	3.2%	0.2%
Republic of Korea	27	31	3	0	22	21	21	0	4	6	6	0	1.9%	-2.8%
Turkey	14	17	0	0	16	22	16	0	2	1	0	0	3.0%	-0.2%
United Kingdom	21	1	0	0	36	45	2	0	3	1	0	0	0.5%	2.3%
United States	277	261	0	0	439	452	360	53	40	65	0	0	0.6%	1.1%
Global	1,924	1,866	645	157	1,603	2,104	1,826	1,058	443	369	66	0	2.4%	1.3%

Notes: Values are provided in GW unless otherwise stated. DPA: Delayed Policy Action Case.

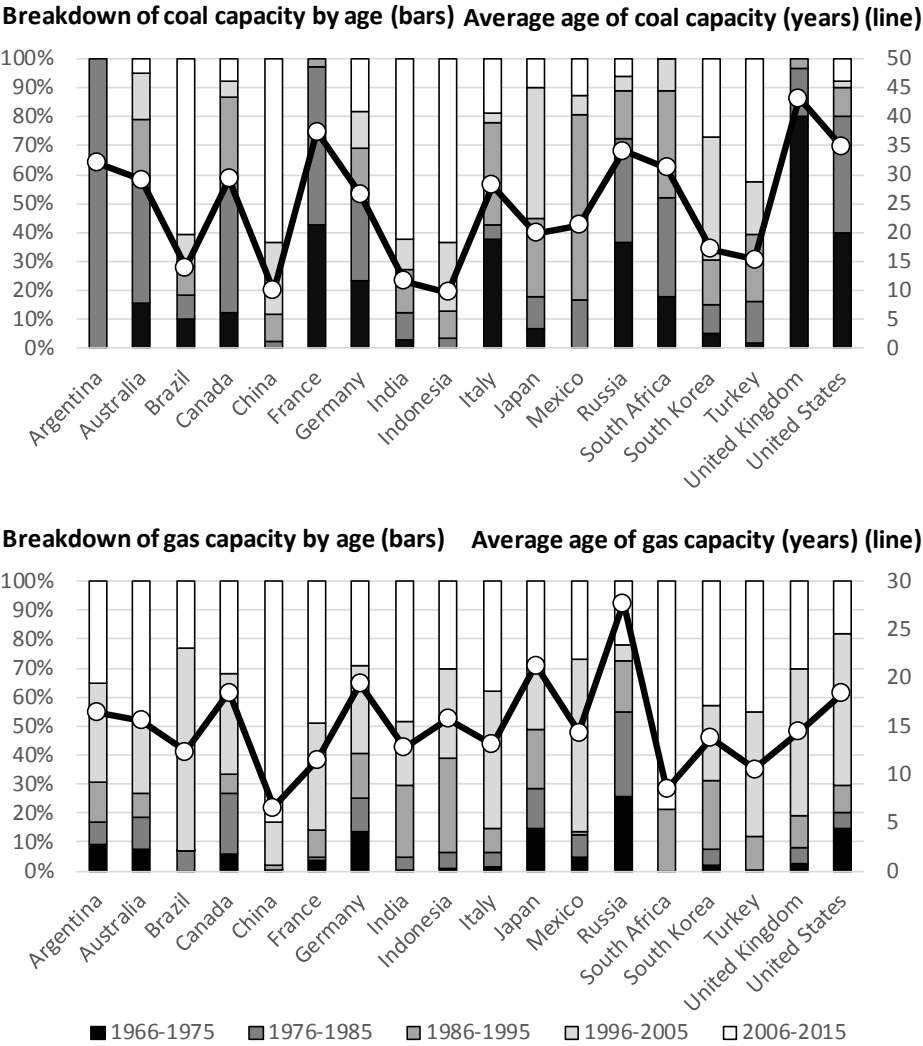


Figure 1: Average age of the installed capacity in the G20 countries

Source: author’s analysis based on Platts WEPP (2015). Note: data refers to the status of 2015

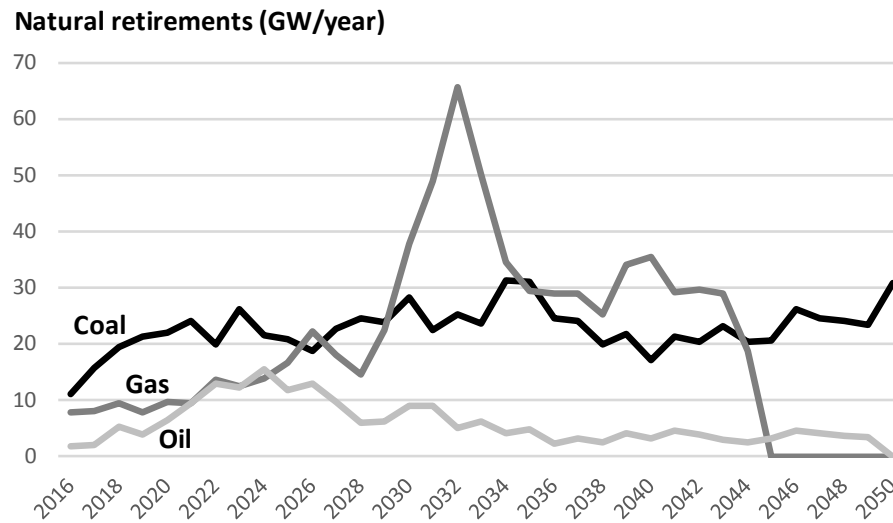


Figure 2: Natural retirements of the existing fossil fuel power plants under the REmap and Delayed Policy Action cases in the G20 countries between 2016 and 2050

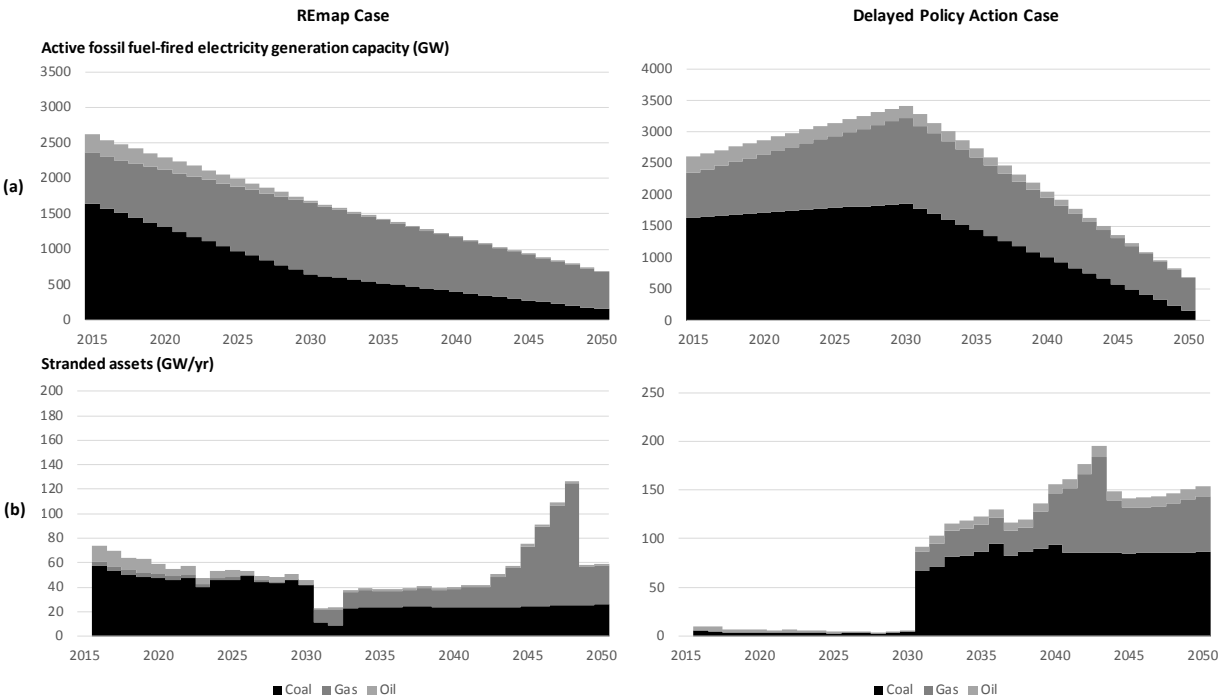


Figure 3: Active capacity (a) and stranded assets (b) in G20 countries between 2015 and 2050 under REmap and Delayed Policy Action cases

Source: for 2015 author’s analysis based on Platts data. Note: For 2015, the total installed capacity is higher than the capacity active for some technologies because we disregard all operational capacity that is older than the assumed technical lifetimes. We make this choice given their old age and low efficiency, hence they are mostly mothballed or run limited hours. Even if this capacity is still operating, they are assumed to be fully depreciated already and therefore their shutting down does not impact the stranded assets. This excludes in total about 200 GW coal and 345 GW gas capacity from the G20 countries.

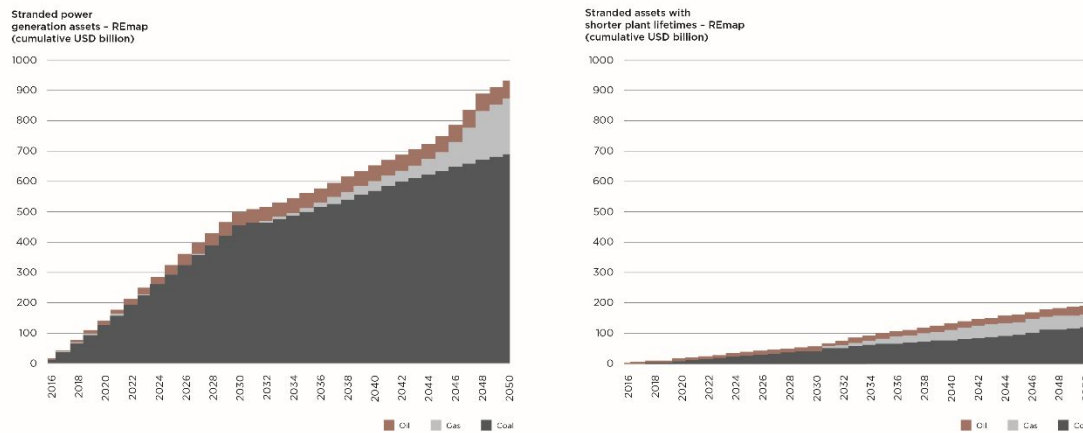


Figure 4: Total global stranded asset value by fuel type under the REmap Case with higher (left-hand side) and shorter (right-hand side) lifetimes between 2016 and 2050

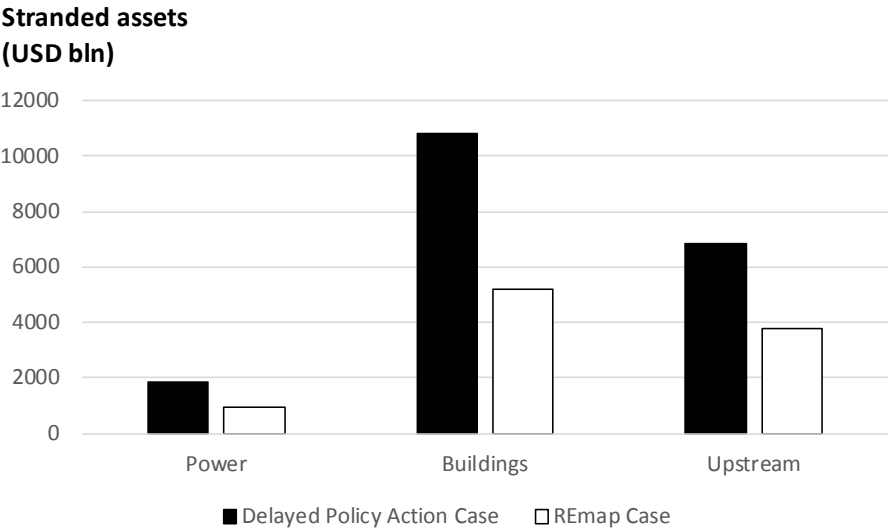


Figure B-1: Comparison of global stranded assets in the power sector with estimates of other sectors between 2015 and 2050

Source: Stranded asset estimates for buildings and upstream sectors are based on IRENA (2017c)

Figure 1: Average age of the installed capacity in the G20 countries

Figure 2: Natural retirements of the existing fossil fuel power plants under the REmap and

Delayed Policy Action cases in the G20 countries between 2016 and 2050

Figure 3: Active capacity (a) and stranded assets (b) in G20 countries between 2015 and 2050

under REmap and Delayed Policy Action cases

Figure 4: Total global stranded asset value by fuel type under the REmap Case with higher (left-hand side) and shorter (right-hand side) lifetimes between 2016 and 2050

Figure B-1: Comparison of global stranded assets in the power sector with estimates of other sectors between 2015 and 2050